

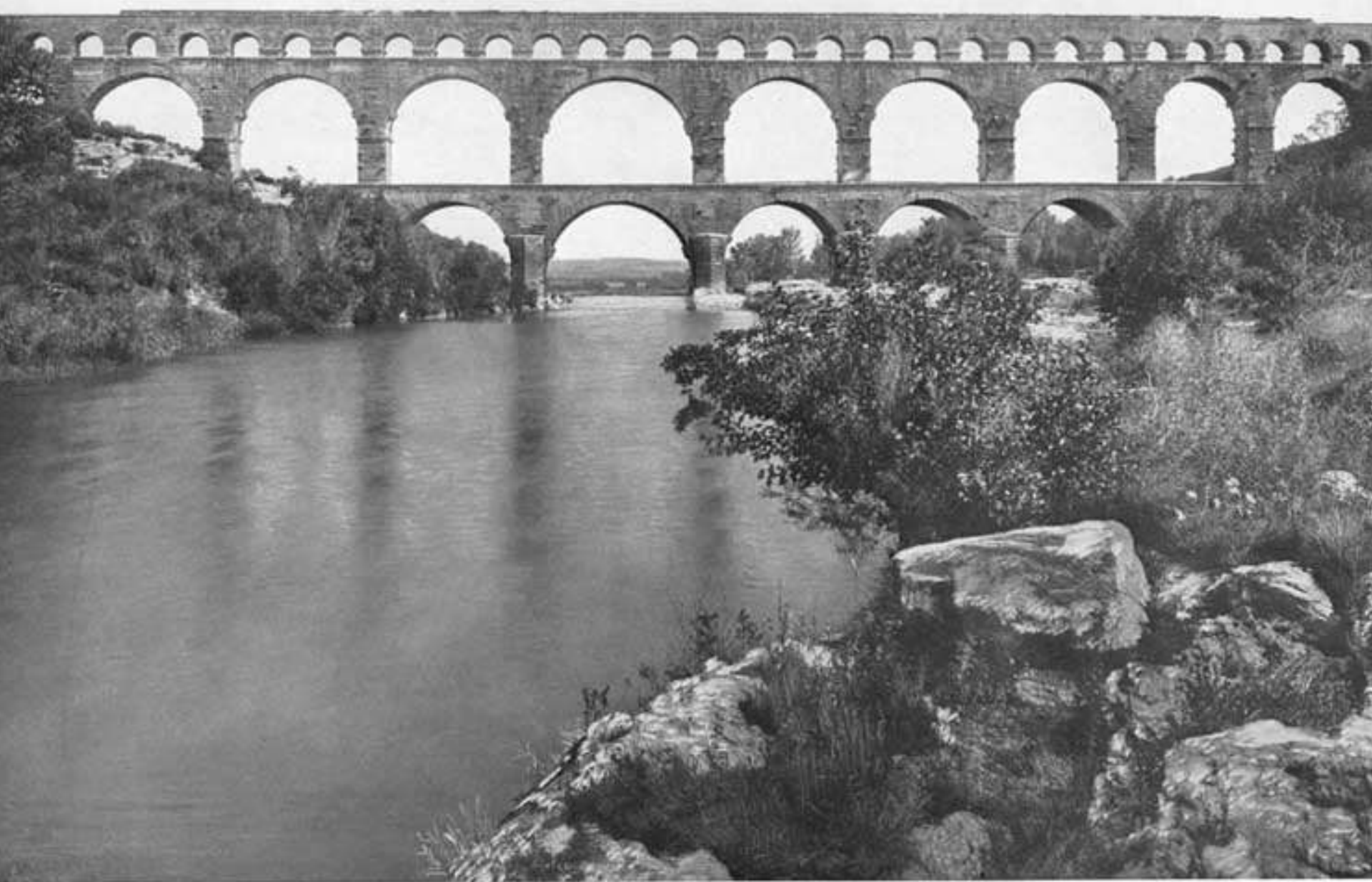
# Adapting Aging Infrastructure to Sustain Listed Salmonids

**36<sup>th</sup> Annual Salmonid Restoration  
Conference  
Fortuna, CA  
April 14, 2018**



1922/1908





### PONT DU GARD

An old Roman aqueduct near Nîmes, France, ascribed to Agrippa, son-in-law of Augustus (B.C. 19)  
The structure is 883 feet long and 160 feet high







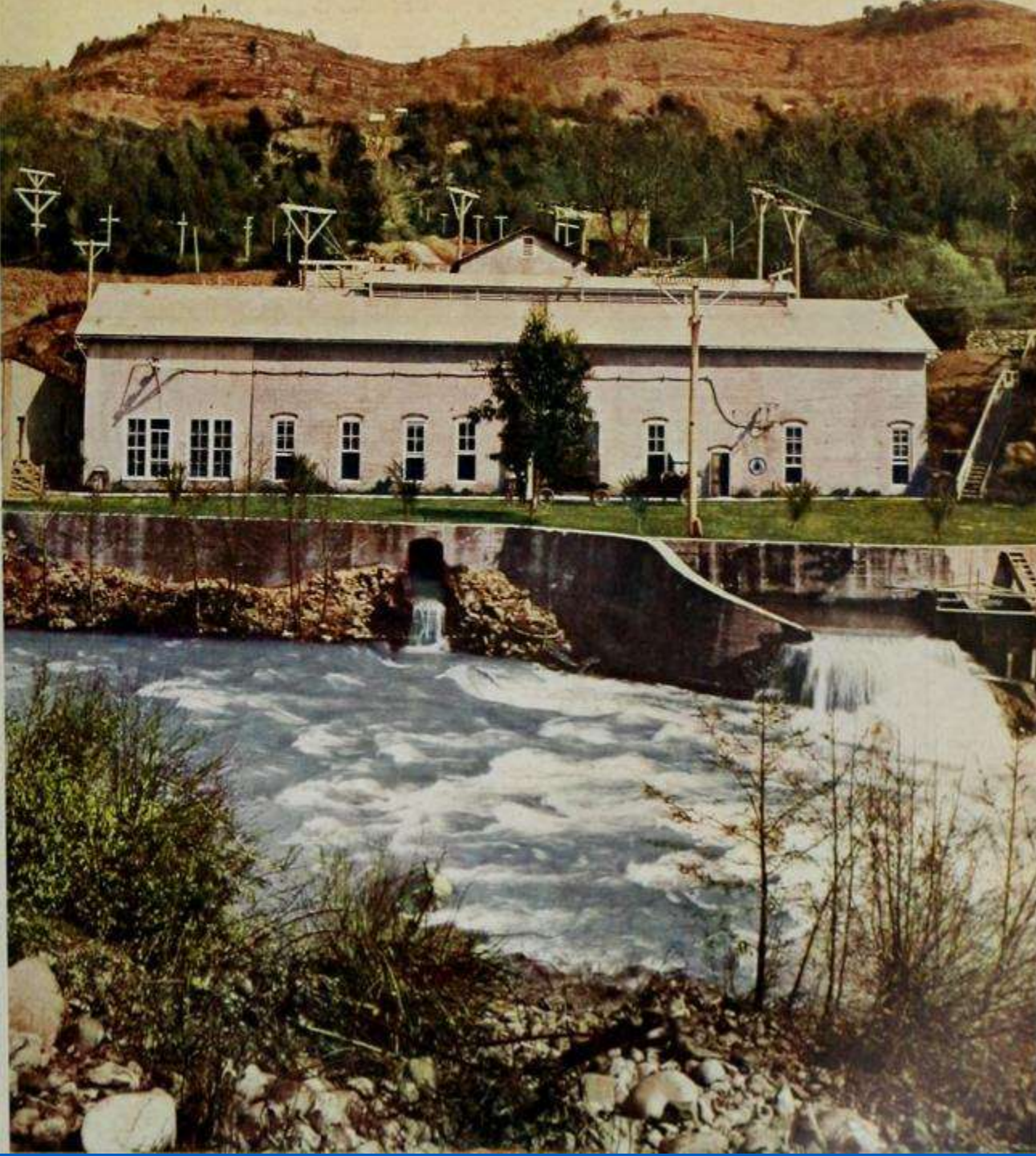












Butte Creek examples:  
Centerville  
Powerhouse,  
1909

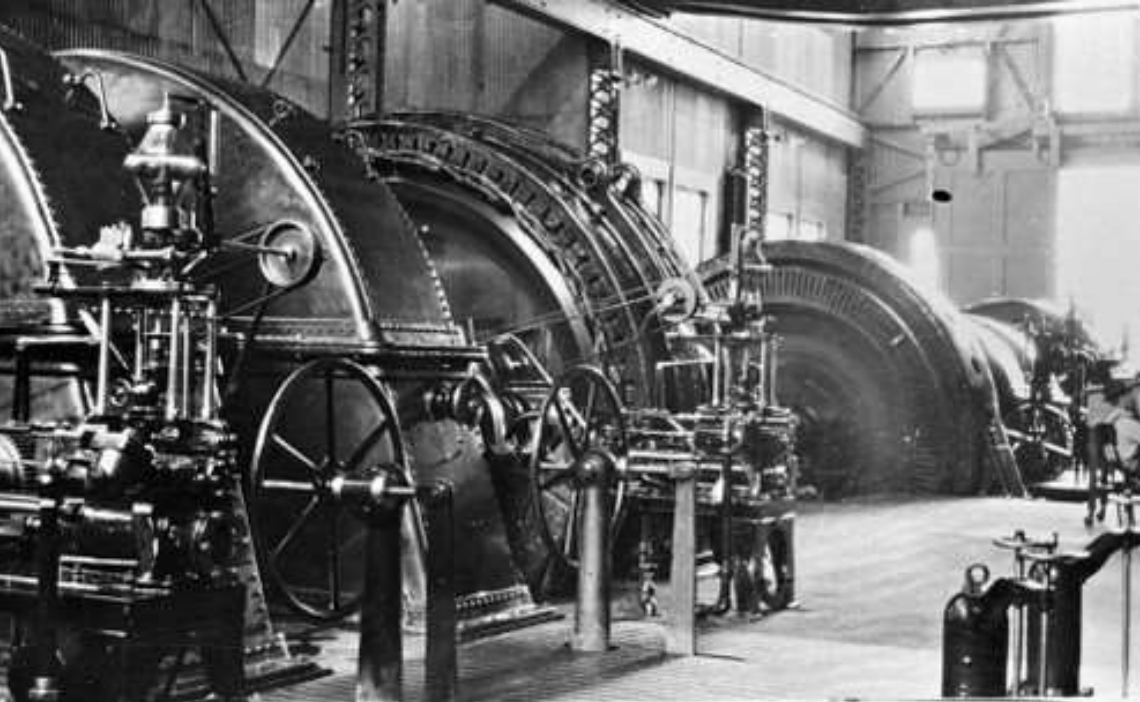




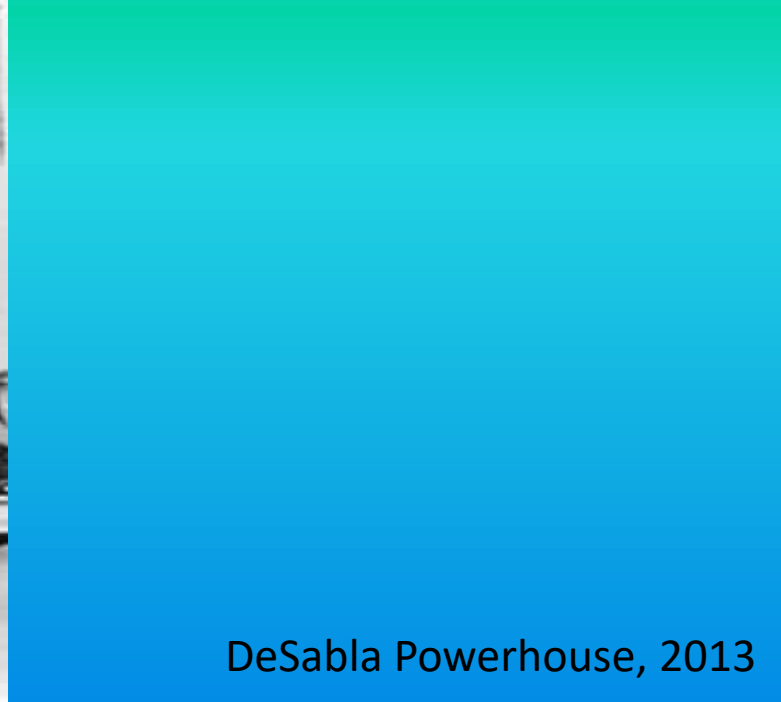
Centerville  
Powerhouse,  
2009



Centerville  
Head Dam,  
2009



DeSabra Powerhouse, 1913



DeSabra Powerhouse, 2013







8/2/2016

**6.** Consideration of a proposed Order addressing Pacific Gas and Electric Company's petition for reconsideration of the water quality certification issued for the DeSabra-Ceneterville Hydroelectric Project.

