# Accelerating Restoration – Updates and Examples to Help Get the Job Done

A Concurrent Session at the 41<sup>st</sup> Annual Salmonid Restoration Conference Santa Rosa, California, March 26-29, 2024

# **Session Coordinator:** Erika Lovejoy, *Sustainable Conservation* and Brad Henderson, *California Department of Fish and Wildlife*



The State has prioritized the 30x30 conservation and Cutting Green Tape initiatives, catalyzing agencies to develop new ways to address the urgent needs around habitat loss, species decline, and climate change. There is significant new funding available at both the federal and state levels to move work forward and all of the pieces need to be aligned to accelerate restoration and increase impact. Agencies are responding to the call for action and collaborating with project implementers and restoration experts to create wide-reaching efficient permitting tools that expand partnership with project proponents and increase the State's capacity to tackle environmental problems. This session provided efficient permitting implementation and policy updates and case examples of projects to highlight newly developed and precedent-setting regulatory tools that create a separate permitting pathway for a wide variety of aquatic habitat restoration projects of all sizes. The audience was engaged to hear their questions – and potential solutions – to help increase the pace and scale of restoration in California.

### **Presentations**



.ess Paperwork, More Restoration – Hot Tips and New Tools for Expedited Habitat Restoration Permitting Katie Haldeman and Stephanie Falzone, Sustainable ConservationSlide 1
hree Years of Cutting the Green Tape: Program Updates and Case Studies from the California Department of Fish Ind Wildlife
ennifer Olson, <i>California Department of Fish and Wildlife</i> Slide 52
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H T a J U J i P E R A J ir T

# Concurrent Session: Accelerating Restoration – Updates and New Tools to Get the Job Done

Salmonid Restoration Federation - 2024

setting restoration on a separate path from development

### STATEWIDE EFFICIEBNT **PERMITTING TOOLBOX** NEW-ish



### Completed







SRGO PEIR or CDFW SERP



**Programmatic BO** 



Federal ESA Coverage



Restoration CD or Restoration Management Permit



General Order (SHRP) Small Projects



CatEx 15333 Small Projects

HREA Small Projects



**Programmatic BOs** 

Programmatic BOs

CDs for NOAA



### CUTTING GREEN TAPE REGULATORY EFFICIENCIES FOR A RESILIENT ENVIRONMENT November 2020





Catalysts!

### CALIFORNIA SALMON STRATEGY FOR A HOTTER, DRIER FUTURE:

Restoring Aquatic Ecosystems in the Age of Climate Change



Wade Crowfoot California Natural Resources Secretary

# Are we there yet???

# No, not yet!

PHOTO BY WILL BOUCHER

# **Session Outline**

### Speakers

- Stephanie Falzone & Katie Haldeman, Sustainable Conservation Less Paperwork, More Restoration! US FWS PBO and the new web tools!
- Ruth Goodfield, NOAA Restoration Center
   Programmatic Permitting for Restoration Projects Through NOAA RC Insider Tips
- Desiree Dela Vega & Brad Henderson, CDFW
   The CalVTP and CGT Pilot -- How can CalVTP support both the forest and the fish?
- Jen Olson, CA Dept of Fish and Wildlife
   Three Years of Cutting the Green Tape: Program Updates and Case Studies
- Jake Shannon, North Coast Regional Water Board Updates on New Regulatory Tools to Accelerate Restoration
- Jim Robins, Alnus Ecological; April Zohn, Ducks Unlimited, Inc.
   Practitioner's Perspective on Restoration Permitting Tools
- Brief Reflections on the Recent Cutting Green Tape Summit

### Followed by Panel Discussion

Special Guest: Leah Fisher, Army Corps Regional Permit Specialist

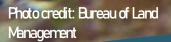
# Less Paperwork, More Restoration – Hot Tips and New Tools for Expedited Habitat Restoration Permitting



Katie Haldeman | Project Director Stephanie Falzone | Senior Project Manager Accelerating Restoration, Sustainable Conservation March 28, 2024 | Salmonid Restoration Federation Conference



Sustainable Conservation



# Agenda

- 1. Statewide Multi-Agency Permitting Initiative
- 2. USFWS Statewide Restoration Programmatic Biological Opinion
- 3. Accelerating Restoration Website and Protection Measures Selection Tool Demo

# STATEWIDE PERMITTING INITIATIVE

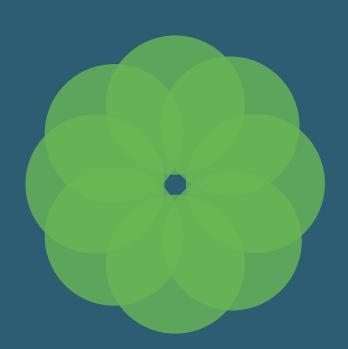






US Fish and Wildlife Service Statewide Programmatic Biological Opinion Statewide Restoration General Order (SRGO) and CEQA PEIR

# **PROGRAMMATIC APPROACH**



### **Benefits**:

- Clear requirements = accelerates planning
- Predictable timelines = regulatory certainty
- Time/\$ savings = more \$ for on-the-ground work

# **USFWS PBO Benefits**

- Statewide coverage for commonly encountered aquatic/riparian species
- Checklist application form
- 30 60 day approval time
- Simplified post-construction form





Northern spotted owl. Photo credit: Kyle Sullivan, BLM.



# How to Qualify

- Eligibility Criteria
- Prohibited Acts
- General Protection Measures
- Protection Measures by Guild
- Species Specific Protection Measures



San Francisco garter snake. Photo credit: James Maughn.





Giant garter snake. Photo credit: Brian Hansen, USFWS.

# **Covered Project Types**

- Stream crossings and fish passage
- Water control and other structure removal
- Bio-engineered bank stabilization
- Off-channel and side-channel habitat
- Water conservation
- Floodplain, wetland and riparian restoration
- Invasive species management



# **Eligibility Criteria**

- Meets the definition of a restoration project
  - Net increase in aquatic resource functions and services
- Project may include multiple benefits
- Consistent with recovery plans



Valley Elderberry longhorn beetle. Photo credit: Brian Hansen, USFWS.



Riparian brush rabbit. Photo credit: Lee Eastman, USFWS.



# **Prohibited Activities**

- Disruption to the movement of aquatic life
- Listed aquatic species stranding
- Barriers to anadromous fish passage/dams/concrete-lined channels
- Net loss of aquatic resource functions and/or services
- Net loss of vernal pool habitat
- Net loss of designated critical habitat function
- Extending the range of predatory fish in the Sierra Nevada



Vernal pool. Photo credit: Johanna Gilkeson, USFWS.



Mountain yellow-legged frogs. Photo credit: CDFW Desert Inland staff.



### **Protection Measures**

- General
  - Construction BMPs
  - Water quality & hazardous materials
  - In-water work/dewatering
  - Vegetation/habitat disturbance
  - Herbicide use
- Guild-specific





- Amphibians, reptiles, birds, mammals, invertebrates, fish, and plans
- Species-specific

# **Species Coverage**

• Take limits reset annually



 Reaching the limit for one species does not stop use of the programmatic as a whole

 Take limits are intended to cover most aquatic restoration projects each year while providing the necessary species protections



California tiger salamander. Photo credit: John Clare.

### How to apply

- Confirm eligibility with lead federal agency Corps, USFWS, NOAA RC or late-arriving action agency
- Pre-application meeting
- Complete the ESA Section 7(a)(2) Review Form
- Lead Agency submits review to local USFWS ES office
- Conduct monitoring and reporting (details are on the Review Form)







### **ESA Review Form / Application Form**

#### IN-WATER MEASURES Will be Modified Not GENERAL IN-WATER MEASURES implemented applicable measure proposed IWW-1, Appropriate In-Water Materials. ~ V IWW-2, In-Water Vehicle Selection and Work Access. IWW-3, In-Water Placement of Materials, Structures, and Operation of Equipment. V IWW-4, In-Water Staging Areas and Use of Barges. V V IWW-5, Cofferdam Construction. V IWW-6, Dewatering/Diversion. K IWW-7, Fish and Aquatic Species Exclusion While Installing Diversion Structures. V IWW-8, Removal of Diversion and Barriers to Flow. IWW-9, In-Water Pile Driving Plan for Sound Exposure. V V IWW-10, In-Water Pile Driving Methods. П V IWW-11, Sediment Containment during In-Water Pile Driving. IWW-12, Pile-Driving Monitoring. V V IWW-13, Dredging Operations and Dredging Materials Reuse Plan.

VEGETATION/HABITAT DISTURBANCE AND REVEGETATION

### **ESA Review Form / Application Form**

### Fish:

Does the project affect this guild: V/N? Yes (If v	es, complete the tables below. If no, proceed	to the next	quild )
	es, complete the tables below. If no, proceed	to the next	guild.)
See attached protection measures for further detail.	Will be implemented	Not applicable	Modified measure proposed
GENERAL FISH PROTECTION MEASURES			proposed
FISH-1, Habitat Disturbance Avoidance and Minimization.	V		
FISH-2, Habitat Assessment and Surveys.	R		
FISH-3, Fish Capture and Relocation.			
FISH-4, Reporting.			
TIDEWATER GOBY	Will be implemented	Not applicable	Modified measure proposed
TIGO-1, Capture and Relocation.			
UNARMORED THREESPINE STICKLEBACK	Will be implemented	Not applicable	Modified measure proposed
UTS-1, Habitat Disturbance.		Y	

# **Statewide Usage**



- Seasonal wetland restoration and enhancement
- Riparian restoration for bird species
- Horizontal levee creation
- Off-channel rearing habitat restoration
- Estuary restoration
- And more!

# acceleratingrestoration.org

### **ACCELERATING RESTORATION**



HOME FIND PERMITTING PATHWAYS Y EXAMPLE PROJECTS Y MORE RESOURCES Y AB

### Tools and resources for restoration project permitting



### **Find Pathways by Agency**

Find efficient permitting options listed by the issuing agencies or authorities here.

SEE AGENCIES



### **Introduction to Permitting**

New to restoration project permitting? Start with these tips for success.

#### GET STARTED



### **Our Essential Guide**

Download our PDF table of permits, agencies, eligibility, and benefits.

DOWNLOAD

# **Essential** Permitting Guide

### Sustainable Conservation's ESSENTIAL GUIDE for Accelerated Restoration Permitting

Agency/ Authority	Permit/ Approval	Project Size Limits	Activities Covered	Location	Benefits/ Details
California Environmental Quality Act (CEQA)	Categorical Exemption 15333* - Small Habitat Restoration Projects and 15304 - Minor Alterations to Land	<ul> <li>≤ 5 acres for Sec. 15333</li> <li>No acreage limit for Sec. 15304</li> </ul>	<ul> <li>Fish, plant, and wildlife habitat restoration.</li> <li>Minor alterations to land, water, and/or vegetation.</li> </ul>	Statewide	<ul> <li>Faster/lower cost alternative to preparing a CEQA document (e.g., Initial Study/Negative Declaration)</li> <li>CEQA lead agency must file a Notice of Exemption (e.g., state or local government, Resource Conservation District, etc.)</li> <li>Per <u>Sec. Crowfoot's 1/7/21 memo</u>, the presence of endangered, rare, or threatened species, or the use of mechanized equipment, respectively, does not preclude the use of CatEx 15333 per se.</li> </ul>
	State Water Resources Control Board Program Environmental Impact Report (PEIR) for the Statewide Restoration General Order (SRGO)*	For projects exceeding size limits for Categorical Exemption 15333 - Small Habitat Restoration Projects (see above)	Aquatic and riparian habitat restoration and related water quality improvement projects; may include multiple benefits (e.g., recreation, groundwater recharge, flood protection) if the overall project meets the definition of a restoration project in the General Order	Statewide	<ul> <li>Can utilize PEIR to help with CEQA compliance for projects within its scope; reduced effort for CEQA compliance.</li> <li>See Figure ES-2 CEQA Process Flow Chart for a summary of how the PEIR can be used.</li> <li>CEQA lead agency must file a Notice of Determination</li> <li>This PEIR could be utilized to satisfy the CEQA requirement of other CEQA lead agencies (in addition to the Water Board), as long as the project meets the definition of a restoration project and meets all other applicable assumptions in the SRGO PEIR.</li> </ul>
	Statutory Exemption for Restoration Projects (SERP) Administered by California Department of Fish & Wildlife (CDFW)	No size limits	Projects that exclusively conserve, restore, protect, or enhance, and assist in the recovery of fish and wildlife, and habitat upon which they depend or that restore or provide habitat for fish and wildlife	Statewide	<ul> <li>Faster/lower cost alternative to preparing a CEQA document, for projects that don't qualify for a categorical exemption (see above)</li> <li>The CEQA Lead Agency must first determine independently that the SERP qualifying criteria apply and then seek concurrence from the CDFW Director</li> <li>The CEQA Lead Agency may contact restorationpermitting@wildlife.ca.gov to discuss whether SERP or SRGO PEIR is the best pathway for your project</li> </ul>

\* Sustainable Conservation provided technical assistance on the development of this or earlier versions of this authorization.