**SWRCB BOARD MEETING**



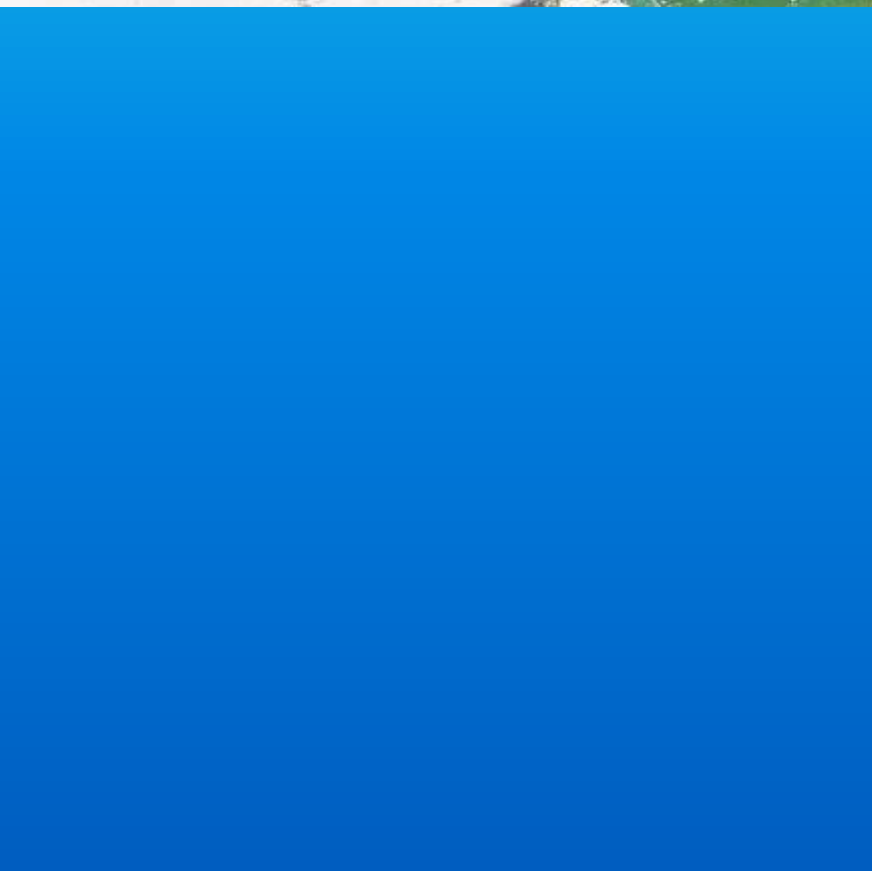


**ACTION  
NEWS  
NOW**

**PG&E WITHDRAW FROM HYDROELECTRIC FACILITY  
BUTTE COUNTY**

5:37





"Dams are not like the pyramids of Egypt that stand for eternity. They are instruments that should be judged by the health of the rivers to which they belong."





"Dams are not like the pyramids of Egypt that stand for eternity. They are instruments that should be judged by the health of the rivers to which they belong."

Interior Secretary  
Bruce Babbitt, 1998 –  
McPherrin Dam, lower  
Butte Creek





The Butte Creek Fish Passage Improvement projects are located along the middle reach of Butte Creek, a tributary of the Sacramento River in California's Central Valley. The various projects together comprise one of the nation's most significant fisheries restoration efforts, with 90 miles of Butte Creek restored for the benefit of spring-run salmon. These projects also divert water for the benefit of farms, birds and other species along the Pacific Flyway.



## BUTTE CREEK FISH PASSAGE IMPROVEMENT PROJECTS:

**Water management** in the upper reach of Butte Creek provides well-timed functional flows for spawning and holding habitat.

Rancho Esquon Diversion and Fish Ladder

Gorrill Ranch Diversion and Fish Ladder

Western Canal Gary N. Brown Butte Creek Siphon

Remove four dams from Butte Creek, restoring about 25 miles of unimpeded flow

Parrot-Phelan Diversion and Fish Ladder  
Durham Mutual Water Company Diversion and Fish Ladder

Lake Oroville

Feather River

Sacramento River

### Sutter Bypass

The passage improvements, combined with fish food production and safe rearing habitat for juvenile fish in the lower reach of the creek flowing through the wetlands created by the Sutter Bypass, have provided functional flows and an excellent environment for spring-run salmon and other species to thrive.

Sutter Buttes

East-West Diversion Weir

Sutter Bypass

Weir 1

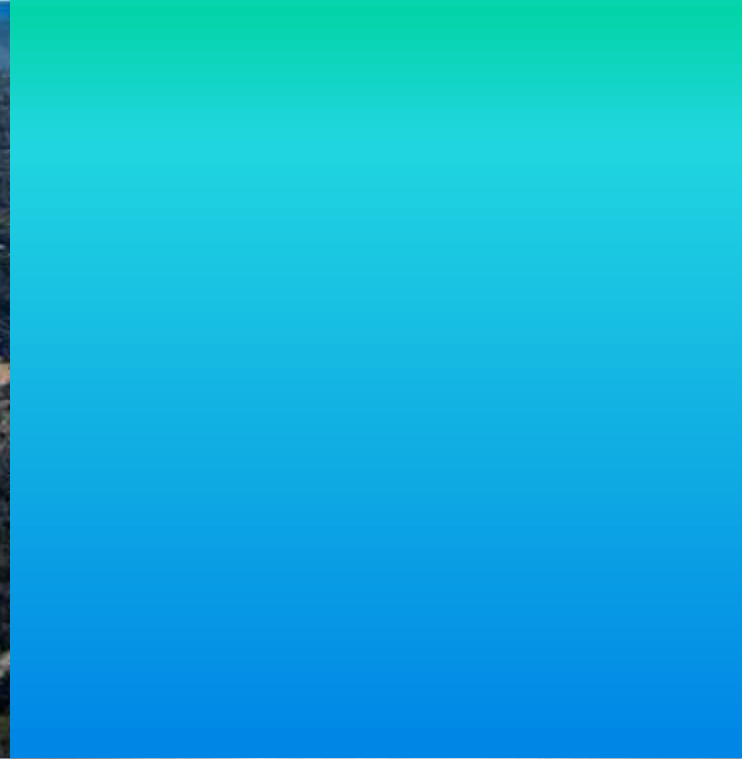
### Partnerships

Cooperation among the agricultural, urban and environmental communities—with funding partnerships—were essential to the success of the projects. The key stakeholders and participants included:

- Local water suppliers and farmers (see map), owner and funding partner;
- California Urban Water Agencies, funding partner;
- U.S. Department of Interior (USFWS and USBR), funding partner;
- California Department of Fish and Game









# **Adapting Aging Infrastructure to Sustain Listed Salmonids**

Session Chair: Eric Ginney, Central Valley/Sierra/Cascade Director, ESA

Changing energy markets, changing needs: rethinking hydropower dams and infrastructure

Dave Steindorf, Special Projects Director, American Whitewater

New ownership of the DeSabra Hydropower Project: Stakeholders creating regulatory process from scratch.

Chris Shutes, FERC Projects Director and Water Rights Advocate, California Sportfishing Protection Alliance

Butte Creek DeSabra-Centerville Hydroelectric Project: Decommission or Retool? Salmon want to know!

Allen Harthorn, Executive Director, Friends of Butte Creek

The Potter Valley Project: Fish Passage and Flow Opportunities

Patrick Samuel, Bay Area Program Manager, CalTrout

New Federal Interagency Guidance on Managing Infrastructure in the Riverine Environment

Caroline Ubing, U.S. Bureau of Reclamation

Cultivating Ecological Solutions On Agricultural Lands

Jacob Katz Ph.D., Senior Scientist, CalTrout

An aerial photograph showing a vast, dense school of fish, likely sardines, swimming in a large body of water. The fish are concentrated in a large, roughly circular area in the center of the frame, creating a dark, textured pattern against the lighter greenish-brown water. The water's surface is slightly rippled. In the bottom left corner, a dark, rocky outcrop with some green vegetation is visible. The sky is a clear, pale blue. The text "Thank you!" is overlaid in the center of the image in a bold, yellow, sans-serif font, tilted slightly to the right.

**Thank you!**





# California Energy Market Overview

## Emphasis on Hydroelectric Generation

# Staying in Your Lane



Is Not Always the Answer





**HYDROPOWER  
REFORM  
COALITION**

*Putting water, wildlife,  
and people back in rivers.*







# 287 Hydropower Plants in California

## California Hydropower Project Licenses Expiring from 2005 to 2020





# California ISO Tasks

## Long-Term Planning

- Resource Adequacy, Outage Planning, etc.
- May start months ahead!