\*\*This table with hyperlinks to permits/authorizations can be found at acceleratingrestoration.org

To schedule a free permitting consultation with Sustainable Conservation, email restoration@suscon.org

Sustainable Conservation

(updated 12/8/2023)

# acceleratingrestoration.org

### **ACCELERATING RESTORATION**



HOME FIND PERMITTING PATHWAYS Y EXAMPLE PROJECTS Y MORE RESOURCES Y AE

### Tools and resources for restoration project permitting



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### State Water Resources Control Board and Regional Water Quality Control Boards (Water Boards)

Water Board General Order for Small Habitat Restoration Projects Water Board Statewide Restoration General Order (SRGO) CDFW Fisheries Restoration Grant Program (FRGP) Alameda County Conservation Partnership Permit Coordination Program Santa Cruz County Partners in Restoration Permit Coordination Program (PIR)



### U.S. Army Corps of Engineers (USACE)

USACE Nationwide Permit 27 - Aquatic Habitat Restoration

USACE Nationwide Permit 33 - Temporary Construction, Access, and Dewatering

USACE Nationwide Permit 54 - Living Shorelines

USACE Regional General Permit 16 – Anadromous Salmonid Fisheries Restoration (Central Valley)

USACE Regional General Permit 41 - Mechanized Removal of Invasive, Exotic Plants (Exotics) from Waters of the U.S. (LA Corps District)

CDFW Fisheries Restoration Grant Program (FRGP)

Alameda County Conservation Partnership Permit Coordination Program

Santa Cruz County Partners in Restoration Permit Coordination Program (PIR)

### U.S. Fish and Wildlife Service (USFWS)

USFWS Statewide Restoration Programmatic Biological Opinion (PBO)

USFWS PBO on NRCS Conservation Practices in Four Bay Area Counties (Napa, Sonoma, Solano, and Marin)

USFWS PBO for Projects that May Affect the California Red-legged Frog (Ventura FWO)

East Alameda Conservation Strategy Programmatic BO

Alameda County Conservation Partnership Permit Coordination Program

Santa Cruz County Partners in Restoration Permit Coordination Program (PIR)

### USFWS Statewide Restoration Programmatic Biological Opinion (PBO)

This page was last updated March 18, 2024

### Agency or authority



U.S. Fish and Wildlife Service (USFWS)

#### What this permitting pathway covers

The U.S. Fish and Wildlife Service (USFWS) Statewide Restoration Programmatic Biological Opinion (PBO) was developed as part of Sustainable Conservation's Statewide Permitting Initiative, completed in 2022. The PBO was completed with the NOAA Restoration Center, the US Army Corps of Engineers, and multiple US Fish & Wildlife Service programs including the Coastal Program, the Partners for Wildlife Program, the Fish and Aquatic Conservation Program, Refuges, and the Central Valley Joint Venture.

#### Highlights

- Faster and simpler compliance with the federal Endangered Species Act, especially for USFWS-funded restoration projects
- Projects applying for coverage under the Restoration Programmatic Biological Opinion use an ESA Section 7(a)(2) Review Form, rather than preparation of an individual Biological Assessment/ Biological Opinion (BA/BO)
- The PBO provides formal Section 7 ESA consultation for 57 species (36 animals and 21 plants) and 36 critical habitats (see list below) with a Likely to Adversely Affect (LAA) determination. The PBO also includes concurrence on the not likely to adversely affect (NLAA) determination for 11 species and 4 critical habitats (see list below). Those species and critical habitats with an NLAA determination were evaluated and it was determined that no take would result from the restoration actions included in this PBO.
- No specific project size limit, but includes annual incidental take limits for each species
- Currently, eligible projects funded, authorized or carried out by the U.S. Army Corps of Engineers, NOAA Restoration Center, or the U.S. Fish and Wildlife Service may be covered by the consultation. However, any federal agency interested in using this consultation for eligible restoration projects may join the consultation as a "late arriving lead action agency."
- · Protection measures for state/federal listed species were coordinated with the California Department of Fish and

### Applicable locations

Available statewide for the following habitats that may be affected by site preparation, construction, and site restoration at each action site: riparian areas; rivers and streams; open water areas including bays, lakes, ponds, and lagoons; wetlands including vernal pools, seasonal swales, seasonal wetlands, managed wetlands, and seeps; brackish, salt, and freshwater marshes; tidal lagoons; estuaries; floodplains and alluvial fans; desert washes, arroyos, mesas, terraces, mesic areas, coastal dunes and other similar habitats; and areas of eligible restoration projects that are adjacent to and would benefit these habitat types.



Conservation's Protection Measures Selection Tool.

Contact CDFW at restorationpermitting@wildlife.ca.gov about eligibility for a Restoration Consistency Determination
or other restoration permit to save time on getting approval from CDFW.

#### Eligibility

All projects must meet the definition of a restoration project and be consistent with USFWS recovery plans or recoveryrelated documentation for Covered Species.

A restoration project is defined as "...an eligible project type and relevant protection measures that will result in a net increase in aquatic, riparian, floodplain, wetland, or coastal dune resource functions and/or services through implementation of the eligible project types, relevant protection measures, and design guidelines."

Not every restoration activity will benefit all affected species; at the same time, the goal with each restoration project will be no net loss of Waters of the United States and only discountable adverse effects to federally listed species and their critical habitat through implementation of relevant protection measures and/or offsetting habitat restoration or enhancement as part of the project design and within the project footprint, when feasible.

A restoration project covered by this consultation **may include multiple benefits**, such as habitat restoration, groundwater recharge, recreation, flood management, water quality improvement, and/or adaptation to climate change. In addition, some restoration projects may require creation, modification, or relocation of infrastructure so that travel, recreation, water supply, or other types of infrastructure and operations can continue in the context of the restored habitat (e.g., relocation of a bridge or water control structure to allow for habitat restoration).

#### **Conservation Requirements**

Conservation requirements in this PBO come in the form of the eligibility criteria described above, the **list of exclusions (see below)**, general protection measures, protection measures by guild, and species-specific protection measures.

General protection measures focus on construction practices like work hours, equipment maintenance, material disposal, project cleanup; water quality and hazardous materials such as erosion control, spill response, in-water work, dewatering, dredging; vegetation/habitat disturbance (invasive species removal, revegetation), and herbicide use.

Species protection measures are grouped by guild: amphibians, reptiles, birds, mammals, fish, plants, and invertebrates (including shrimp species, beetles, and butterflies). For most guilds, there are measures that apply to an entire guild, followed by measures that are applicable to a single or smaller group of species. Both the measures for a specific guild and for a single or smaller group of species, and minimize impacts, as applicable to the project. Species-specific measures relate to work windows, habitat assessments, and species handling and relocation to name a few.

Note that the USFWS Field Offices have the discretion to approve projects with variations to the conservation requirements based on site and project-specific conditions.

#### **Protection Measures Selection Tool**

General and species protection measures can be filtered based on project activities and species using Sustainable Conservation's Protection Measures Selection Tool.

#### Permit documents

 Statewide Restoration PBO (with Appendices)

- Statewide Restoration PBO (without Appendices)
- Action Area Map
- Administrative Process Flowchart
- Appendix A: ESA Section 7(a)(2) Review Form
- Attachment to Appendix A: Protection Measures
- Appendix B: Post Construction Report Form
- Appendix C: Status and Environmental Baseline for Covered Species and their Critical Habitat
- Appendix D: Analysis for NLAA Species and Critical Habitat



August 31, 2032

### How to apply

See the Administrative Process flowchart and Section 2.1.2. Administration of the PBO (starting on page 18, page 36 of the PDF) and the Application Tips and Resources Section below for more details about the application and post-construction reporting process.

#### There are four basic steps for using the PBO:

 Contact the lead federal agency and your local USFWS Field Office (see contacts below) to determine if your project meets the covered project types and conservation requirements. See the list of Activities Covered and Exclusions on

#### Poortini yenowneggeu nog = Central Coast DPS (Kana Doyin)

- Foothill yellow-legged frog North Feather DPS (Rana boylii)
- · Foothill yellow-legged frog South Coast DPS (Rana boylii)
- Foothill yellow-legged frog Southern Sierra DPS (Rana boylii)
- mountain yellow-legged frog northern California DPS (Rana muscosa)
- Santa Cruz long-toed salamander (Ambystoma macrodactylum croceum)
- · Sierra Nevada yellow-legged frog (Rana sierrae)
- Yosemite toad (Anaxyrus canorus)

#### Reptiles

- Alameda whipsnake (Masticophis lateralis euryxanthus)
- · giant garter snake (Thamnophis gigas)
- San Francisco garter snake (Thamnophis sirtalis tetrataenia)

#### Birds

- · California least tern (Sterna antillarum browni)
- · California Ridgway's rail (Rallus obsoletus)
- · coastal California gnatcatcher (Polioptila californica)
- least Bell's vireo (Vireo bellii pusillus)
- · light-footed Ridgway's rail (Rallus obsoletus levipes)
- · marbled murrelet (Brachyramphus marmoratus)
- · Northern spotted owl (Strix occidentalis caurina)
- western snowy plover Pacific Coast population DPS (Charadrius nivosus ssp. nivosus)

#### Mammals

- riparian woodrat (Neotoma fuscipes riparia)
- riparian brush rabbit (Sylvilagus bachmani riparius)
- salt marsh harvest mouse (Reithrodontomys raviventris)
- · San Bernardino Merriam's kangaroo rat (Critical Habitat Only) (Dipodomys merriami parvus)

Point of Contact for Each USFWS Field Office for the PBO

Klamath Falls Field Office: Margie Shaffer (margie\_shaffer@fws.gov)

Yreka Field Office: Christine Jordan (christine\_jordan@fws.gov)

Arcata Field Office: Brad Nissen (bradley\_nissen@fws.gov)

Sacramento Field Office: Send emails about the PBO to their main office email at SFWO\_mail@fws.gov

Bay-Delta Field Office: Kim Squires (kim\_squires@fws.gov) for any projects within their jurisdictional boundaries. Contact Lee Bartoo (aondrea\_bartoo@fws.gov) and Stephanie Millsap

(stephanie\_millsap@fws.gov) about any Anadromous Fish Restoration Program projects.

Reno Field Office: Send emails to their main office email at RFWOmail@fws.gov

Ventura Field Office: Send emails about the PBO to their main office email at fw8venturasection7@fws.gov.

Carlsbad Field Office: Jesse Bennett (jesse\_bennett@fws.gov)

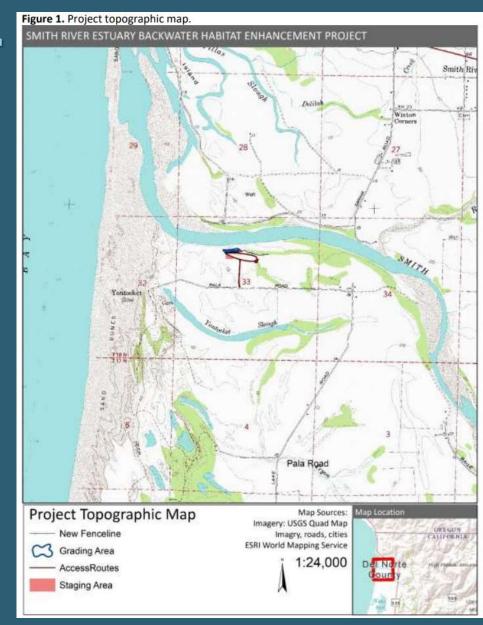
#### May be used with:

 CDFW Restoration Consistency Determination (CD)

# Smith River Estuary Backwater Habitat Enhancement Project



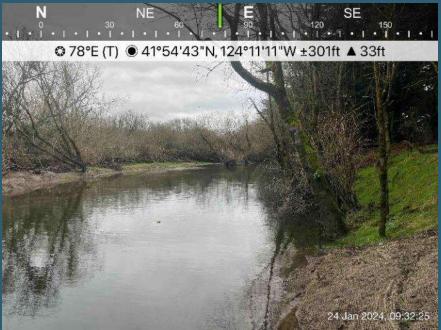
- Del Norte County
- Funding from FRGP and the USFWS Marine Estuary Partnership



# **Project Activities**

Photo Point 2. Pre and post-project looking upstream at back of habitat.