## Load Forecast

- incorporates weather, other variables

## Day Ahead Market

- Formal process, ALL loads and generation

## Real Time Market

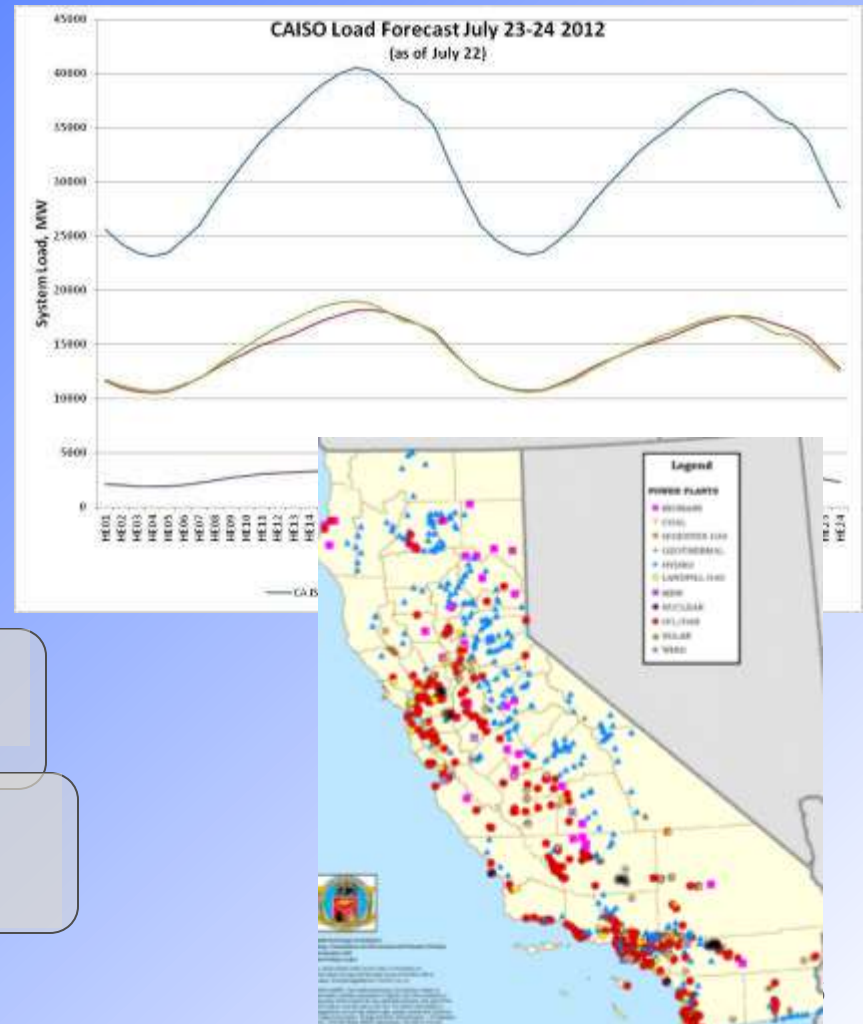
- Five-minute intervals to balance grid

## Delivery

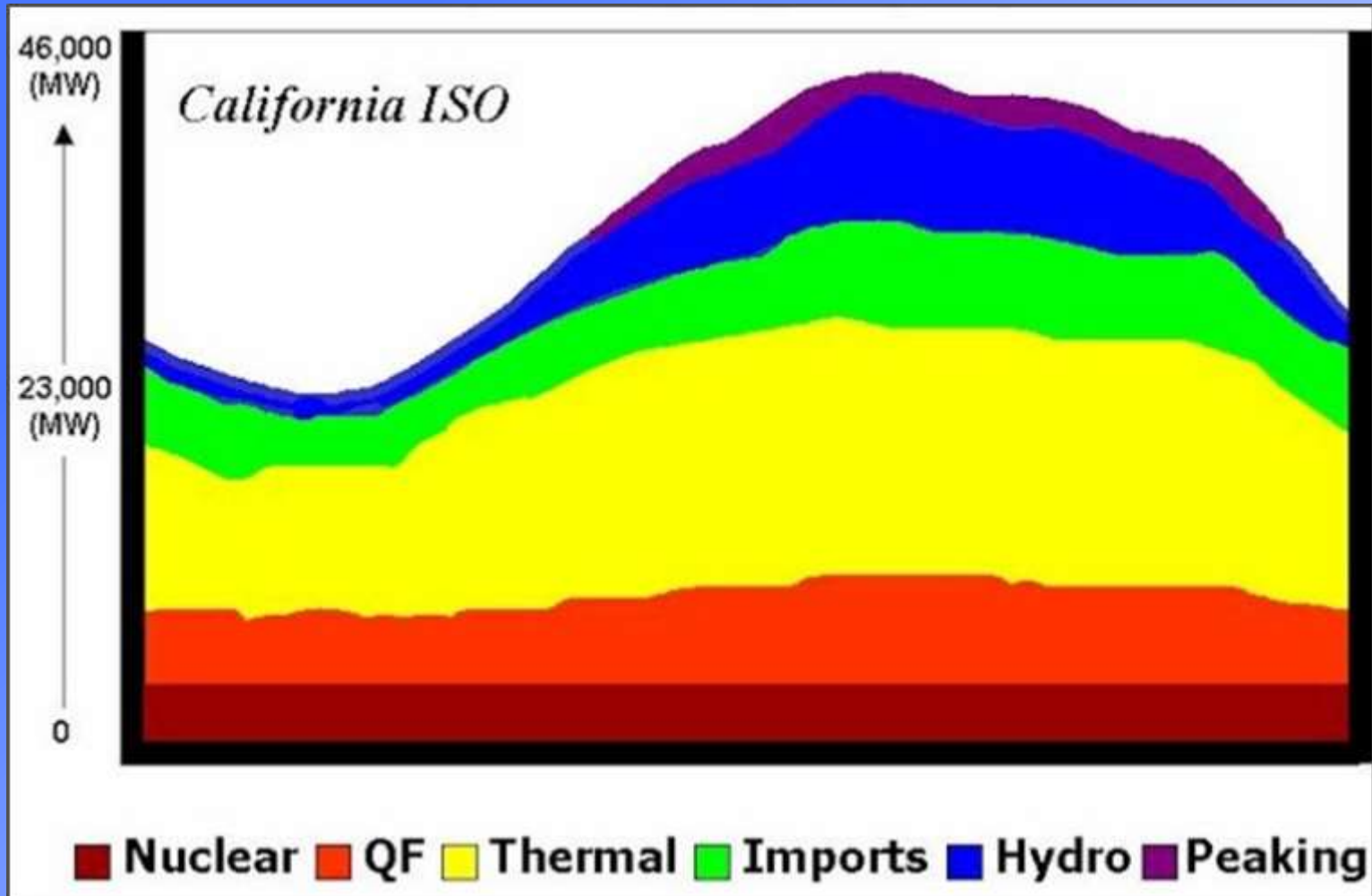
- Maintain system balance

## Settlement

- Meter data, invoice & payment
- May take months to complete



# California Generation Sources

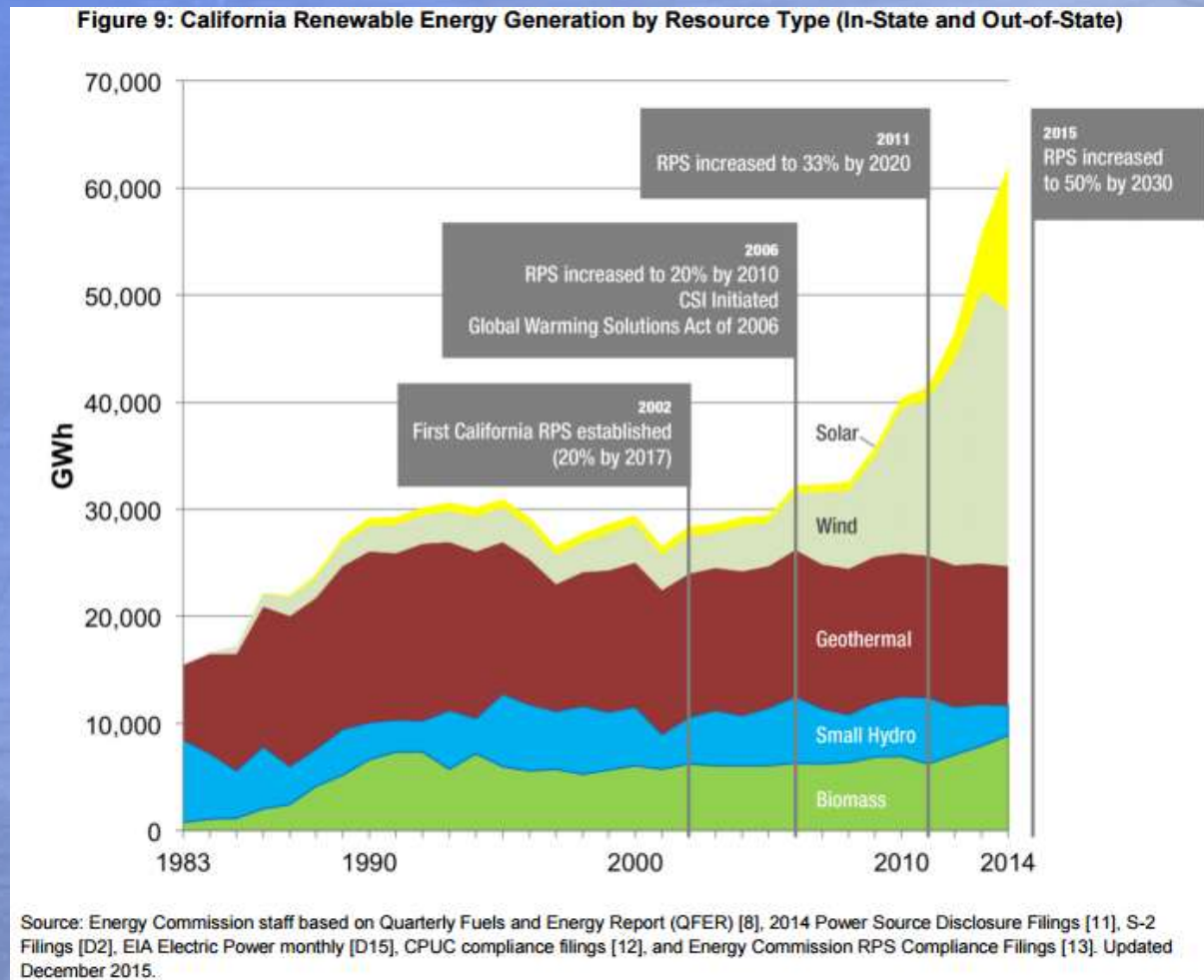




# Renewable Energy in California

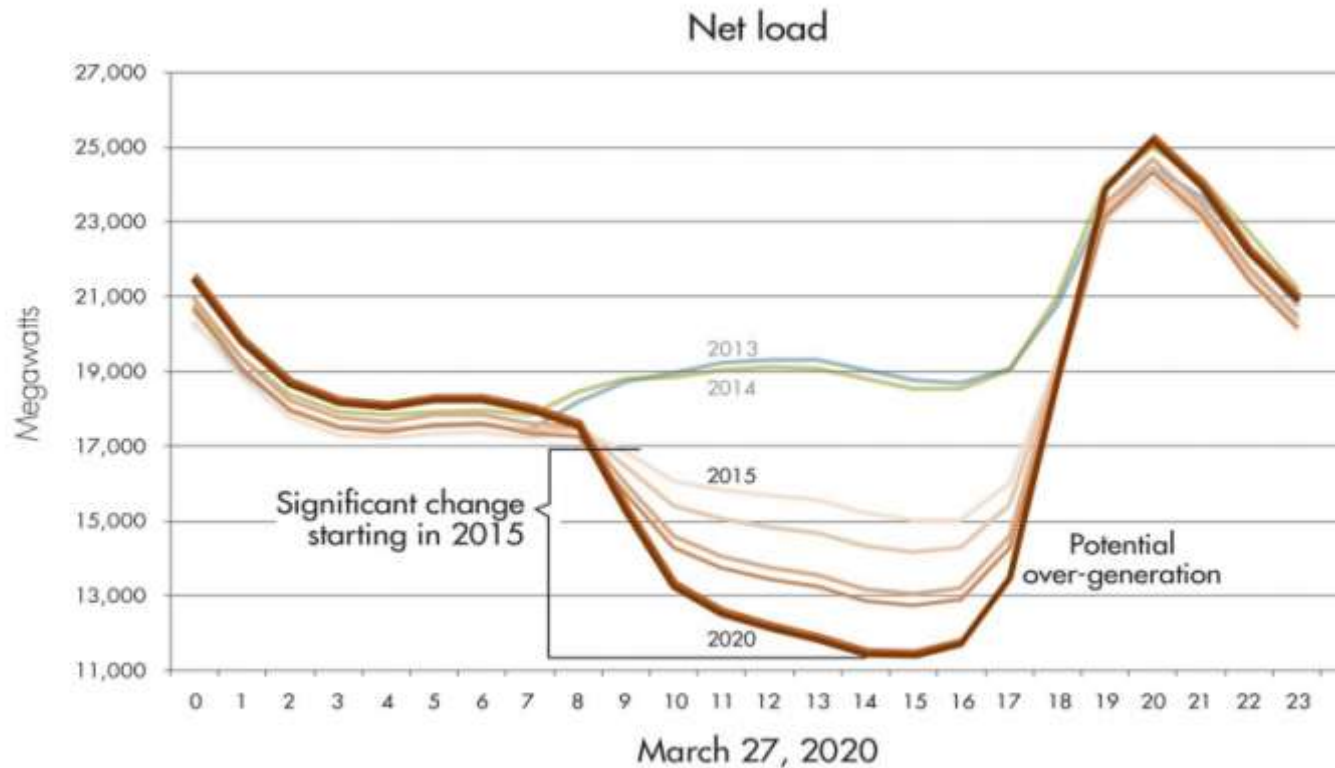
## SB 350 (October, 2015)

Utilities must procure 50% of electricity from eligible renewable energy sources by 2030.