- 1) Widen and deepen 660-feet of off channel habitat
- 2) Install 2 engineered log jams and 10-15 non-engineered log jams
- 3) Install 270 linear feet of willow baffles
- 4) Restore riparian habitat by planting native plants
- 5) Install 1800 feet of riparian fencing

# **Special-status Species**

Southern Oregon/Northern California Coast (SONCC) coho salmon ESU (Oncorhynchus kisutch) – listed as threatened under CESA and ESA

Tidewater goby - ESA listed species





# **Permitting Pathways for this Project**



General Order (SHRP) *Small Projects* 



CatEx 15333 Small Projects



HREA Small Projects



NMFS Central Coast PBO



North-Central Coast Consistency Determination



Statewide Restoration General Order (SRGO)



SRGO PEIR or CDFW SERP



Restoration CD or Restoration Management Permit



USFWS Statewide PBO



Nationwide Permit 27 – Aquatic Habitat Restoration



"One of the best aspects of pairing these permit pathways is that the allowable General Protection Measures were consistent across the two permits. The application for the USFWS PBO was straightforward and easy to understand."

- Monica Scholey, Smith River Alliance

### tool.acceleratingrestoration.org

#### **PROTECTION MEASURES SELECTION TOOL**

++ Back to Accelerating Restoration

A resource website by



Select a Permitting Pathway ~

#### About the Tool

The <u>Accelerating Restoration</u> Protection Measures Selection Tool was designed to help restoration project proponents in California select applicable environmental protection measures (or "protection measures") for their aquatic and riparian habitat restoration projects from the lists of measures included in the programmatic permitting pathways shown below.

Protection measures are fundamental to minimize impacts associated with project implementation and are required for obtaining coverage or enrollment under the permitting pathways. Applicable measures must be incorporated into the project design. Modified measures may also be proposed due to site-specific constraints or technological advances.

Protection measures have been coordinated between permitting agencies for consistency among the different agency restoration programmatic permits. The purpose of the protection measures is to incorporate best management practices (often referred to as BMPs) into the design of projects submitted for review and approval to avoid and/or minimize potential short-term, long-term, and cumulative adverse effects. These standards and practices represent sound and proven methods to reduce potential adverse effects of an action.

#### **How It Works**

#### Select a Permitting Pathway

Choose one of the permitting pathways by clicking on one of the icons below or by using the drop-down menu on the top right of this website.

Note: Review eligibility criteria for these permitting pathways and discuss your project with agency staff as needed before using this tool. A permitting pathways is not final unless verified by the permitting agency.

#### Filter Protection Measures and Download Results

Answer questions about your project to narrow which measures apply to your project.

Download a CSV that can be viewed in Excel. Each permitting pathway will generate its own file.

#### **Review and Refine Results**

Evaluate and further refine the results for applicability to your project and for when a modified measure may be appropriate. When using this tool for more than one permitting pathway, compare measures that are in the same category for consistency. An effort has been made to coordinate measures; however, each agency has its own requirements.

#### Disclaimer

The outputs of the selection tool (list of measures) should **not be considered final**. Agency review and assessment are required to ensure that measures are appropriate for project-specific conditions.

This tool is provided by a nongovernmental organization working in partnership with state and federal agencies. Specific measures may be modified, added, or removed in final permits on a project-level basis. The project proponent should **discuss proposed modifications** with the applicable agency.

Further, it is important to note that additional protection measures pertaining to resources outside of the applicable agency's jurisdiction may be recommended and/or required on a project-by-project basis. This may include measures addressing impacts to special-status wildlife, fish, and plant species, air quality, noise, cultural resources, and other areas. These additional measures would typically be incorporated into projects as part of California Environmental Quality Act (CEQA) review or required by other agencies during their permitting processes.

#### **Permitting Pathways**

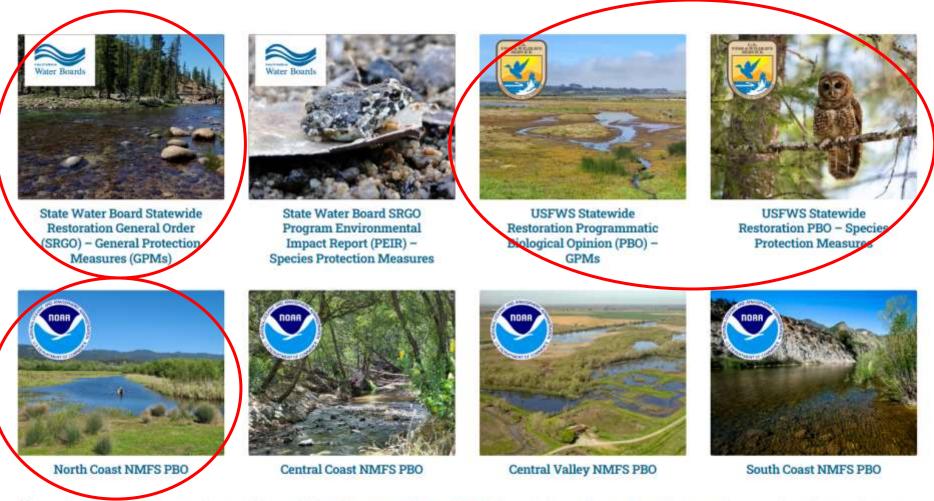


Photo credits: Top row from left to right – Stephanie Falzone, California Department of Fish and Wildlife, Stephanie Falzone, Bureau of Land Management. Bottom row from left to right – Stephanie Falzone, U.S. Fish and Wildlife Service/Steve Martarano. California Department of Water Resources (DWR)/Paul Hames, DWR/Paul Hames.

#### **PROTECTION MEASURES SELECTION TOOL**

← Back to Accelerating Restoration



Select a Permitting Pathway ~

← Back to Full List of Permits

#### USFWS Statewide Restoration Programmatic Biological Opinion (PBO) – General Protection Measures



What this permitting pathway covers

The <u>USFWS Statewide Restoration Programmatic Biological Opinion (PBO)</u> was developed as part of Sustainable Conservation's Statewide Permitting Initiative and was issued in 2022.

All projects must meet the definition of a restoration project and be consistent with USFWS recovery plans or recovery-related documentation for Covered Species.

A restoration project is defined as "...an eligible project type and relevant protection measures that will result in a net increase in aquatic, riparian, floodplain, wetland, or coastal dune resource functions and/or services through implementation of the eligible project types, relevant protection measures, and design guidelines."

Protection measures, including species work windows for state/federal listed species, were coordinated with CDFW for consistency with state requirements. Contact CDFW at restorationpermitting@wildlife.ca.gov about eligibility for a Restoration Consistency Determination or other restoration permit to save time an expense

Questions Clear Answers	List of Measures	Show all measu
1 Does your project involve the use of mechanized equipment or ground	33 measures found	
disturbance?	TELECTORS - TLA - 07	Receipt and Copies of All Permits and Authorizations
Does your project involve in-water concrete use?	113783-2294-82	Construction Work Windows
Yes No	01785-079-01	Construction Hours
Does your project involve in-water work?     Yes No	111991-1099-01	Environmental Awareness Training
Does your project involve cofferdams	111782-1178-115	Environmental Monitoring
and/or dewatering?	10782-078-00	Work Area and Speed Limits
Does your project involve pile driving?	0.07.02-5291-07	Environmentally Sensitive Areas and/or Wildlife Exclusion
Yes No	0.01443-2298-01	Prevent Spread of Invasive Species
Does your project involve dredging operations and/or dredging materials reuse?	1/2 P 4/2 - 2 P 4/- 8 H	Practices to Prevent Pathogen Contamination
Yes No	12782-199-18	Equipment Maintenance and Materials Storage
Opes your project involve vegetation disturbance?      Yes No	U3783-398-11	Material Disposal
Will this project be using herbicides?	01793-3498-12	Fugitive Dust Reduction
Yes No	UDF#1-3FX-13	Trath Removed Daily

#### **PROTECTION MEASURES SELECTION TOOL**

← Back to Accelerating Restoration



Select a Permitting Pathway ~

#### ← Back to Full List of Permits

#### USFWS Statewide Restoration Programmatic Biological Opinion (PBO) – Species Protection Measures



#### How to use this tool for the USFWS Statewide Restoration PBO

Obtain an Official Species List from the <u>USFWS Information for Planning and Consultation</u> (<u>IPac</u>) online tool to identify the listed species of interest and evaluate their potential to occur on the project site.

- Click the "Filter for your needs" button below and use this tool to generate a list of measures relevant to the guilds/species that will be affected by the project from <u>Attachment to Appendix A: Protection Measures</u> of the PBO.
- Once downloaded, closely review and further refine the list of species protection measures, along with the list of <u>General Protection Measures</u> generated by this web tool to propose which measures you plan to implement, which may not be applicable, and proposed modifications to any measures. Take the species work windows into consideration when planning your project.
- In coordination with your Lead Agency, initiate Technical Assistance with the appropriate USFWS Ecological

#### Questions

Clear Answers

Select the species guilds that have the potential to be present on the project site. Then select which specific species from the selected guilds that have the potential to be present on the project site.

Amphibians Reptiles Birds
Mammals Invertebrates Fish
Vernal Pool and Non-Vernal Pool Plants

#### Fish

Tidewater Gob	y i
Unarmored The	reespine Stickleback
	Lahontan Cutthroat Trout

#### **List of Measures**

Show all measures

tasures found	
USFW1-SPM-43P-01	Qualifications of the Qualified Biologist and USFWS- Approved Biologist
USENS-SPH-ASP-02	Preconstruction Surveys
USPWS-1PH-ASP-89	Species Capture, Handling, and Translocation
15P#1-3PH-45P-#4	Covered Species Entrapment Prevention
USP 85+5799-459-05	Airborne Noise Reduction
15945-599-9159-91	Habitat Disturbance Avoidance and Minimization
USF81-1PH-F15H-01	Habitat Assessment and Surveys
057W5-5PH-F15H-@3	Fish Capture and Relocation
05781-379-7159-04	Reporting
01F85-1PH-TI00-01	Capture and Relocation

Download CSV

10 measures found

### SRGO GPMs

### **USFWS PBO GPMs**

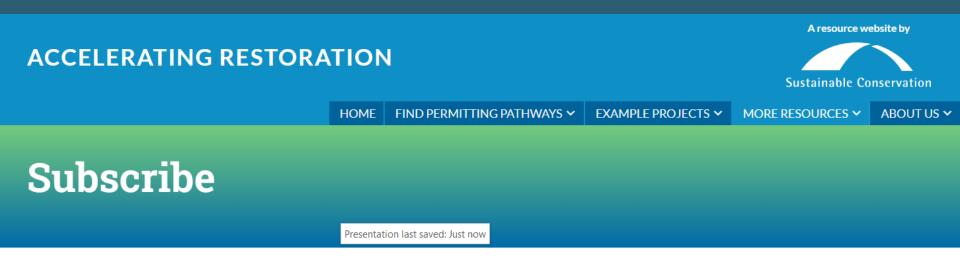
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Fil Pas Clip B5	Calibri	~ 11 ~ A* A* ≡ ≡ ± **~	eview View Autor	P	Tile Home Insert Draw Calibri aste Calibri B I U - E Tipboard Fa	~ 11 ~ A^ A ∃		View Automate Help
A	A	B Title	Description		A	Title	B	Description
1.1.1.1.1.1.1.1	SWRCB-SRGO-GPM-001	Receipt and Copies of All Permits and Authorizations	Work will not begin un and Regional Boards, permits and authoriza maintained by the cor	2	USFWS-GPM-001 USFWS-GPM-002	Receipt and Copie Authorizations	s of All Permits and k Windows	Work will not begin until all nec Regional Boards, or CDFW). The and authorizations (e.g., USFWS Construction work windows ma
3	SWRCB-SRGO-GPM-002	Construction Work Windows	Construction work wi during the wet season unless otherwise appr					whether Covered Species have 1 Section 2.1.5.3, Guild- and Spec
	White 3600 Granous	Construction Hours	Construction activitie necessary, including ir lighting (e.g., staging a directed onto the roa the extent of illumina		USFWS-GPM-003	Construction Hou	rs	<ul> <li>Extended or alternative work provided the Project Proponent Construction activities will gene necessary, including in tidally int</li> </ul>
4	SWRCB-SRGO-GPM-004	RGO-GPM-004 Environmental Awareness Training	it does not shine direc For projects occurring personnel in construct			Furdersmontal A	Telelan	(e.g., staging areas, equipment s the roadway or construction sit illumination into sensitive habits
			conducted by an agen identification, potenti protection measures ( site. Construction per construction activities project site, training n person discussion) to duration and require e	5	USFWS-GPM-004	Environmental Av	areness training	For projects occurring where Co construction activities, new con Qualified Biologist. Construction requirements, legal protections, Species with the potential to oc the procedures to follow should Qualified Biologist is not regular may continue over an extended
	SRGO GPMs USFWS PBO GPMs USFWS PBO SPMs C		biologist or resource s specialist is available entral Coast NMFS PBC		USFWS-GPM-005	Environmental M		Where appropriate and based o beginning of each day and will n resources and/or Covered Spec al Coast NMFS PBO (+)
Read	y 🛱 Accessibility: Investiga	ite		Rea	ady 😤 Accessibility: Investigate			

#### Use these tools and resources!

#### acceleratingrestoration.org

Photo credit: San Mateo RCD

### Sign up for our email-newsletter!



Sign up for helpful updates and resources to accelerate critical habitat restoration in your community.

We share your privacy concerns – and will never share the information you provide. Period. **Click here** to read our full privacy policy. All fields are required.

Email address		
First name		
Last name		
Affiliation (if n	one, enter 'none')	
	SUBSCRIBE	

### **Contact us for Technical Assistance**



The Accelerated Permitting Website is an informational resource created by Sustainable Conservation.

#### Email our team at restoration@suscon.org for free permitting strategy advice and technical assistance.

If you are interested in receiving the overall permitting strategy for a project or multiple projects, please include as much information about your project(s) as possible, including project size, project type(s), and project activities. If you have a question about a specific permitting pathway or are running into a particular challenge, the more specific your questions are and the more information you provide, the better we can assist you.

#### If you have questions or comments about this website, or an example restoration project you would like to have featured on the website please email us at restoration@suscon.org.

Restoration Round-Up: Kopta Slough Multi Benefit Project



Restoration Round Up: Bucang Crook Floodplain and Streamflow Enhancemen, Project



Restoration Round-Up: Kern Plateau



# Tell us about your projects!

Restoration Round-Up Map Leastness of the 3-sectivations projects Notatival in the targ senses

#### **Funders**



### **THANK YOU!**

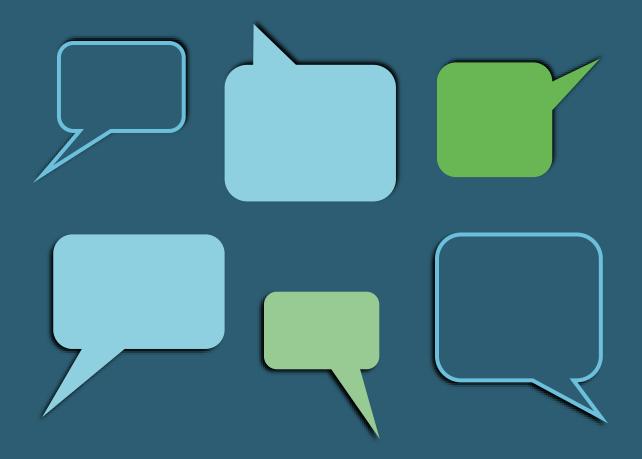
Katie Haldeman Project Director Email: <u>khaldeman@suscon.org</u> Phone: 415-977-0380 x344 Stephanie Falzone Senior Project Manager Email: <u>sfalzone@suscon.org</u> Phone: 415-977-0380 x350

Email the team at: restoration@suscon.org



Sustainable Conservation

### **Questions?**





#### The California Department of Fish and Wildlife's

# CUTTING THE GREEN TAPE PROGRAM:

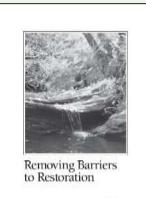
Regulatory Efficiencies to Increase the Pace and Scale of Restoration

Jen Olson Senior Environmental Scientist Statewide Restoration Permitting Coordinator



2000-present

- 2000: CA Secretary for Natural Resources Task Force
- 2004: CatEx 15333
- 2013-2014: Permit streamlining for small projects (Coho HELP/HREA)





act of the firsk Poice in the Sectedary for Hercores -2002



2000-present

• 2018-2019: CDFW Restoration Leaders Committee, CNRA Roundtables Report to the Director of the California Department of Fish and Wildlife Final Recommendations for Improving the CDFW's Granting Programs March 29, 2019

California Department of Fish and Wildlife Summary of Stakeholder Input and Proposed Next Steps December 18, 2019

Introduction

• 2020: CDFW CGT Pilot, 30x30 EO N-82-20, CGT kicks off in earnest (CNRA)







2000-present

- 2021: CDFW CGT Program funded, SERP Established
- 2022: USFWS PBO, SWRCB SRGO/PEIR



Cutting the **Green Tape** 







2000-present

• 2023-now: Asilomar summit, continue Cutting the Green Tape!





### **CDFW's CGT PROGRAM**

### A NEW APPROACH TO RESTORATION PERMITTING

 The old way: view restoration projects through lens of development – focused on avoiding impacts at the expense of benefits

• The new way: restoration = beneficial management for protected species



### PARTNERSHIPS

- A collaborative approach to restoration permitting CGT is a productive member of your project team!
- Permitting staff and subject matter experts within CDFW actively participate in project planning = easier to permit

### PRIOR PERMITTING OBSTACLES

- In the past, it was difficult to authorize "take" (capture, kill, pursuit) of listed and fully protected species for purposes of restoration
- This had the inadvertent effect of constraining projects (size, scope, season of work) to avoid take

### PRIOR CEQA OBSTACLES

- CEQA process can be time consuming and expensive
- Class 33 CatEx too small for many projects (5 acres)
- Class 33 CatEx was sometimes (unnecessarily) ruled out because of presence of listed species
- This ALSO had the inadvertent effect of constraining projects (size, scope, season of work)

NEW PERMITTING AND ENVIRONMENTAL REVIEW SOLUTIONS

## **Restoration Management Permit**

 Authorizes take of CA endangered, threatened, or fully protected species for restoration projects (typically without additional mitigation)

2081(a) (vs 2081(b)) and Fully Protected code sections ("management" and "efforts to recover")

• Eventual goal to add LSAA coverage, take of common species to this permit

# **Restoration Consistency Determination**

- A new interpretation of an existing process
- Federal ESA document (typically an Incidental Take Statement) deemed "consistent" with CESA
- Can now use Programmatic Biological Opinions and their corresponding ITS
- Relies upon Fish and Game Code section related to management (2081(a))

### Statutory Exemption for Restoration Projects ("SERP")



A new, complete CEQA exemption for qualifying restoration projects – Public Resources Code 21080.56

- CGT works with CEQA lead agencies to facilitate the CDFW Director's SERP Concurrence
- January 2025 sunset date, but legislative efforts to extend underway



### CASE STUDIES

### Project Case Study: Wood Creek Phase III (Humboldt County, CA)

- Off-channel rearing habitat for coho salmon and other salmonids
- Project needed take authorization for coho salmon (dually listed) and longfin smelt (state listed only)
- CDFW issued RMP (CESA take) and LSAA for impacts to bed/bank/channel
- Project received a SERP concurrence from CDFW
- Most permits issued 2023/2024, project still seeking implementation funding

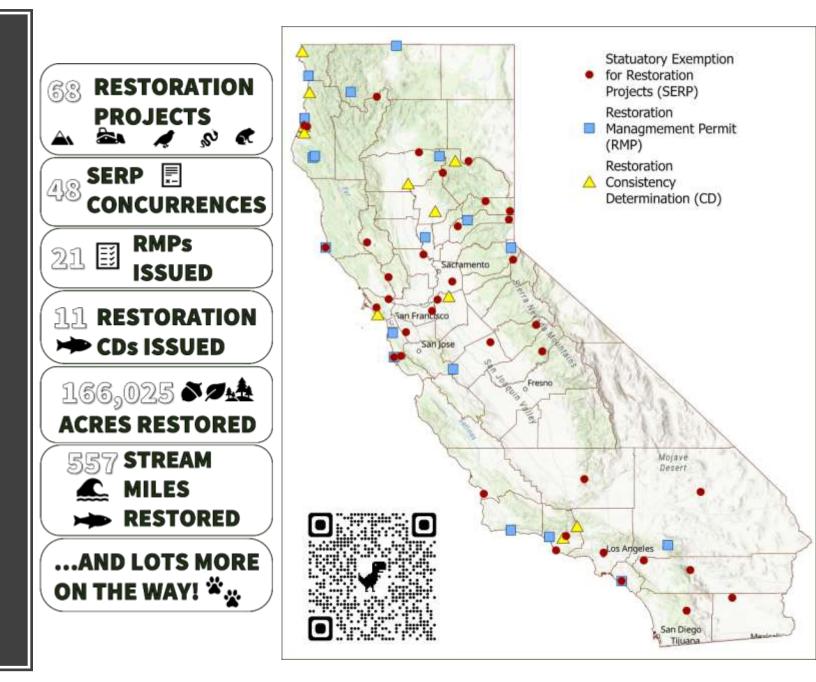
### Los Angeles River Ecosystem Restoration and Recreation Reach 8A Project (Los Angeles County, CA)

• Project will create a fish passage corridor and habitat structures within a quarter mile section of LA River which is currently concrete lined and devoid of vegetation

First phase of larger project restoring 11 miles of the LA River

**Project received a SERP concurrence from CDFW, has received funding from several sources, will seek permits next** 

# CGT by the numbers:



# THE TAKE HOME:

- You don't need to be an expert in regulations or state permitting we are here to help you navigate the options!
- There are many useful tools in our expanding toolbox – restoration permitting is easier and faster – but we still have work to do!



# **CONTACT US!**

For general program inquiries: restorationpermitting@wildlife.ca.gov

**CGT Program Staff:** Brad Henderson, Program Manager <u>Brad.Henderson@wildlife.ca.gov</u>

Jen Olson Statewide Restoration Permitting Coordinator <u>Jennifer.Olson@wildlife.ca.gov</u>

Cory Saltsman Statewide SERP Coordinator <u>Cory.Saltsman@wildlife.ca.gov</u>

# Updates on New Regulatory Tools to Accelerate Restoration

Jake Shannon Restoration Specialist North Coast Regional Water Quality Control Board

Water Boards

#### March 28, 2024

# I. The North Coast Water Board Restoration Program II. Summary of our Restoration Permitting Pathways III. Using the Statewide Restoration General Order Programmatic EIR



# <sup>a</sup> The North Coast Regional Water Quality Control Board Restoration Program

# What we do:

- Work with partners to streamline restoration permitting tools.
- Provide efficient environmental compliance coverage and get out of the way of restoration.
- Restoration permitting has been limited and limiting in the past. Now we have permitting tools to support large-scale restoration.