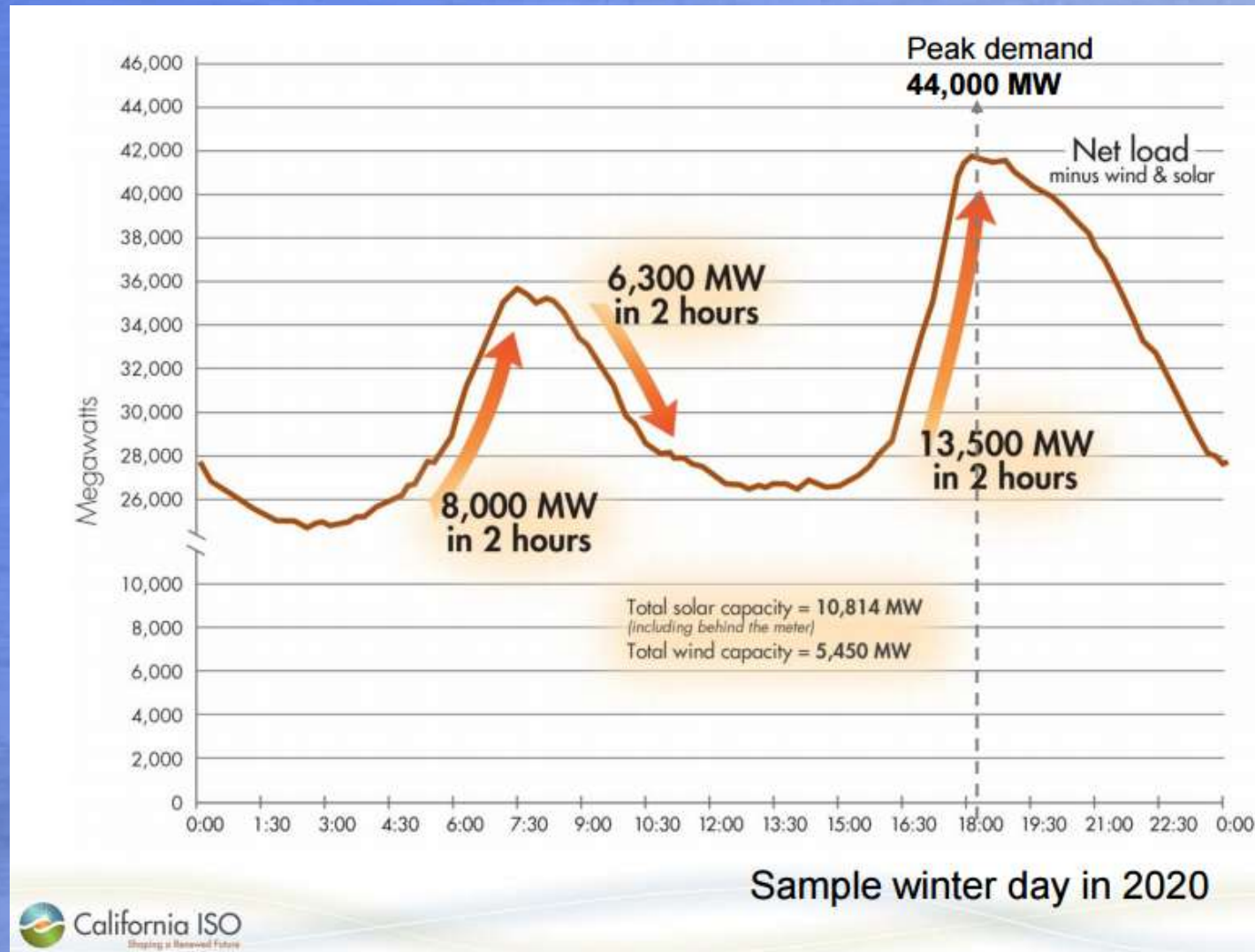
# The Duck Curve

## Growing need for flexibility starting in 2015



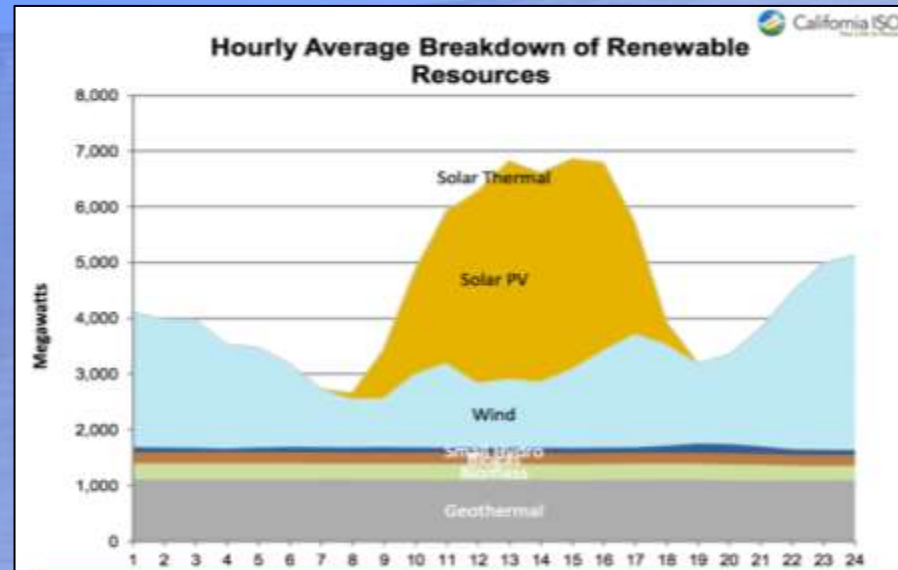


# Interaction of Wind & Solar on Net-Load (2)

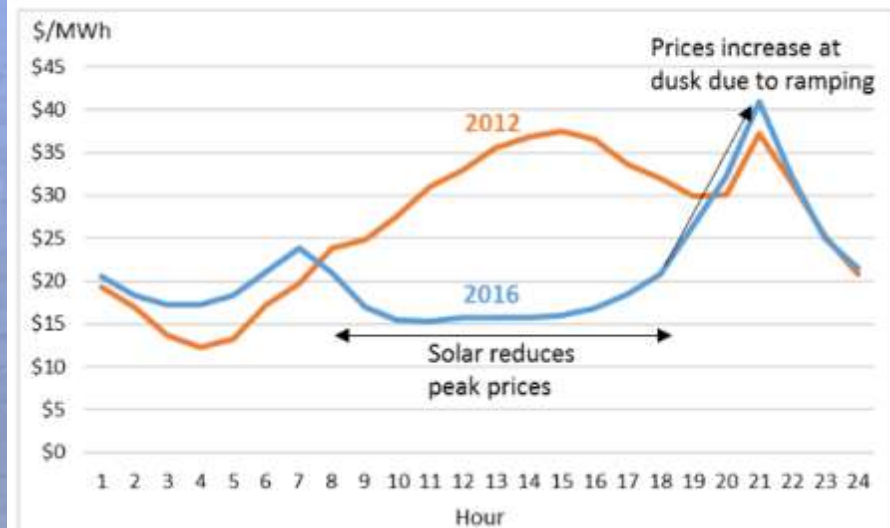


# What Does This Mean for Prices??

- Increasing solar generation will likely depress wholesale prices during mid-day
- But afternoon ramping requirement will increase prices during those hours
- Increased need for flexible capacity (load following) and ancillary services (regulation)
- Flexible power will be highly valuable, and necessary to enable wind & solar integration



Day-Ahead Average Hourly Electricity Prices at SP-15 (CAISO), May 2012 versus May 2016



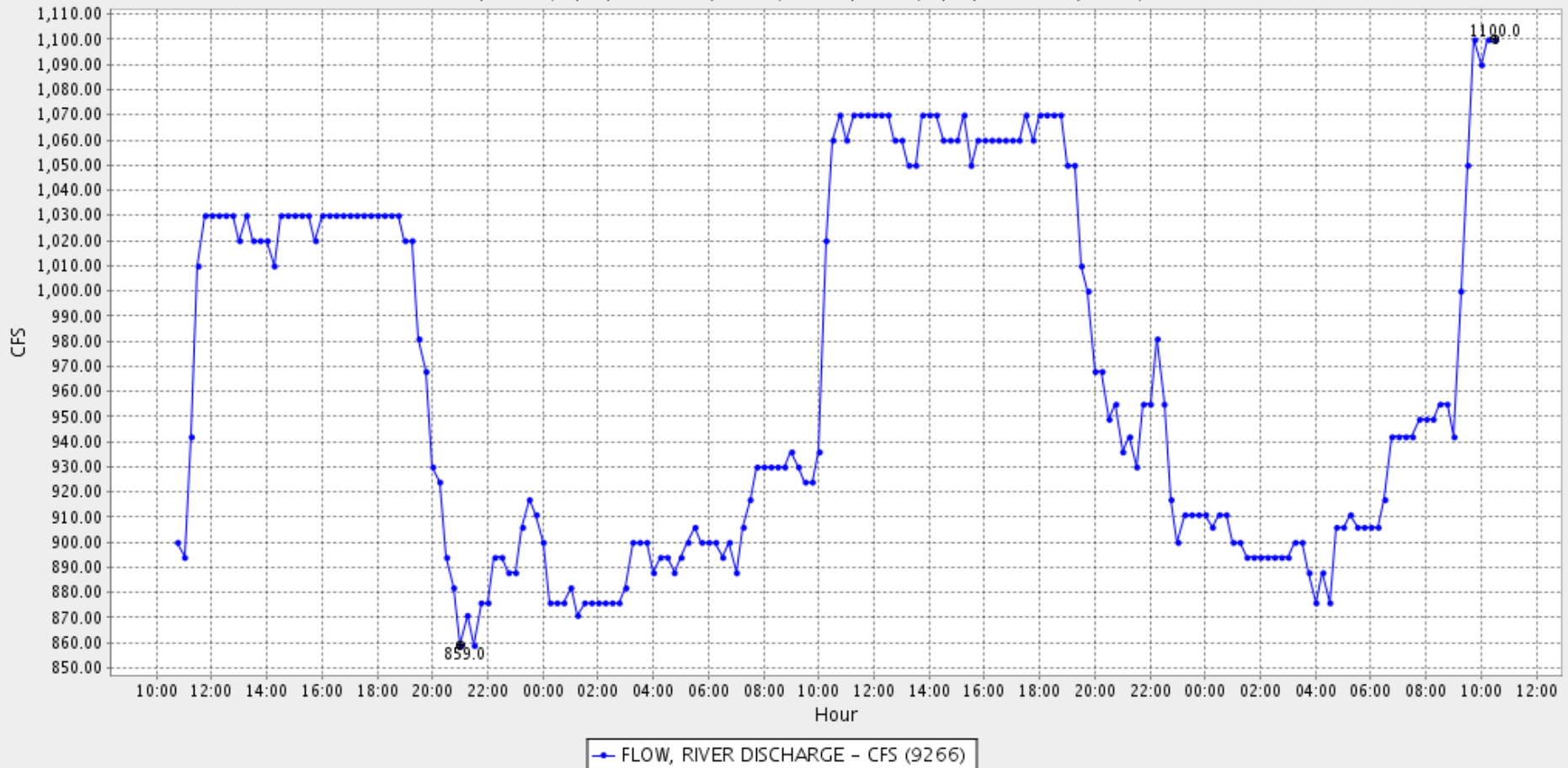


# Change In Release Patterns

PIT R BELOW PIT #1 PH NEAR FALL R MILLS ( PP1 )

Date from 07/21/2013 10:34 through 07/23/2013 10:34 Duration : 2 days

Max of period : (07/23/2013 10:30, 1100.0) Min of period: (07/21/2013 21:00, 859.0)