# Water Board Restoration Permitting Tools

General 401 Water Quality Certification for Small Habitat Restoration Projects

- Best for smaller projects
  - Less than 5 acres and
  - Less than 500 linear feet
- Very streamlined CEQA compliance via permit eligibility and existing NOE
- Opens the door to CDFW's Habitat Restoration and Enhancement Act
  - either §1652 or §1653

Statewide Restoration General Order & CEQA Cat. Exemption Class 33

- Best for medium-sized projects
  - Less than 5 acres <u>but</u>
  - Over 500 linear feet
- Streamlined CEQA compliance
   via Notice of Exemption

Statewide Restoration General Order & PEIR

- Best for large projects or those not eligible for class 33
  - No project size limits
- CEQA Lead Agency verifies
   consistency with Programmatic EIR

Or SERP CEQA Statutory Exemption for

Restoration Projects

Larger Projects

Smaller Projects Most Streamlined

# General 401 Certification for Small Habitat Restoration Projects (SHRP)

General 401 Water Quality Certification for Small Habitat Restoration Projects

- Best for smaller projects
  - Less than 5 acres and
  - Less than 500 linear feet
- Very streamlined CEQA compliance via permit eligibility and existing NOE
- Opens the door to CDFW's Habitat Restoration and Enhancement Act
  - either §1652 or §1653

#### **Quick Facts:**

- Very efficient process
- Coordination with CDFW is key for HREA
- Most HREAs use §1653
  - NOA issued  $\rightarrow$  HREA CD issued
- **5** Acres and **500** Linear Feet = Project Area

Project Area = Impacts to Waters + Upland Disturbances

- Linear feet apply to linear waterbodies
  - streambanks not access roads
- Useful guidance documents exist



Larger Projects Less Streamlined

California Water Boards

5

# Statewide Restoration General Order (SRGO) & CEQA Categorical Exemption Class 33

#### Quick Facts:

- No linear foot size limit
- Required General Protection Measures
- 21-day public notice period
- 5 acres is a lot of project area
- Cannot pair with HREA

Statewide Restoration General Order & CEQA Cat. Exemption Class 33

- Best for medium-sized projects
  - Less than 5 acres but
  - Over 500 linear feet
- Streamlined CEQA compliance
   via Notice of Exemption



Smaller Projects Most Streamlined

Larger Projects Less Streamlined

# **Statewide Restoration General Order & PEIR**

#### Quick Facts:

- No project size limits
- Mitigation projects & restoration projects resulting from enforcement are eligible
- Tribal consultation with the Native American Heritage Commission
- Bigger CEQA effort than using CatEx
- Requires CEQA Lead Agency commitment
- Applicant and Lead Agency determine project is within scope of PEIR

Statewide Restoration General Order & PEIR

- Best for large projects or those not eligible for class 33
  - No project size limits
- CEQA Lead Agency verifies consistency with Programmatic EIR

Larger Projects Less Streamlined

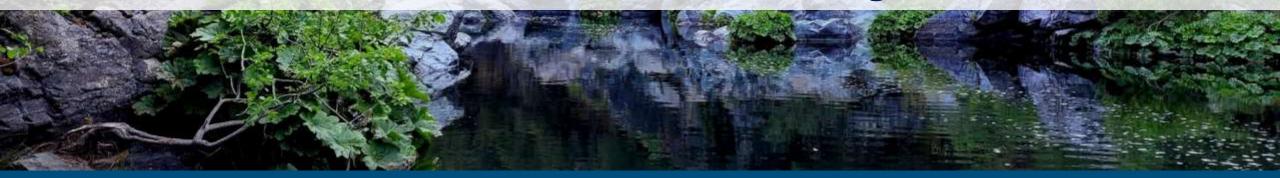
Smaller Projects Most Streamlined

# **Using the SRGO PEIR: The CEQA Process**

# **1. Applicant and Lead Agency identify:**

a. the applicable impact statements from the PEIR
b. the mitigation measures required for a LTS Determination
c. any significant unmitigated impacts beyond those analyzed in the PEIR
i. if yes, additional mitigation measures required for LTS

2. Produce memo stating CEQA determination
3. File Notice of Determination with State Clearinghouse



# **Using the SRGO PEIR: Roles & Responsibilities**

#### **Role of the Applicant:**

- Read and understand the PEIR
- Complete the CEQA documentation

# **Role of the Lead Agency:**

- Review the CEQA documentation
- Make the determination
- File NOD with the State Clearinghouse

# **Potential CEQA Lead Agencies:**

- Regional Water Boards
  - Discretionary action
- County Governments & RCDs
  - State funding requirement
- CDFW
  - Projects on CDFW lands
- California State Parks
  - Projects on State Parks lands

# **Using the SRGO PEIR: Resources**

Step-by-step instructions for Applicants & Lead Agencies
CEQA worksheet templates

		List all PEIR Mitigation Measures required for LTS Determination to be	Are there any Significant Unmitigated Impacts from the Proposed Activities? (No / Yes)	If Yes, list additional Mitigation Measures required for LTS Determination	Comment
25	List all Impact Statements and its from the PEIR applicable to Proposed Restoration Activities 3.4-1: Implementing future restoration projects permitted under the Order could conflict with an applicable air quality plan. 3.4-5: Implementing future restoration projects permitted under the Order could result in an increase in GHG emissions that may have a significant impact on the environment. 6.4-6: Implementing future restoration projects permitted under the Order could conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing emissions of GHGs. 3.5-1: Implementing restoration projects permitted under the Order could adversely affect habitat for special-status plant species. 3.5-2: Implementing restoration projects permitted under the Order could result in adverse direct effects on special-status wildlife species.	Implemented GPM-6 & -12: Mitigation Measure AIR-1: Minimize Conflicts with Applicable Air Quality Plans, Mitigation Measure AIR-3: Minimize GHG Emissions No Section 3.5-1 applicable GPMs, SPMs, and PLANTs; Section 3.5-2 applicable GPMs,	Not applicable	NCUAQMD is listed as "attainment" or "unclassified" for all the federal and state ambient air quality standards with the exception of the state 24-hour particulate (PM10) standard in Humboldt County only.     Istrage tasks like early fore Pacits and states with the exception of the state 24-hour particulate (PM10) standard in Humboldt County only.     Istrage tasks like early fore Pacits and states with the exception of the states 24-hour particulate (PM10) standard in Humboldt County only.     Istrage tasks like early fore Pacits and states with the exception of the states 24-hour particulate (PM10) standard in Humboldt County only.     Istrage tasks like early fore Pacits and states with the exception of the states 24-hour particulate (PM10) standard in Humboldt County only.     Istrage tasks like early fore Pacits and states with the exception of the states 24-hour particulate (PM10) standard in Humboldt County only.     Istrage tasks like early fore Pacits and states with the exception of the states 24-hour particulate (PM10) standard in Humboldt County only.     Istrage tasks like early fore Pacits and states with the exception of the states 24-hour particulate (PM10) standard in Humboldt County only.     Istrage tasks like early fore Pacits and states with the exception of the states 24-hour particulate (PM10) standard in Humboldt County only.     Istrage tasks like early fore Pacits and states with the exception of the states 24-hour particulate (PM10) standard in Humboldt County only.     Istrage tasks like early fore Pacits and states with the exception of the states 24-hour pactor packs and the exception of the states and the exception of the st	
Quality and				Not applicable	All project impacts are considered temporary and the project will increase suitable habitat for special status species in the long-term.
slogical Res.			No Sure CUL-4: Implement	Not applicable	Full magnetizer mous fish species, suspended       Interaction and the state or show and the state of the st
	<ul> <li>3.6-2: Implementing future restoration projects permitted under the Order could result in adverse direct effects on the movement of native resident or migratory fish.</li> <li>3.7-3: Implementing future restoration projects permitted under the Order could disturb human remains, including those interred outside of dedicated cemetries.</li> </ul>	с.			
iological Res. itic		d Mitigation Measure CUL-4: Implement		Not applicable	Unknown but most likely no numer com tri i ranged teragramy tri project area.
Cultural Res.		Measures to Protect numar during Project Construction or Operatio	on No	Not applicable	+ save and the set

**8 Energy Res** 

# The PEIR or SERP?

Many projects may be eligible for both.

Factors to consider:

- Project timeline
- Funding status
- Mitigation project, enforcement-driven project, and multi-benefit project eligibility

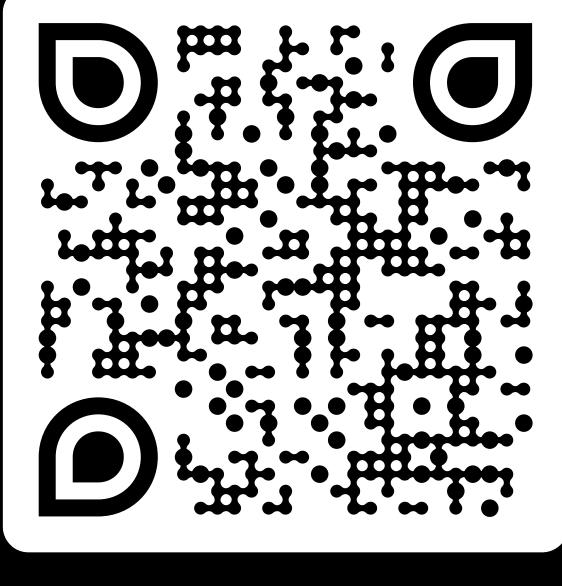
Joint pre-consultation with CDFW and the Water Board!



# Jake Shannon, Restoration Specialist Jacob.Shannon@waterboards.ca.gov (707) 576-2673

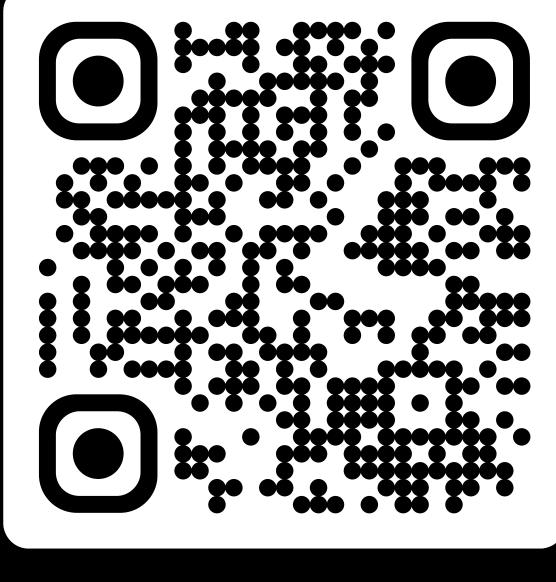


# More Information about SHRP at:



SHRP

# More Information about SRGO at:



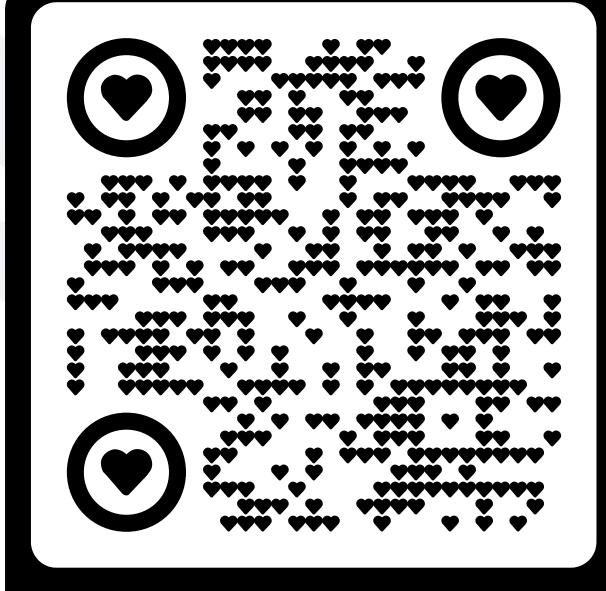
SRGO

For information on tribal consultation, visit the California Native American Heritage Commission at:



#### **TRIBAL CONSULTATION**

For more regulatory technical resources, visit Sustainable Conservation at:



#### SUSTAINABLE CONSERVATION



#### **NOAA** FISHERIES

Restoration Center

# Programmatic Permitting for Restoration Projects through the NOAA Restoration Center

Insider Tips on How to Use Efficient Permitting Tools for Your Good Work!

Ruth Goodfield, contractor with NOAA Restoration Center

Salmon Restoration Federation Conference, March 28, 2024

#### Science, Service, Stewardship

NOAF

# National Marine Fisheries Service's Mission Statement:

"Stewardship of living marine resources for the benefit of the nation through science-based conservation and management and promotion of the health of their environment."

# ESA and Incidental Take of Listed Species



#### **NOAA** FISHERIES



Endangered Species Act of 1973 - provides for the conservation of species that are endangered or threatened throughout all or a significant portion of their range, and the conservation of the ecosystems on which they depend.

DEFINITION of TAKE: To harass, harm, pursue, hunt, shoot, wound, kill, trap, capture, or collect, or attempt to engage in any such conduct (Section 3)

CIVIL PENALTIES: Fines up to \$25,000 per violation (Section 11)

CRIMINAL PENALTIES: Fines up to \$50,000 or imprisoned for up to one year, or both (Section 11)

#### Permits and Authorizations needed for Restoration Projects in CA



US Army Corps of Engineers®













County







## **Programmatic or "Simplified"** *Permitting*



A more efficient regulatory process for qualifying projects that:

### Covers specific project types and habitat



- ✓ Lays out conditions up front
  - ✓ Saves time and resources

✓ Protects T and E Species

## Traditional ESA Section 7 Permit versus Process

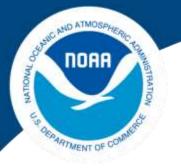
### Programmatic ESA Section 7 Process

- Develop and define project
  - Construction approach
  - Timing and sequencing
- Prepare BA
  - Conservation measures
  - Effects analysis
- Initiate consultation, agency review, and interaction
- Potential changes in approach, new measures added
- Up to 135 day review

- Develop project by reviewing PBO sideboards to inform best approach to:
  - Construction, timing
  - Conservation measures
  - <u>No BA preparation</u>
  - Effects analysis is prescribed
  - Consultation and agency review accelerated
  - Shorter review time



# **NOAA RC Programmatic Biological Opinions**



**NOAA** FISHERIES



- Santa Rosa 2006 and 2016
- Northern CA/Arcata 2012 and 2022
- Southern CA/Long Beach 2015
- Central Valley/Sacramento 2018

#### **Federal Nexus**

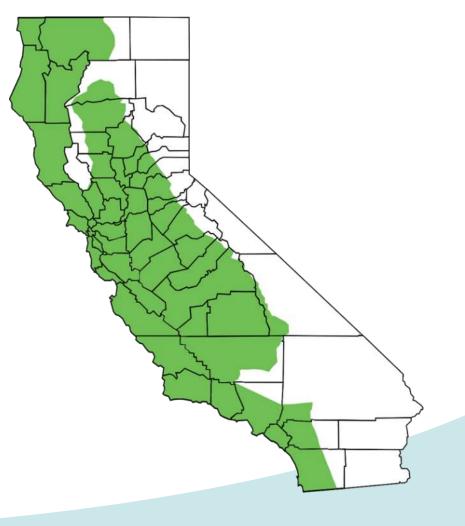
- NOAA Restoration Center funding (or technical assistance)
- US Army Corps Issuance of Section 404 (CWA) or Section 10 (HRA)

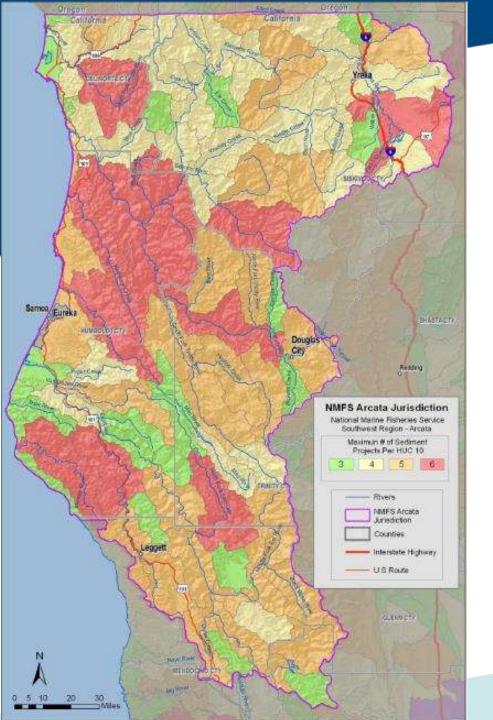
NOAA RC Programmatic is not a blanket permit (i.e., it is not a Regional General Permit) and only provides Federal ESA coverage



#### **Current Coverage: anadromous waters of California**







# Northern CA/Arcata PBO

PBO Duration: 2022- Indefinite Coverage from the Mattole River to the OR border

#### **Species Covered**

- Threatened Southern OregoniNorthern California Coast (SONCC) coho salmon ESU
- Threatened California Coastal (CC) Chinook Salmon ESU
- Threatened Northern California (NC) steelhead DPS
- Threatened Southern DPS of Pacific Eulachon
- Endangered Southern Resident Killer Whales DPS
- Threatened Southern DPS of North American Green Sturgeon
- Critical Habitat and EFH

# **Covered Activities - Arcata**

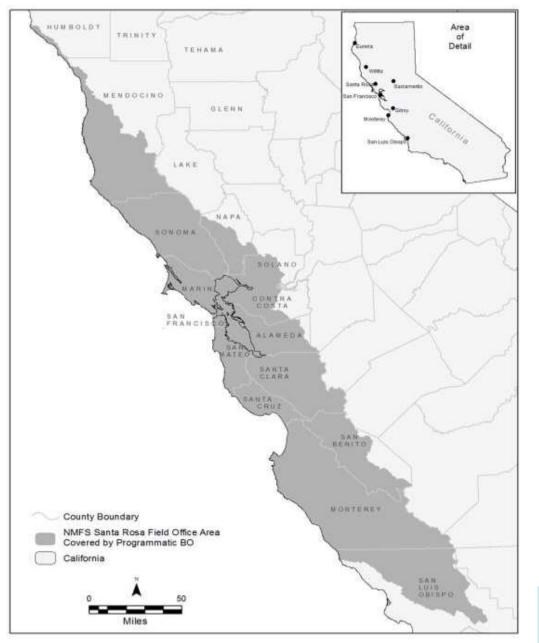


#### **NOAA** FISHERIES



- Instream Enhancement/Restoration
  - Instream Barrier Modification/Passage Improvement
  - Bioengineering/Riparian Habitat Restoration
- Upslope Watershed Restoration
- Removal of Small Dams (permanent and flashboard)
- Creation of Off-channel/Side Channel Habitat
- Developing Alternative Stockwater Supply
- Tailwater Collection Ponds
- Water Storage Tanks
- Piping Ditches (need a 1707)
- Fish Screens
- Headgates and Water Measuring Devices

# Central Coast-Mendocino/Santa Rosa PBO



- PBO Duration: 2016-indefinite
- Coverage all coastal anadromous streams and estuaries (excluding the San Francisco Bay) from San Luis Obispo County (Salinas River and tributaries) north to, but not including, the Mattole River.
- Species Covered
  - Endangered CCC coho salmon ESU
  - Threatened NC steelhead Distinct Population Segment (DPS)
  - Threatened CCC steelhead DPS
  - Threatened S-CCC steelhead DPS
  - Threatened CC Chinook salmon ESU
  - Critical Habitat and EFH

# **Covered Activities – Santa Rosa**



NOAA

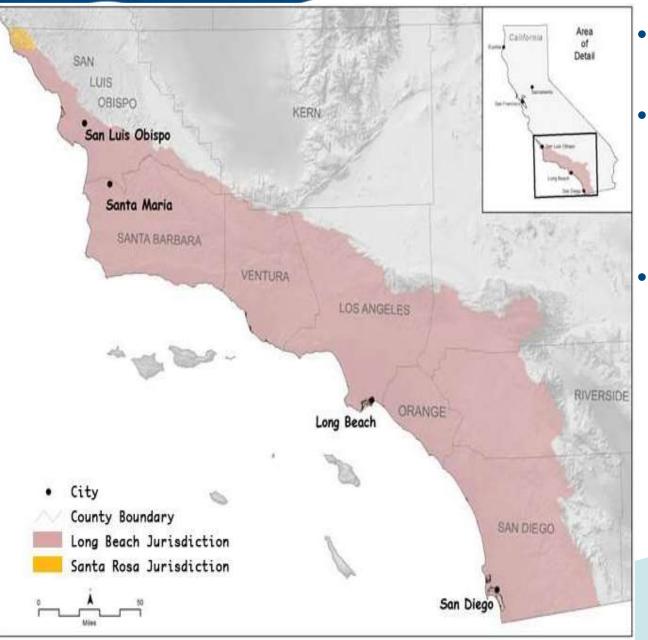
**FISHERIES** 

#### Instream Habitat Improvements

- Instream Barrier Modification/Passage Improvement
- Stream Bank and Riparian Habitat Restoration
- Upslope Watershed Restoration
- Creation of Off-channel/Side-channel Habitat Features
- Removal of Small Dams
- Water Conservation Projects
  - Beaver Dam Analogues



# Southern CA/Long Beach PBO



- PBO Duration: 2015-2025
- Northern San Luis Obispo County line to the U.S.-Mexico border.
- Species Covered
  - Threatened South-Central California Coast Steelhead DPS
  - Endangered Southern California Coast Steelhead DPS

# **Covered Activities – Long Beach**







- Instream Habitat Improvements
- Instream Barrier Modification/Passage
   Improvement
- Bioengineering/Riparian Habitat Restoration
- Upslope Watershed Restoration
- Creation of Off-channel/Side Channel
   Habitat
- Water Conservation Projects
- Fish Screens
- Removal of Small Dams (explosives allowed)

# Central Valley/Sacramento PBO



- PBO Duration: 2018- Indefinite
- USFWS is an Action Agency
- Covered Species:
  - Sacramento River winter-run Chinook salmon ESU
  - Central Valley spring-run Chinook salmon ESU
  - Central Valley steelhead DPS
  - Southern DPS of North American Green sturgeon
    - Critical Habitat and EFH

# **Central Valley/Sacramento - Covered Activities**



**NOAA** FISHERIES



- Levee setback/breaching & floodplain restoration
- Wetland restoration & enhancement
- Creation of off-channel/side-channel habitat
- In-stream habitat improvements
- Bio-engineered streambank stabilization & riparian restoration
- In-stream barrier removal/modification
- Fish screens/diversion screening
- In-stream flow enhancement/ water conservation
- Upslope watershed restoration
- Invasive spp. removal & riparian revegetation (Includes Herbicides)
- Piling and Other Instream Structure Removal to Benefit Water Quality and Habitat
- Seasonal inundation of active ag land for primary productivity
- Fish monitoring

# **Sacramento PBO Limitations**



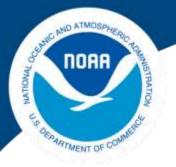
#### **NOAA** FISHERIES



- Maximum of 60 projects per year to be authorized under the Program
- No use of undersized riprap (100 yr flow)
- No managed surrogate floodplain projects that require manual ingress and egress of juvenile salmonids.
- Dewatered area < 1000 feet
- ≤ 0.5 acre disturbed for staging area
- Instream construction seasons vary according to stream/species.

# **Administrative Process**

- Corps staff receives 404 application or a Section 7 biologist receives a consultation request
- Pre-application call /discussion
- Checklist application form to RC staff
- RC staff review application w NMFS staff
- RC staff sends email confirming project falls under the programmatic



**NOAA** FISHERIES



#### **COST SAVINGS (NOAA RC Economic Analysis 2015)**

- Individual Permit (Consultant, USACE, NMFS PRD, NMFS RC)
  - NOAA RC BO & Applicant BA costs: \$25,000 to \$64,000
  - Cost of BA often comes out of grant funding
- Programmatic Permit
  - Under \$300 per project; annual costs less than \$2,000
- Cost savings of \$24,000-\$63,000 per project = more money on the ground for restoration!



NOAA / California Coastal Commission Consistency Determination

- NOAA RC funding OR technical assistance
- Alternate pathway for a coastal permit (no \$)
- North, Central and South Coasts



# **CCC CD-Coverage and Benefits**



#### **NOAA** FISHERIES



- Northern and Central Coast CD 2013 Covers Oregon Border to San Luis Obispo County line.
- Southern CA CD 2015-Covers Santa Barbara to Mexican Border
- Increased number of environmentally beneficial projects within Coastal Zone to restore coastal resources including listed species and sensitive habitats
- Short application process
- Provide the same regulatory rigor and oversight through a more efficient and collaborative process
- Reduce costs and time for project applicants and Commission staff



#### **NOAA** FISHERIES



CCC CD	Number of Projects
Northern CA (2013)	17
Southern CA (2016)	Almost 1

#### **Covered Project Types**

- Riparian planting/fencing
- In-stream habitat enhancement (LWD, boulders, bioengineering)
- Fish passage barrier removal
- Small dam removal
- Restoring tidal flow
- Water conservation projects
- Off channel habitat projects
- SAV restoration
- Native oyster reefs
- Wetland restoration

#### Conclusions







- Coastal Commission Consistency Determinations are available throughout CA.
- As new programmatic BOs are developed, additional project types and more realistic protection measures are included.
- The Programmatic BO's have saved millions in taxpayer dollars since 2006.
- We should continue to look for opportunities to develop permitting efficiencies for restoration efforts statewide.



# **Questions?**

Arcata – <u>bob.Pagliuco@noaa.gov</u>, Marisa.parish@noaa.gov Santa Rosa – <u>Joe.Pecharich@noaa.gov</u>, Sarah.Pierce@noaa.gov, Alexis.Barrera@noaa.gov Long Beach – Melisa.Rodriguez@noaa.gov Sacramento – Ruth.Goodfielo@noaa.gov



#### A Practitioner's Guide to Cutting Green Tape

PRESENTERS: JIM ROBINS, ALNUS ECOLOGICAL APRIL ZOHN, DUCKS UNLIMITED, INC.