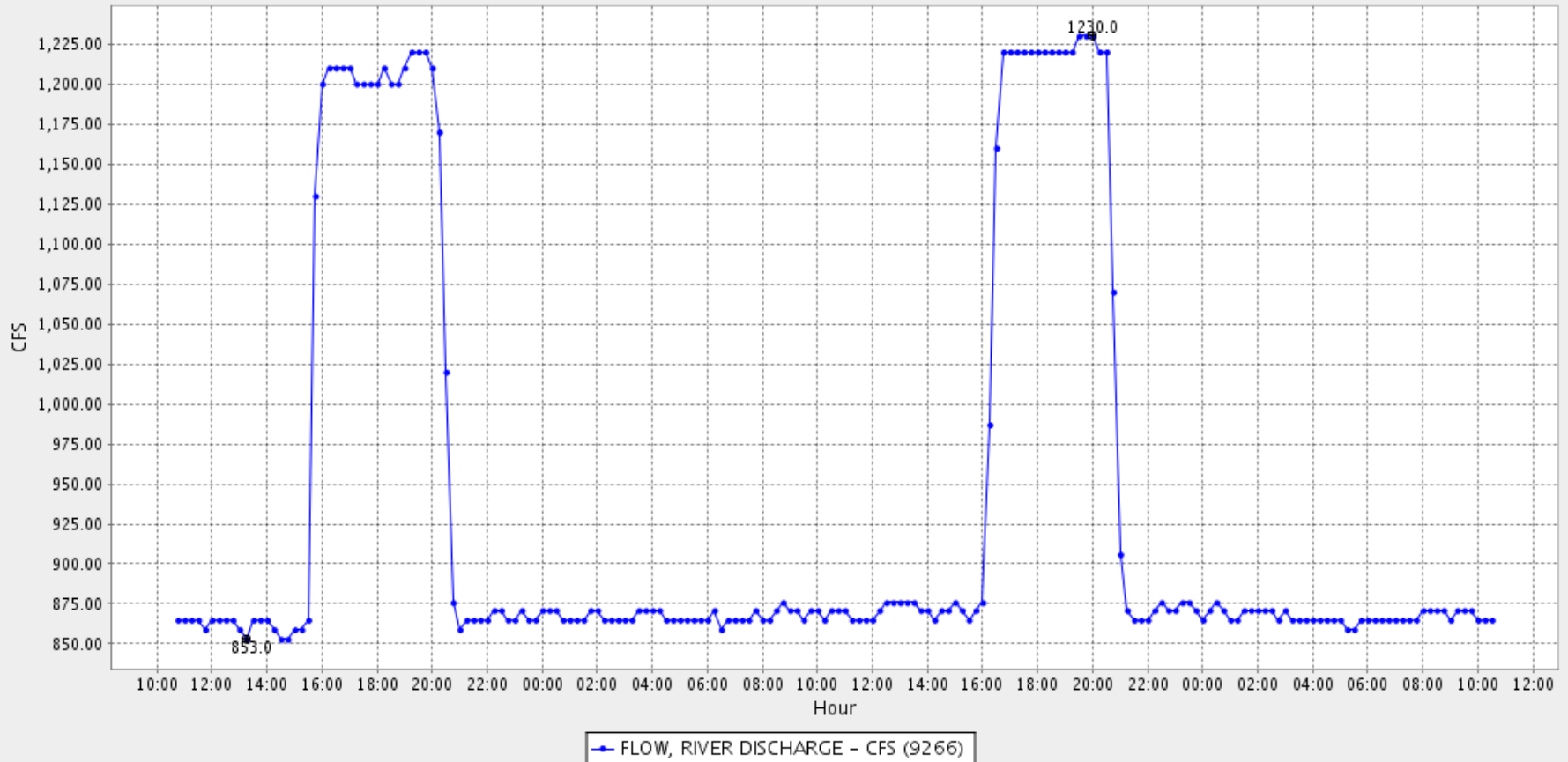


# Change In Release Patterns

PIT R BELOW PIT #1 PH NEAR FALL R MILLS ( PP1 )

Date from 08/25/2015 10:34 through 08/27/2015 10:34 Duration : 2 days

Max of period : (08/26/2015 20:00, 1230.0) Min of period: (08/25/2015 13:15, 853.0)







# Yuba River Development Project P-2246

Base Case: 2016 prices, compared to 2012 prices						
	generation	reg down	reg up	spin	total revenue	
Revenue	-11.6%	53.7%	31.0%	-11.8%	-7.7%	

# Community Choice Aggregation

## How CCAs Function in Electricity Distribution [\[ edit \]](#)

CCAs are local, not-for-profit, public agencies that take on the decision-making role about sources of energy for electricity generation. Once established, CCAs become the default service provider for the *power mix* delivered to customers. In a CCA service territory, the incumbent utility continues to own and maintain the transmission and distribution infrastructure, metering, and billing. In some states, CCAs may be considered *de facto public utilities* of a new form that aggregate regional energy demand and negotiate with competitive suppliers and developers, rather than the traditional utility business model based on monopolizing energy supply.

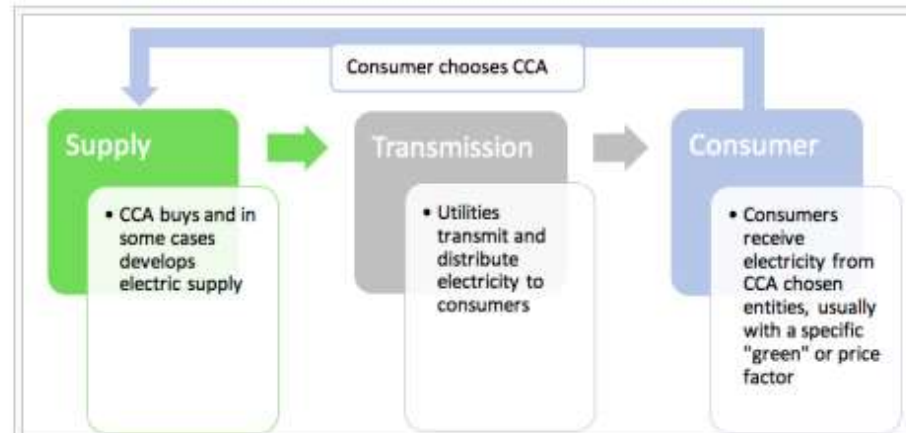


Figure 1: How CCAs interact with utilities and consumers<sup>[3]</sup>







Butte Creek



# PG&E announces it may decide to sell Potter Valley Project



Humans began diverting water from the Eel River in the early 1900s to create more electricity for the Ukiah Valley through the Potter Valley Project. Nathan DeHart - Ukiah Daily Journal





Tule River  
Project

# Take Away

- Project Operations Will (Or Have) Changed
- Some Projects Will Be Sold
- Some Projects Will be Decommissioned





# RMI OUTLET

Plug Into New Ideas

INSIGHTS

Blog

Electricity

The Grid Needs a Symphony, Not a Shouting Match

## The Grid Needs a Symphony, Not a Shouting Match

We Cannot Afford to Stifle Innovation by Enforcing Outdated Notions of "Baseload" Power

June 12, 2017 | By Mark Dyson, Amory Lovins

### RECENT POST

[Making Transit Apps Work for All](#)

[The Billion-Dollar Costs of Forecasting Electricity Demand](#)

[A Tidal Wave of Local Clean Energy in California](#)

[The Corporate Renewables Market Is Ready for Smaller Buyers](#)

[Choosing to Ditch the Car Commute:](#)



# Creating Regulatory Process from Scratch:

Lessons from Money-Losing Power Projects  
on Butte Creek and Other Northern California  
Streams

Chris Shutes  
California Sportfishing  
Protection Alliance  
SRF Conference, April 14, 2018



# Overview

- How some California hydropower projects became uneconomic
- There's a clear process to relicense hydro projects that allows broad public participation
- There's no set process to transfer or decommission hydro projects and no clear avenues for public participation
- How river advocates can shape process for good outcomes when hydro projects go south

# Hydropower Projects Don't Become Liabilities Overnight

- Many CA projects started with mining
- State of the art at commissioning remarkable for engineering but often lacking durability
- Effects of sedimentation often underestimated
- Many projects poorly maintained
- Economics of 50-100 years ago placed little value on in-river benefits like fish (no accounting for external costs)



# Confluence of Mining Era Canals, DeSabra – Centerville Project



# Caribou 1 Powerhouse 2017

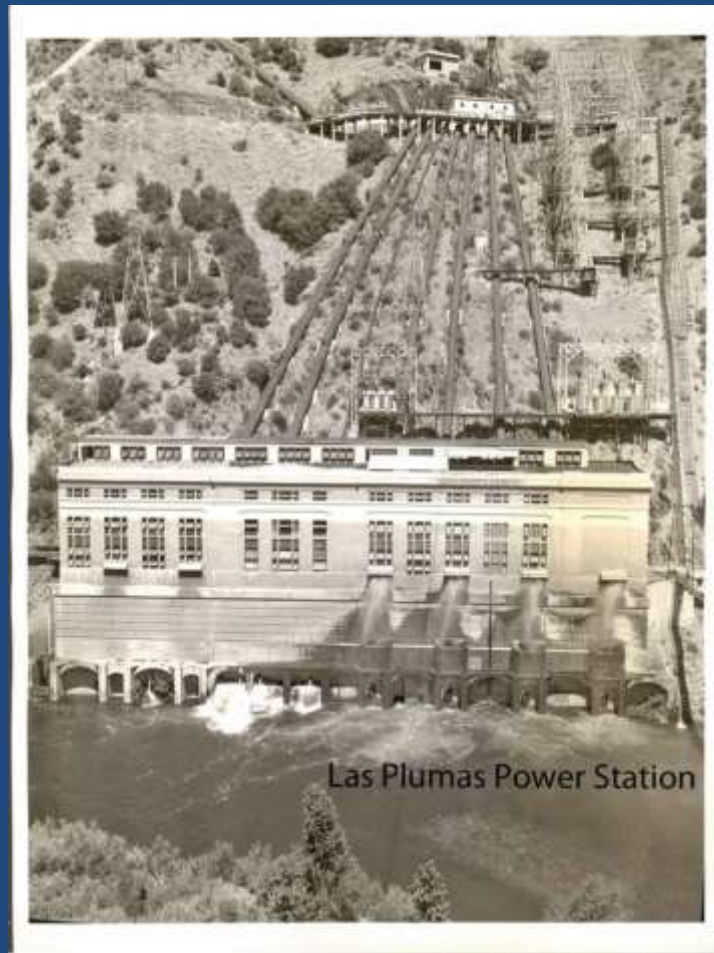




# In California from 1910-1950, Hydro Was King

- Allowed development of the grid and consolidation by PG&E
- Provided widespread baseload power
- No direct fuel costs
- Major re-plumbing of upper elevation watersheds in CA based on principle of capturing all available water

# PG&E Picked Up Assets and by 1930 Dominated Power Market in Nor Cal

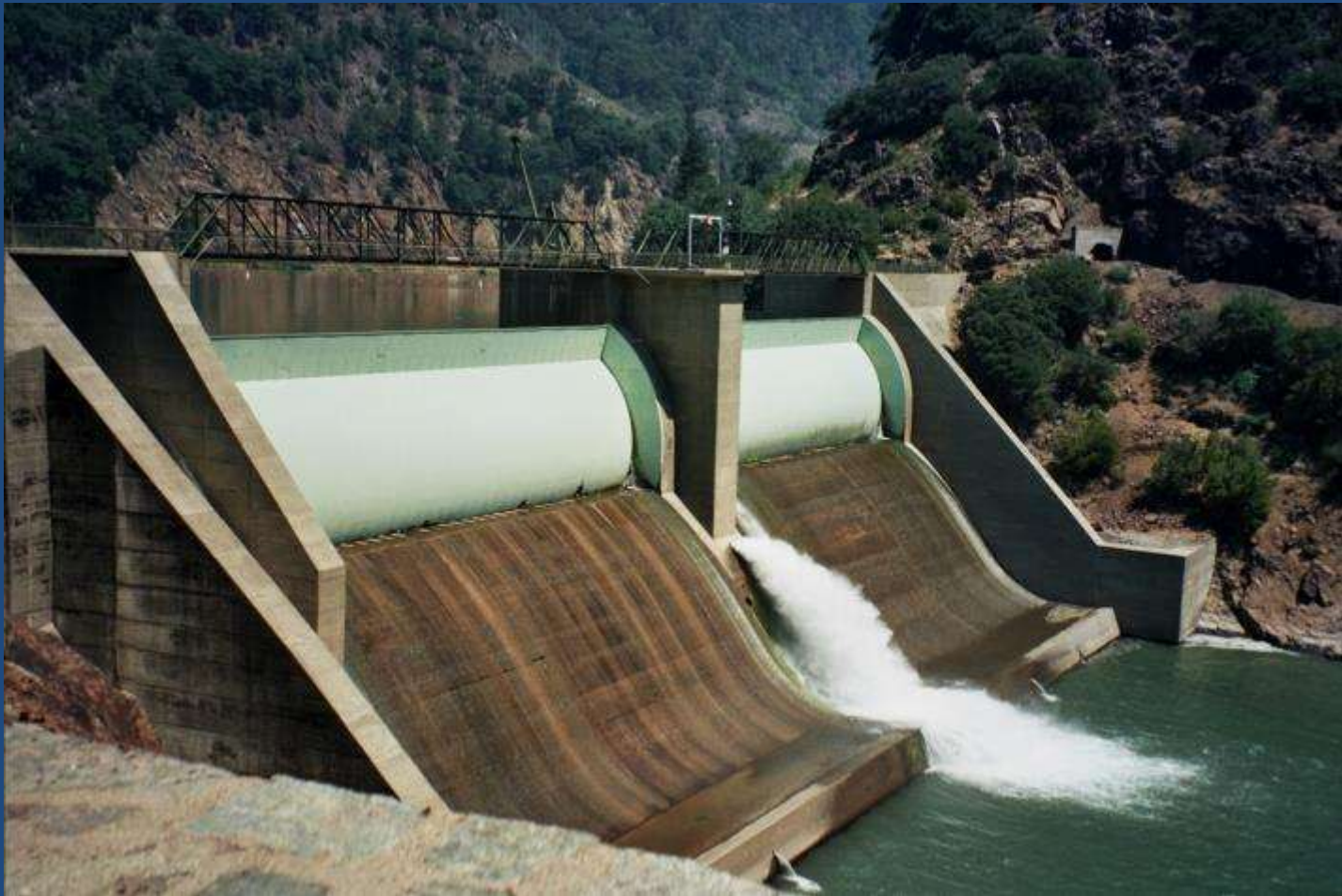




# 1950-1970: Golden Age of Dam Construction in CA

- PG&E hydro projects completed or expanded:
  - NF Feather River (“stairway of power”)
  - McCloud – Pit
- PG&E financed half of major dams in exchange for control of power and most power revenues
  - New Exchequer (Merced River)
  - New Bullards Bar (North Yuba River)
  - Hell Hole and French Meadows (Middle Fork American River)

# Rock Creek Dam NF Feather River (1950)





# New Bullards Bar Dam (1969)

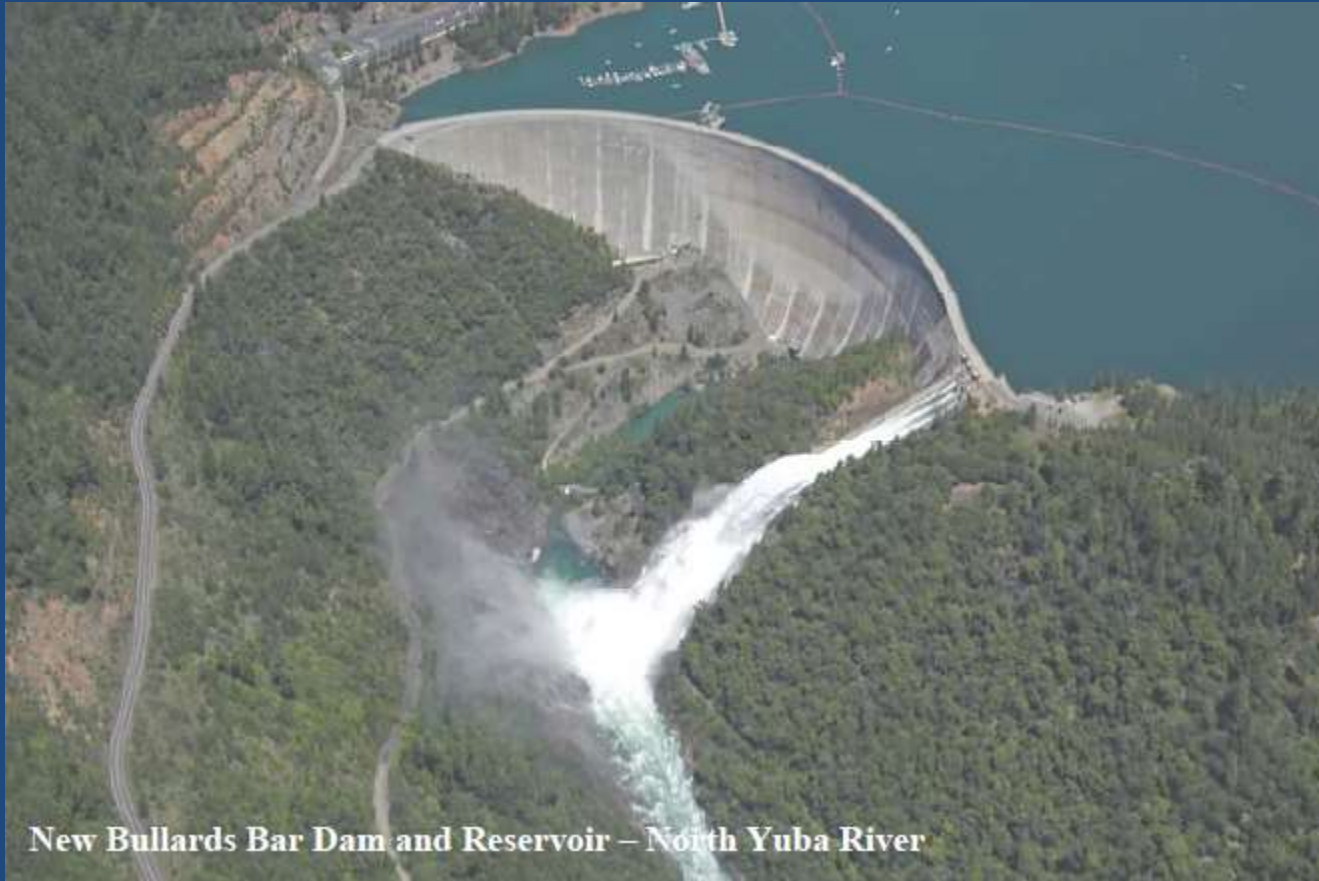


Photo credit: Yuba County Water Agency

# 1970-2010

## Ch-Ch-Changes for Hydro Everywhere

- National Environmental Policy Act (1970) , Clean Water Act (1972), Endangered Species Act (1973)
- Reform of Federal Power Act § 4(e) requires Federal Energy Regulatory Commission to give non-power values equal consideration (1986)
- 1990's – 2000's relicensings and new laws vastly expand public role
- 2003 FERC's Integrated Licensing Process



# FERC's Integrated Licensing Process

- Became default relicensing process in 2003
- Seven identified opportunities for public input
- Meeting-intensive process that favors collaborative development of studies and of environmental and recreational improvements
- Defined timelines and deadlines
- 5 year process

# But Wait, There's More!

## Post-Licensing Processes

- Clean Water Act Water Quality Certification from State Water Board, including CEQA
- Biological Opinions for lists species from NMFS and/or U.S. Fish & Wildlife
- There are no set timelines for these processes
- There is often tug-of-war between licensees and agencies over scope, CEQA, costs
- Best case timeline: 4-5 years



# 1990's-Present

## Changes in Hydro Operators' Culture

### Old paradigm

- More water diverted from rivers is better for society
- The “DAD” method (Decide, Announce, and Defend)
- All hydropower projects are important parts of an integrated system

### New official policy

- Environmental protection is also important
- Collaboration with agencies and sometimes others
- Hydro projects must pencil on stand-alone basis

# PG&E Business Model for Relicensing Has Changed – to a Point

- Environmental protection is important, but more water diverted from rivers is still better
- PG&E will collaborate to start, but when it determines it has reached impasse will revert to the DAD method
- Delay is still preferred to difficult decisions, and relicensing is often a forcing mechanism

# 2017: PG&E Starts Letting Projects Go

- There is still a (variable) bias in favor of existing conditions (the “endowment effect”), BUT as of 2017 PG&E is cutting loose some uneconomic projects.
- Southern California Edison is also casting off some projects (e.g. San Geronio)
- THERE IS NO DEFINED PROCESS OR PUBLIC PROCESS FOR LICENSE TRANSFER OR SURRENDER



# Different Types of California Hydro: Which Are on the Bubble?

- Higher elevation projects, primarily power
  - A. Peaking and ancillary services
  - B. Run of river only
- Higher elevation projects, water and power
  - A. Peaking and ancillary services
  - B. Run of river only
- Rim dam projects, primarily water supply
  - A. Peaking, ancillary services
  - B. Incidental generation during irrigation deliveries

# Higher Elevation Water and Power Projects

- Old upper elevation hydro projects often came with consumptive water rights
- PG&E largely carried water supply as a minimally reimbursed cost
- Examples: El Dorado Project (Placerville), Drum-Spaulding Project (Auburn), Potter Valley Project (Potter Valley ID), DeSabra (Butte Creek water right holders to West Branch Feather River water)

## DeSabra – Centerville and Potter Valley: Water Delivered Free or Very Low Cost

- PG&E moves water from West Branch Feather to Butte Creek
- Butte Creek diverters don't pay PG&E
- Potter Valley Irrigation District pays PG&E for maximum 50 cfs, up to 19,000 acre-feet per year (afy) on contract at a very modest rate
- Water not delivered to PVID is considered abandoned and is up for grabs at no cost in lower Russian River



# Potter Valley Powerhouse

Water passes through here



Water is “abandoned” here



# El Dorado contrast

- El Dorado Project has 15,080 afy of associated consumptive water rights
- PG&E transferred El Dorado Project to El Dorado Irrigation District (EID) in 1999, giving EID \$15 Million to repair of the flood damage to the El Dorado Canal and Powerhouse
- EID has spent more than \$40 Million on project works since purchasing project
- EID received value by gaining control of water rights and infrastructure

# Why El Dorado was different than DeSabra and Potter Valley

- El Dorado water supply beneficiary was willing to pay for operations to deliver water
- El Dorado water supply beneficiary was capable of operating hydro project facilities
- No DeSabra – Centerville Project or Potter Valley Project water supply beneficiaries have stepped up to assume operation and associated risks of project facilities



# Run of river projects without ancillary services not economic



Butte Creek at Pool 4, August 2005 PG&E Photo

# Uneconomic project example

## DeSabra – Centerville

- Project imports West Branch Feather water to Butte Creek, cools Butte Creek in summer, benefits spring-run salmon
- No paying water supply beneficiary
- High maintenance; deferred PH rebuild
- Power values for run-of-river generation down about 50% from 2006
- Added mitigation costs from relicensing
- PG&E withdrew license application Feb 16, 2017