SRF CONFERENCE – MARCH 2024





### **Discussion** Points

Considerations for developing a successful project & permitting strategy

- Tips and Tricks for using restoration specific permit tools
- Practitioner's role in changing the culture around restoration permitting

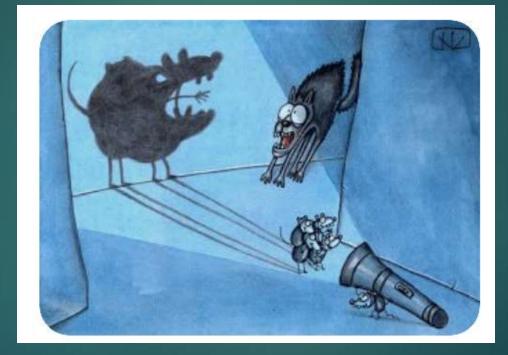
## **Restoration Permitting Tools**

- CEQA 15333 Categorical Exemption
- Statutory Exemption for Restoration Projects (SERP)
- Habitat Restoration Enhancement Act (HREA)
- Restoration Consistency Determination (CD)
- Restoration Management Permit (RMP)
- Small Habitat Restoration General Order (SHRP)
- Statewide Restoration General Order (SRGO)
- USFWS Statewide Restoration Programmatic Biological Opinion (PBO)
- Nationwide Permits NWP 27 and NWP 54
- Federal Consistency Determinations California Coastal Commission and NOAA Restoration Center
- NMFS Programmatic Biological Opinions (multiple)

# Considerations for Developing a Successful Project & Permitting Strategy



- Read and understand the regulations
  - Yes, this sounds boring, but can be fun, is empowering and is simply critical.



Proactively and collaboratively engage with regulators

- Seek early engagement when there is still a lot of flexibility re: approach, techniques, etc.
- Develop a compliance strategy and schedule with regulatory staff in your region
- Work with regulatory staff to determine what documentation will be <u>necessary</u> to support project permitting for the type of project you are working on – avoid costly surprises!!!!

The goal of collaboration is not a rubber stamp, but development of a collective, shared vision and understanding for the project

Know the contacts for local tribes and indigenous groups and engage with them early in the design process to create conditions for meaningful collaboration and input.

- Contact Native American Heritage Commission (NAHC) for list of tribes, if you don't have existing contacts (FYI –this list is not always inclusive of all tribal/indigenous groups)
- Do your due diligence re: culturally sensitive sites near your project
  - Request Sacred Lands File Search from NAHC for your project area
  - Request data from California Historic Resource Information Center for you project area (via SHPO, SWIC, NWIC, or prof archeologist)

Be an informed advocate for your project

- Where necessary, seek technical expertise and additional capacity for discrete tasks BUT...
  - Be able to clearly articulate the goals of your project
  - Play an active role in design, permitting and implementation
  - Ask questions if something doesn't make sense



Be aware that your funding source may affect your permit strategy

- Federal funding may result in a different Federal Action Agency with different requirements (and potential efficiencies)
- FRGP funding comes with CEQA, 404, 401, and ESA compliance for most funded projects (e.g., you only need to obtain local permits and an LSAA)

## Tips and Tricks Unique to Specific Restoration Permitting Tools



- Leverage information in permits to guide design don't recreate the wheel
- Where appropriate, assume presence of special status species and assume presence of waters and wetlands
- Where possible, use NEW standard AMMs found in SRGO, FWS PBO, and NOAA PBOs for consistency and predictability across permits



- Prepare permit application packages that are clear, succinct, and tailored to the information that agency staff need...
  - Make sure you understand all the info in the application/materials – if you don't understand it, others might not either
  - Make sure the Project Description includes discussion of "why?" not just "what?", "when?" and "how?"
  - Include discussion of long-term benefits as well as potential short-term impacts

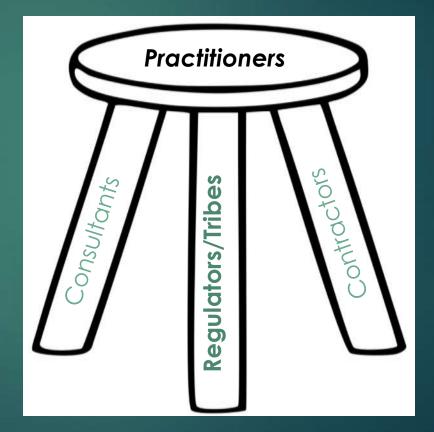
Don't let possible take of fully protected species or CESA/ESA listed species dissuade you from moving a good project forward

Where possible, build flexibility into your project description and applications (e.g. work windows over multiple years, adaptive management, totality of potential actions, etc.)



- Reminder: Impact area is calculated by areas of DIRECT impact, not indirect impact/benefit (e.g., areas of grading, planting, new access routes, staging)
- If your project requires a 401 Certification and is impacting less than 1 acre of upland (e.g. areas outside of waters/wetland), you probably do not need a Construction General Permit (SWPPP)
- Note that the pre-filing requirements for 401 certifications, do not apply to General Orders (SRGO and SHRP)

## Changing the Cultural Around Restoration Permitting



#### Changing the Cultural

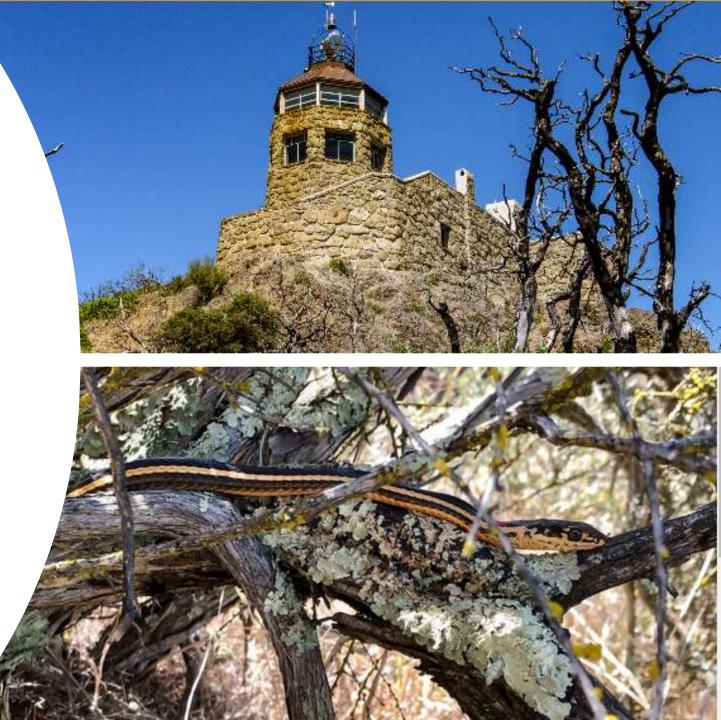
Seek opportunities to engage tribes and regulators as partners – prioritize building relationships

- Avoid being combative
- Know enough to know when (and how) to push back and when to compromise
- Show up with solutions
- Be diligent, persistent, and approach difficult situations with empathy

#### CalVTP and Mt. Diablo State Park Vegetation Treatment Project

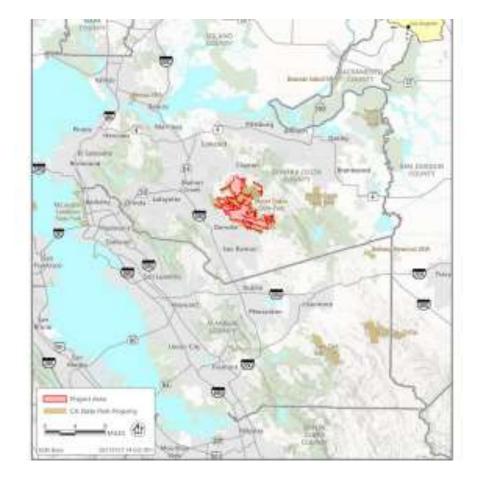
Desiree Dela Vega Environmental Scientist, CDFW Region 3 <u>Desiree.Delavega@wildlife.ca.gov</u>







Mt. Diablo State Park Vegetation Treatment Project

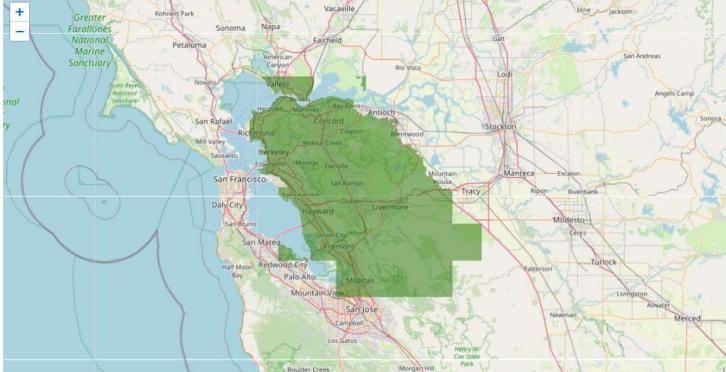


- Goal: I) Restore native plant communities and improve Alameda Whipsnake habitat and 2) reduce risk of wildfire to park and adjacent development
- CESA Species to Benefit : Alameda Whipsnake

#### Alameda whipsnake life history

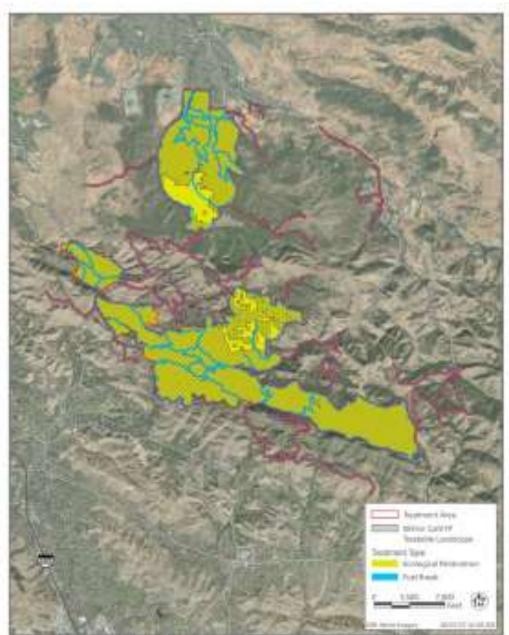
- Endemic to coast range counties in the Easy Bay: Contra Costa, Alameda, Santa Clara, San Joaquin
- Habitat: Mixed Chaparral, Coastal scrub, and Grasslands
- **Behavior:** Cryptic, fast moving, good climbers
- Threats: Loss of habitat (fragmentation), Mismanagement of lands (over grazing or fuel build-up/increased risk of wildfire), predation and competition from invasive species





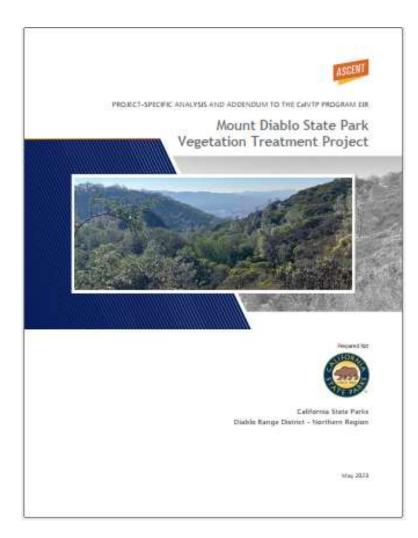
#### Restoration and Activities Included:

- Ecological Restoration for native grasslands
- Ecological Restoration for Coulter Pine Forest
- Ecological Restoration for Knobcone Pine and Manzanita Forest
- Shaded Fuel Breaks along roads and trails
- Perimeter Fuel Breaks along park boundary (protection for adjacent development)



Research Dates represent frame CBP in 2002; subplied by Assert in 2002.

#### A Simple Process...





CALIFORNIA DEPARTMENT OF FISH AND WILDLIFE Bay Delta Region 2825 Cordelia Road, Suite 100 Fairfield, CA 94534 (707) 428-2002 www.wildlife.ca.gov

#### RESTORATION MANAGEMENT PERMIT NO. RMP 2023-0010-R3 Mount Diablo State Park Vegetation Treatment Project

This Restoration Management Permit (RMP) is issued to California State Parks – Diablo Range District (Permittee) by the California Department of Fish and Wildlife (CDFW) for the Mount Diablo State Park Vegetation Treatment Project (Project) pursuant to Fish and Game Code section 2081. This RMP authorizes Permittee, and its authorized individuals, to take<sup>1</sup> the Covered Species (as defined below) when such take results from the restoration, management, and monitoring activities described below (defined later in this RMP as Covered Activities) in accordance with the terms and conditions set forth below:

Permittee:

California State Parks Diablo Range District – Northern Region

Mailing Address:

#### Christina Lev

96 Mitchell C: Clayton, CA S Christina.Lev

#### TAKE AUTHORIZATION FOR CALIFORNIA EI SPECIES

The California Endangered Species Act (CESA) by the Fish and Game Commission as an endar except as authorized under the Fish and Game ( and Game Code section 2081, subdivision (a), a possession of endangered, threatened, and can management purposes. "Management," as used same meaning as "scientific resources manager and includes, among other activities, habitat acq propagation, live trapping, transplantation, and r threatened and endangered species. (San Berna Moreno Valley (1996) 44 Cal.App.4th 593, 604-€ Department of Fish & Game (1997) 55 Cal.App.