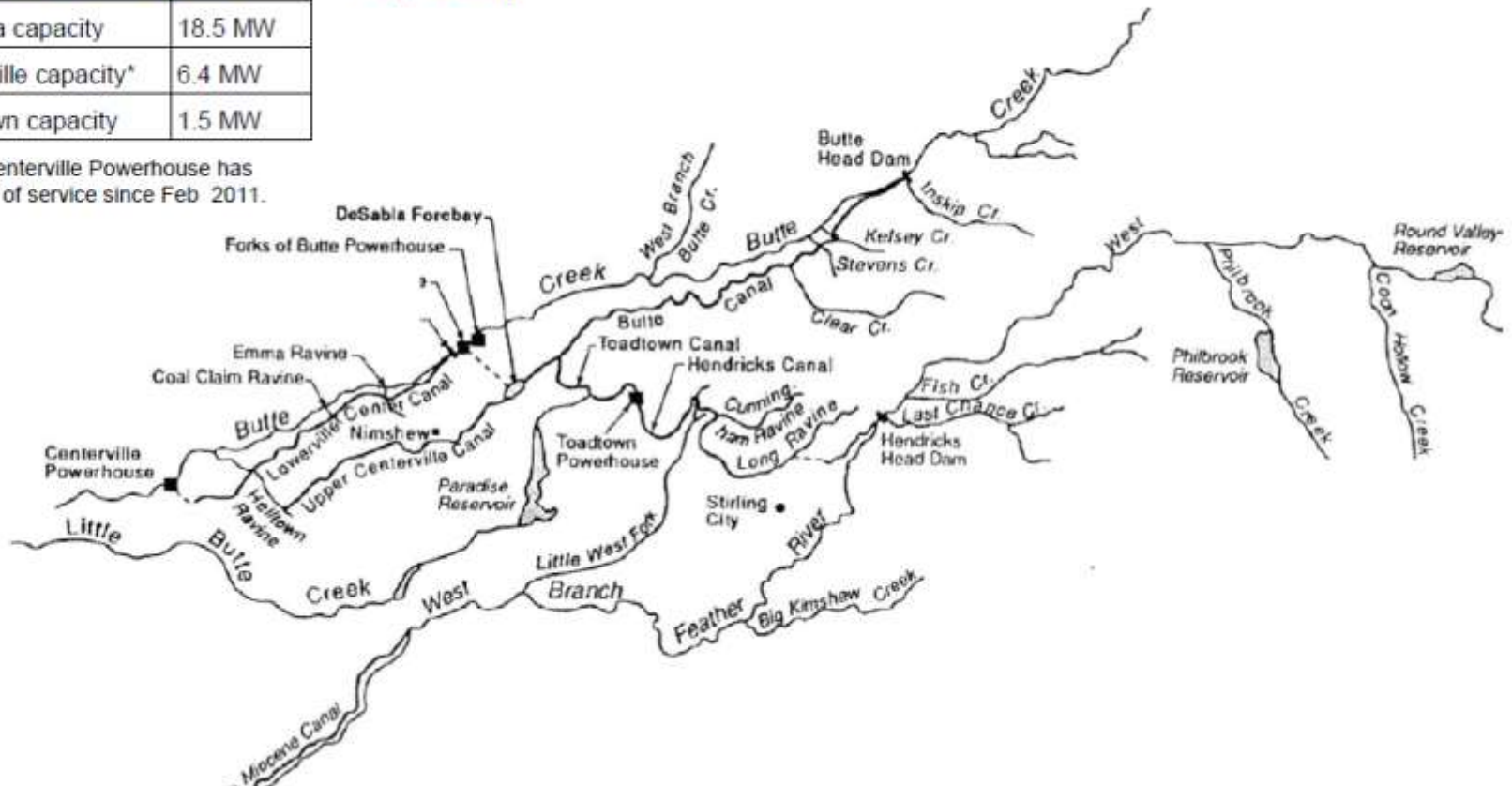
# DeSabra – Centerville Project Map

## Powerhouse Facts

DeSabra capacity	18.5 MW
Centerville capacity*	6.4 MW
Toadtown capacity	1.5 MW

\*Note: Centerville Powerhouse has been out of service since Feb. 2011.

## Project Map





# FERC response to PG&E withdrawal of license application for DeSabella Project

- March 3, 2017:  
“PG&E’s motion to withdraw its application is disallowed, in order to give notice to the public of the opportunity to express interest in acquiring the project.”

# PG&E Process Proposal 5/9/17

## Accepted by FERC 6/16/17

1. Compile data, prepare documents (2-3 mos.)
2. Issue request for offers to purchase (3-4 mos.)
3. Evaluate offers, select “counterparty” (1-2 mos.)
4. Negotiate Asset Sale and License Transfer (6-18 mos.)
5. Seek and obtain regulatory approvals (6-18 mos.)

# All Current Important Process for DeSabra Is Behind Closed Doors

- Private negotiations between PG&E and prospective new operators
- Non-disclosure agreements for negotiators
- Several offers received; no details released
- Vague “progress reports” from PG&E
- Limited contact between NGO’s and PG&E
- Limited contact between agencies and PG&E



# Future Process Unclear

- Will FERC require any new project operator to start a licensing process from scratch?
- Would the cost of relicensing make project acquisition uneconomic?
- Will prospective operators seek concessions from agencies or regulators to reduce costs?
- How will agencies or regulators evaluate any potential concessions, and in what process?

# Centerville Schoolhouse Workgroup

- Began from site visit of MWD biologists to Butte Creek, hosted by Friends of Butte Creek
- Fish agencies, Forest Service, State Board staff, NGO's, MWD, local residents, one group of potential buyers
- Different perceptions of potential benefits
- Recognized value of coordinated effort
- Hold monthly meetings or calls

# Workgroup entities focused on fisheries defined two key interests:

1. Maintain or increase availability and reliability of water export from West Branch Feather River to Butte Creek.
2. Maintain or reduce water temperatures in Butte Creek compared to the FERC license and water quality certification conditions that were pending when PG&E withdrew.



# Workgroup Gained Perspective on Interests of Potential Operators

Provide reasonable return on investment by:

1. Improving power revenues.
2. Developing revenue from other beneficiaries.
3. Exploring public funding for env. benefits.
4. Reducing costs and liabilities of acquisition
5. Reducing uncertainty regarding costs
6. Developing transfer process w/o starting over on relicensing.

# Will workgroup cooperation succeed?

## Positives

- Key stakeholders working together
- Collective knowledge of project and resources
- Multiple relationships in community
- Extensive negotiation experience

## Difficulties

- No affirmative response from PG&E
- No buyer acceptable to PG&E
- No contact with prospective buyers
- Reluctance to modify previous decisions

# FERC Unclear on Process for License Transfer

- PG&E seeks to sell Narrows 1 Project on lower Yuba River to Yuba County Water Agency
- YCWA asked FERC to include Narrows 1 in ongoing relicensing of Yuba River Development Project
- FERC delayed relicensing Narrows 1 but denied request to merge licensing processes
- To be seen if YCWA will acquire and relicense



# Will FERC and PG&E Let NGO's Help Shape Transfer or Surrender Process?

- Neither FERC nor PG&E are particularly creative or flexible
- Agencies often freeze in face of hard choices
- PG&E and National Hydropower Association efforts to weaken agencies in legislation creates a lousy environment for cooperation
- Entities pursuing their interests to the exclusion of others often create bad outcomes
- NGO's and agencies may need to be hard-assed somewhere to shake things up, like insisting on removal of all abandoned infrastructure