Common Name	Expected Take	Authorized Take Mechanism	Actual Take (Capture)	Actual Take (Kill)	Comments
Alameda whipsnake	3	Project activities that may inadvertently kill the Covered Species (e.g., crushing by heavy equipment, vehicles, etc.) or capture and possession of injured individuals for assessment and if required, transport to an approved rehabilitation facility.			

RMP-2023-0010-R3 Mount Diablo State Park Vegetation Treatment Pilot Project Page 20 of 20

\* Fish and Game Code section 86 defines "take" as "hunt, pursue, catch, capture, or kill, or attempt to hunt, pursue, catch, capture, or kill."

# So, what does any of this have to do with salmonids?

# McGinnis Creek Instream Habitat Enhancement Project

#### A component of the Mattole and Salmon Creek Forest Health and Wildfire Resilience Project Funding by CalFIRE Forest Health Grant



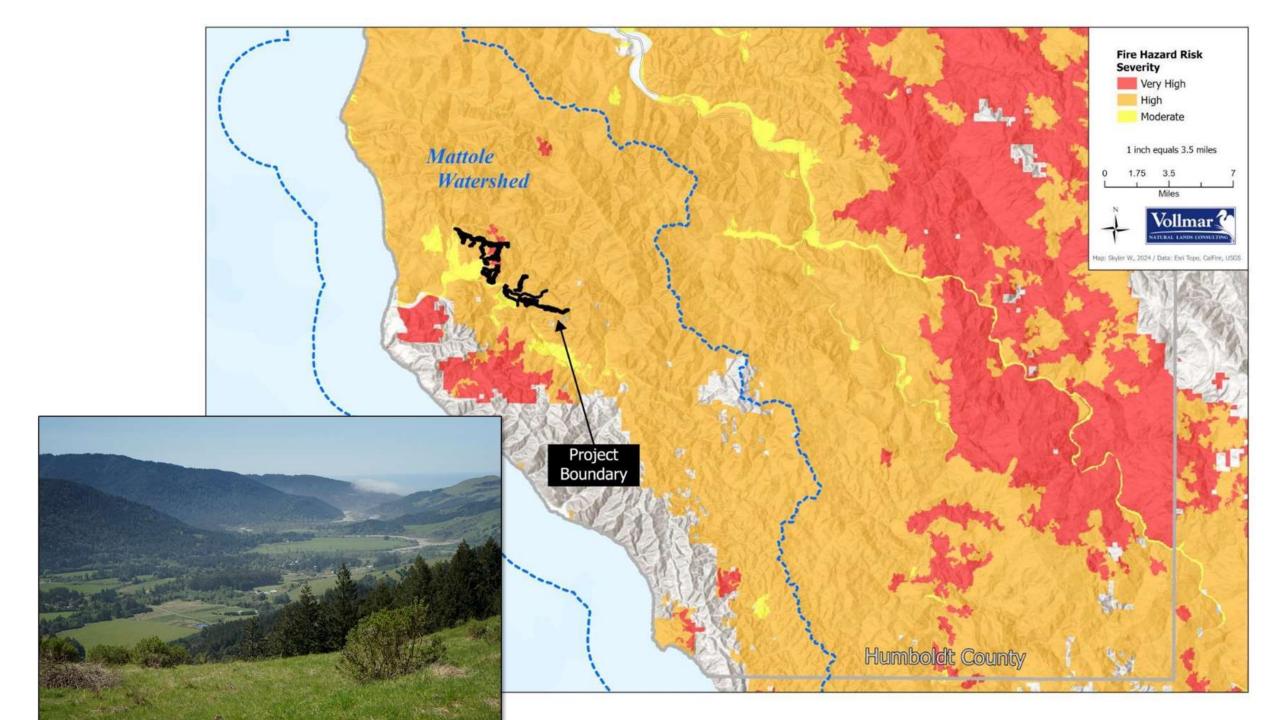


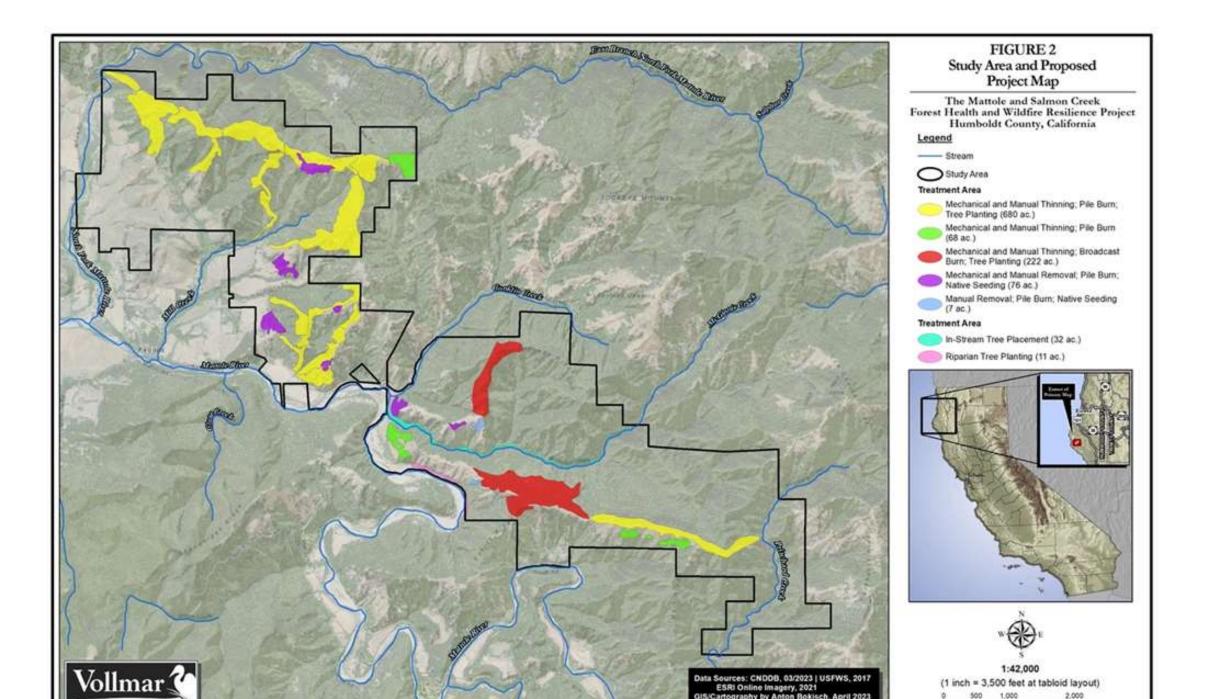


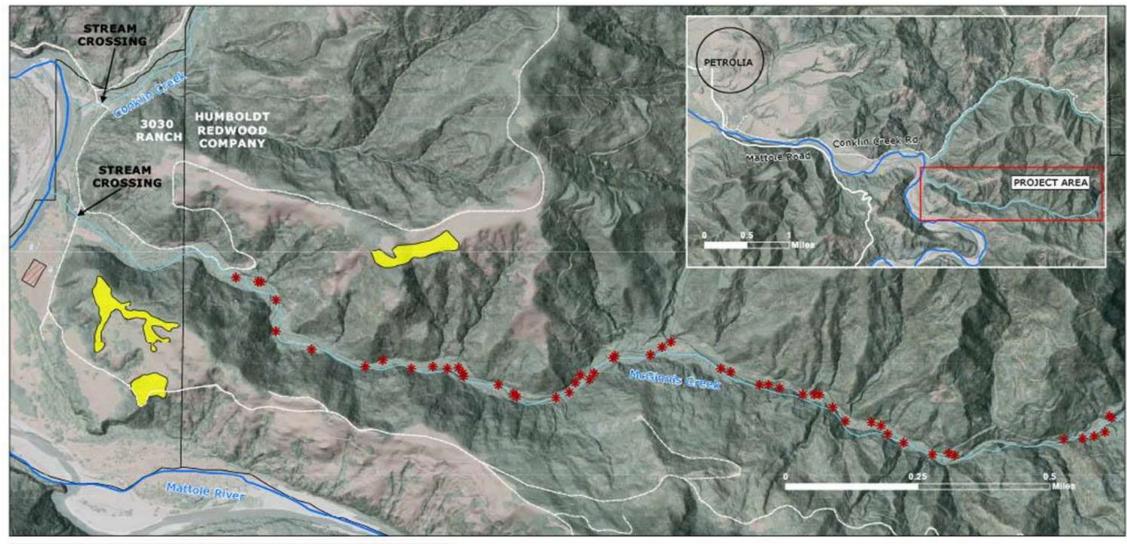








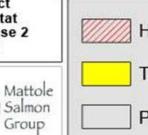




Mattole Forest Health and Fire Resilience Project Task 4 and 5: Biomass Utilization/In-stream Habitat McGinnis Creek Instream Habitat Enhancment Phase 2 Tree Removal and Heli-Wood Placement Sites

Mattole Restoration Council Petrolia CA, 95558 707.629.3514 mattole.org Map: hugh@mattole.org 2022 NAIP 1M MD Hillshade Update: 11/5/2023







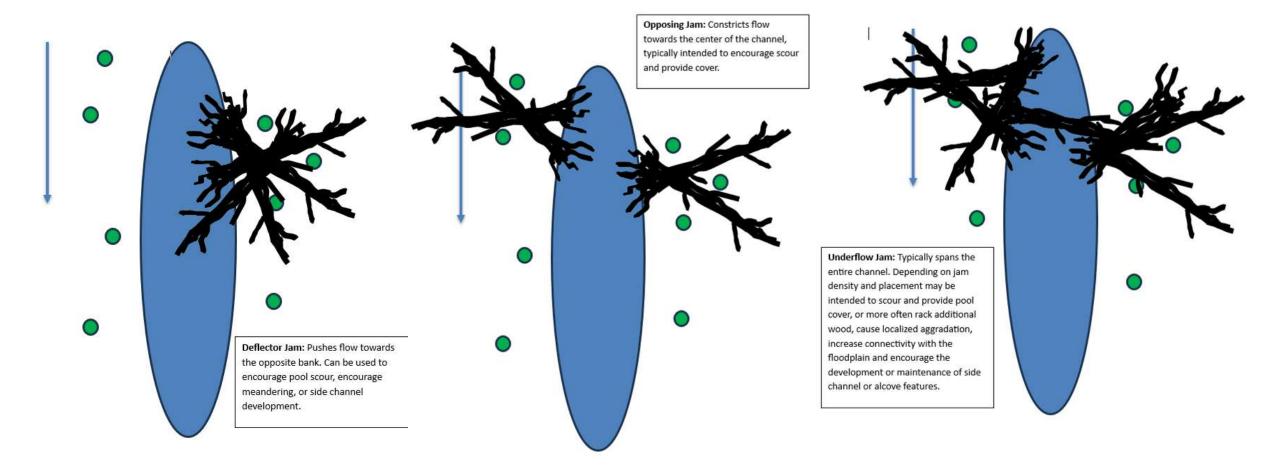


In-stream habitat enhancement will be completed by transporting whole trees from grassland vegetation removal areas to in-stream tree placement sites using a helicopter (all tree removal is already covered by CalVTP CEQA process).

Trees will be staged in grassland areas for safe and rapid helicopter access.

Proponent is seeking wetland and riparian permits for the instream placement component.

#### **Typical Tree Placements**





In-stream wood placement is tentatively scheduled for two days from September to October 2024 - as conditions allow.

ACOE Section 404 permit - NWP 27 RWQCB Section 401 permit - SRGO DFW LSAA Notification Section 1602 CEQA Completed July 2023 via CalVTP (Hum RCD Lead) Species avoidance and minimization measures in line with VTP, agency consultations, and permit measures BUMBLE BEES!