# Thank you!





# Butte Creek DeSabla-Centerville Hydro Project - Decommission or Retool? Salmon Want to Know

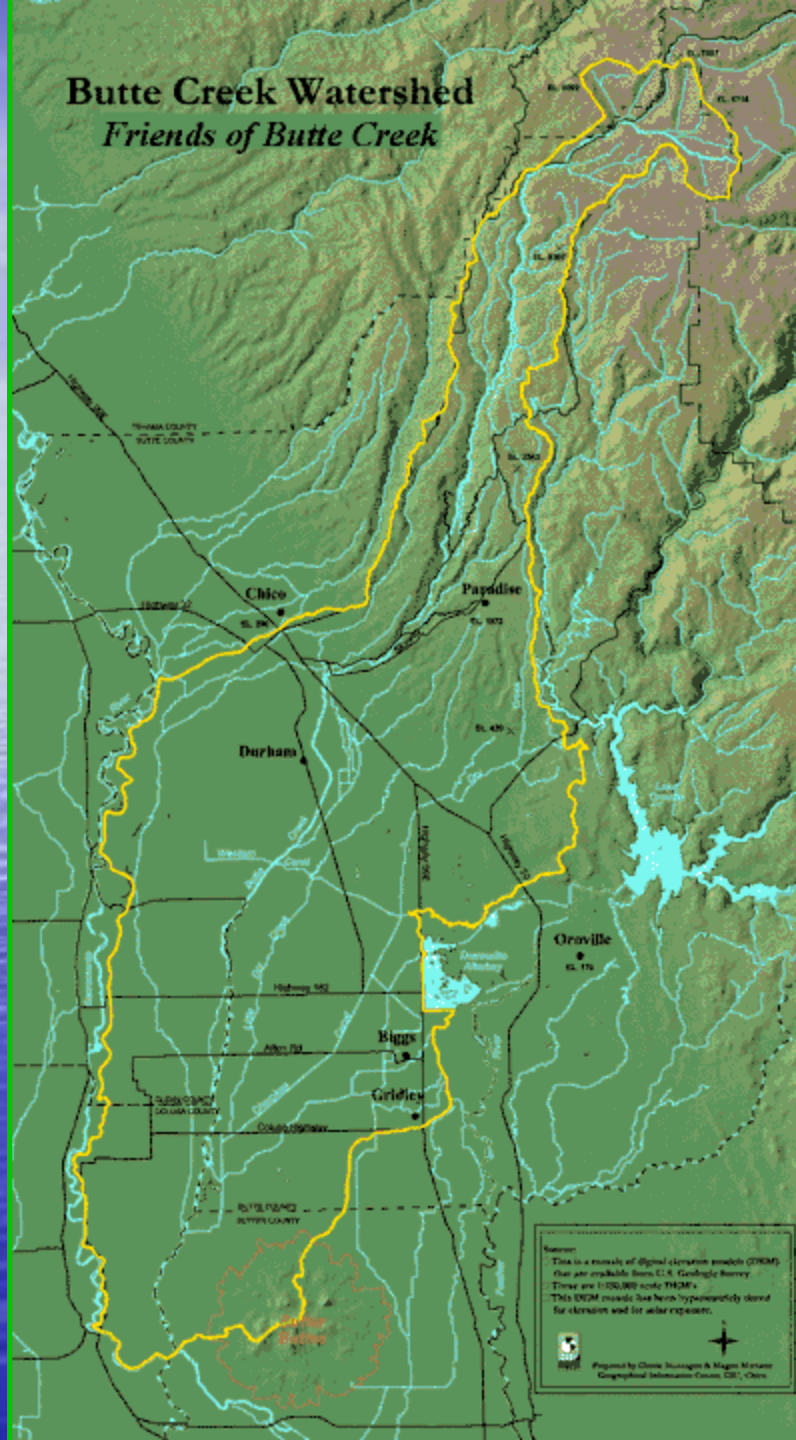
Allen Harthorn  
Friends of Butte Creek

Salmonid Restoration Federation  
April 13-14, 2018 Fortuna CA



# Butte Creek Watershed

*Friends of Butte Creek*

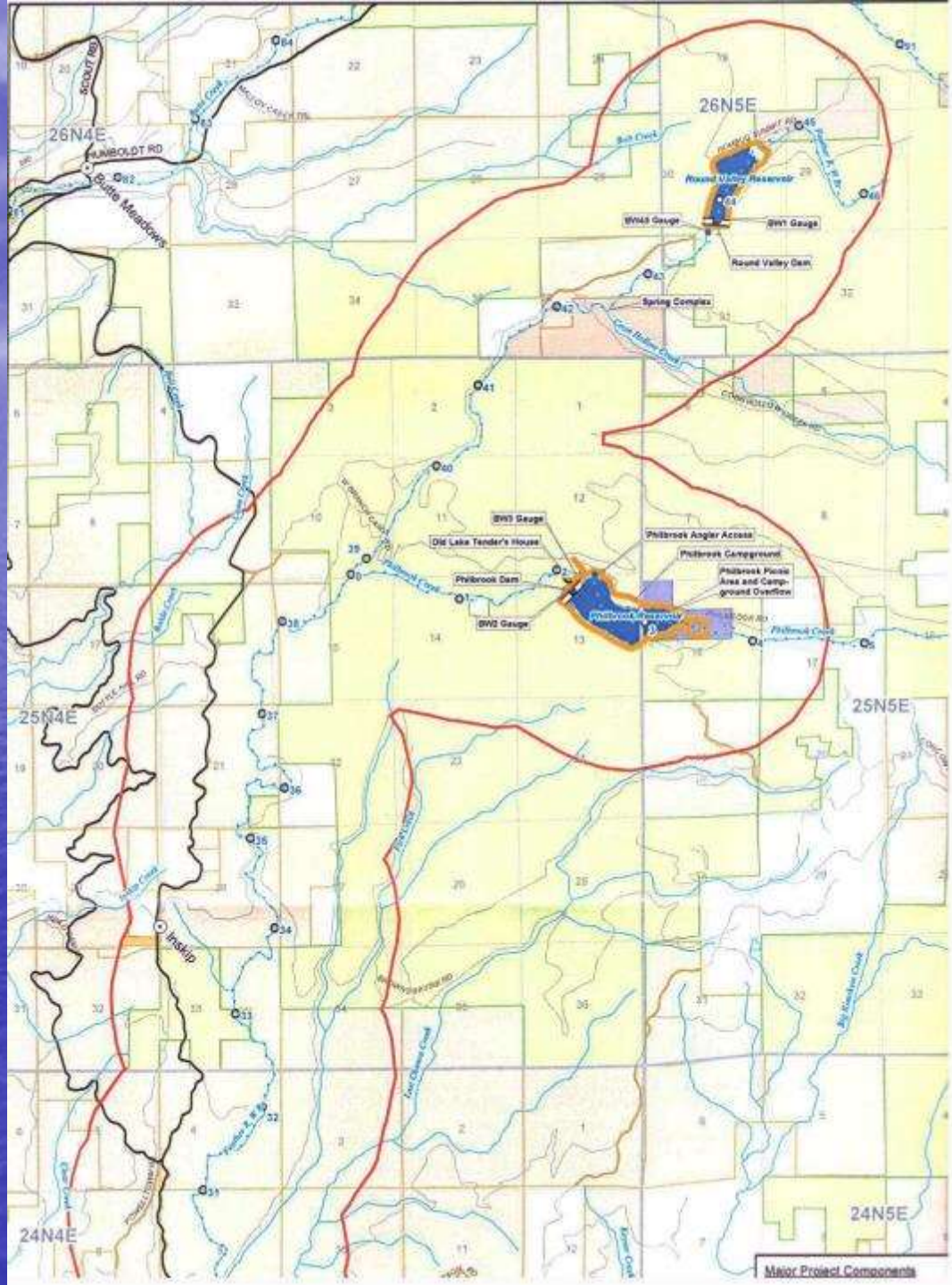


# Butte Creek Watershed





Upper West Branch  
Feather River



Major Project Components

# Sutter Bypass Butte Creek

5/20/2009 - Aerial Photos



N 38° 50' 626" W 121° 36.867"

4733 ft

05/20/2009 9:09:55 AM



# Restoration projects

- 1992-increase flows above Centerville PH (PG&E)
- 1993-remove McFerrin and McGowan and Point Four dams
- 1995-new screen and ladder on Parrott/Phelan
- 1997-remove 4 dams, eliminate 12 unscreened diversions, open up 25 miles of unimpeded flow
- 1998-2000-new ladders and screens on Adams, Gorrill and Durham Mutual dams
- 1999 –Sanborn Slough, Drumheller Slough dams
- 2002-Sutter Bypass East/West, and SB Weir #3 and #5
- 2003-Butte Sink Weir upgrades, drain exclusions
- 2005-date Sutter Bypass East and West upgrades; Willow Slough ladder, Weir #2 ladder and others

# DeSabla-Centerville Hydro Timeline

1906 Centerville PH operational

1926 DeSabla PH operational-New Philbrook Dam built

## **1930's Butte Head Dam Rebuilt**

1968 California State Water Project begins pumping

1980 FERC issues 30 year License to Operate-Flows increased in Butte Creek

1988 Severe summer pre-span mortality above Centerville PH

1992 PG&E applies to upgrade Centerville PH-CDFG/USFWS demand flow study-Flows increased above CPH

1995 7500 Spring Run return from parent population of 750 fish

1998 All time record, 20,000+ salmon return to Butte Creek

2002-2003 Severe pre-spawn mortality; 7000 and 11,000 deaths

2004 ILP FERC Relicensing Process begins

2007 PG&E submits License Application

2009 ILP Process end

2015 SWRCB 401 Water Quality Certification

2017 PG&E Withdraws License Application-FERC denies withdrawal, orders sale or decommissioning.

2018 PG&E Interviewing prospective buyers

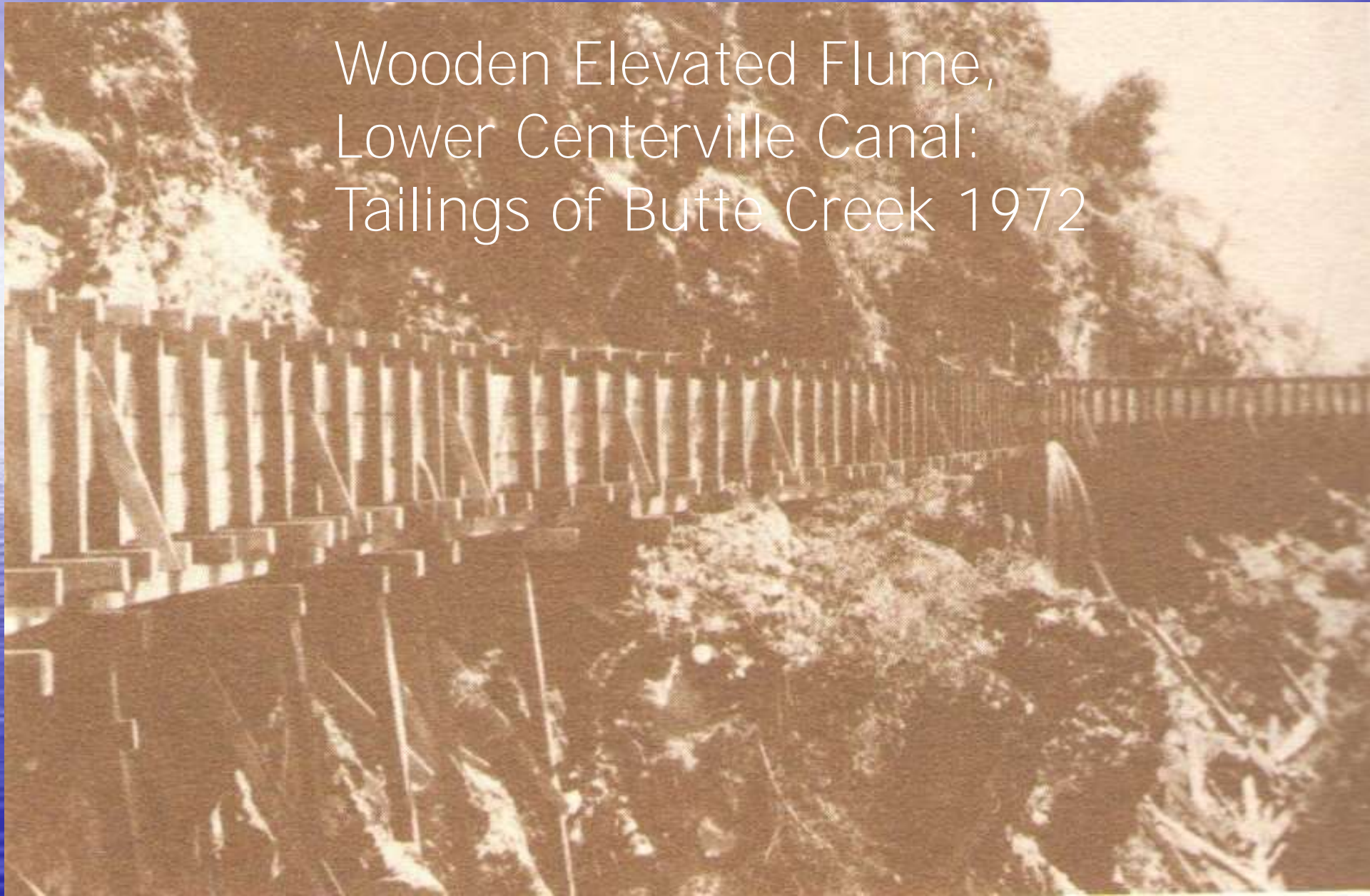




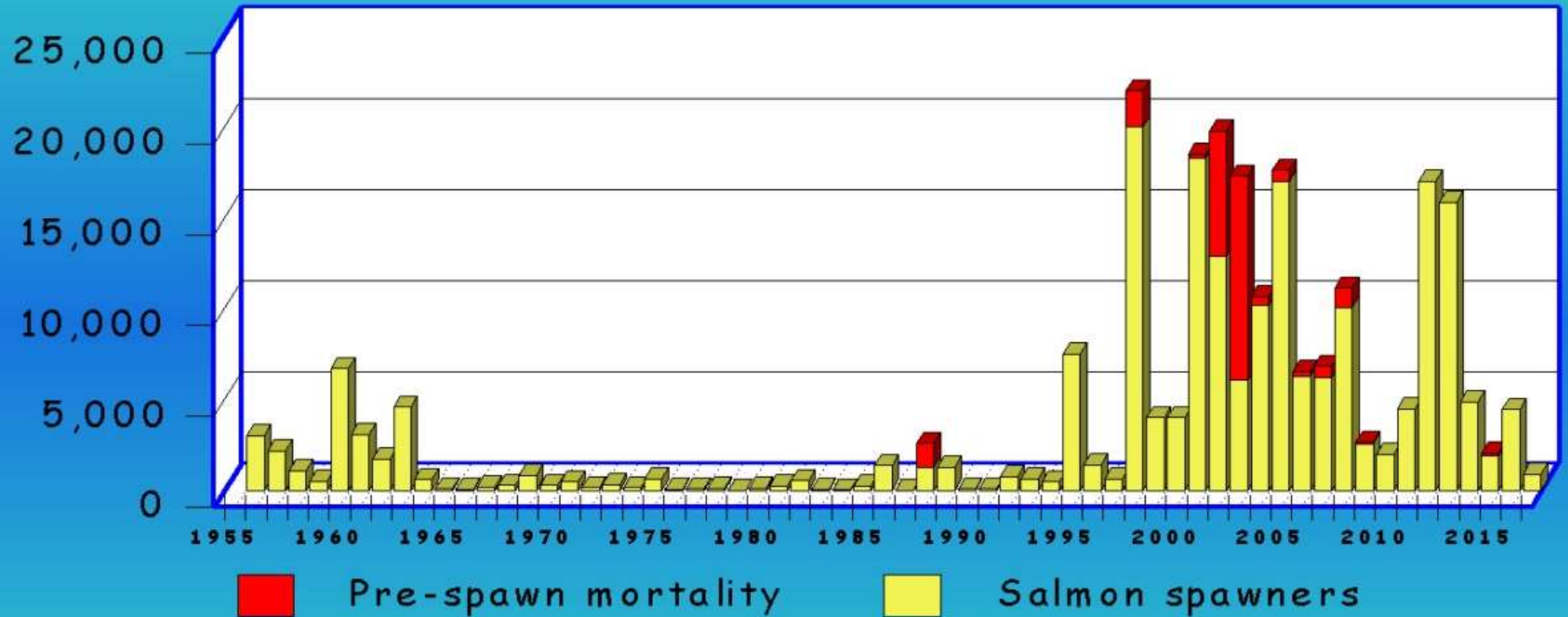
Centerville Head Dam, Early 1900's: Tailings of Butte Creek, 1972



Wooden Elevated Flume,  
Lower Centerville Canal:  
Tailings of Butte Creek 1972



# Butte Creek Spring Run Salmon Population

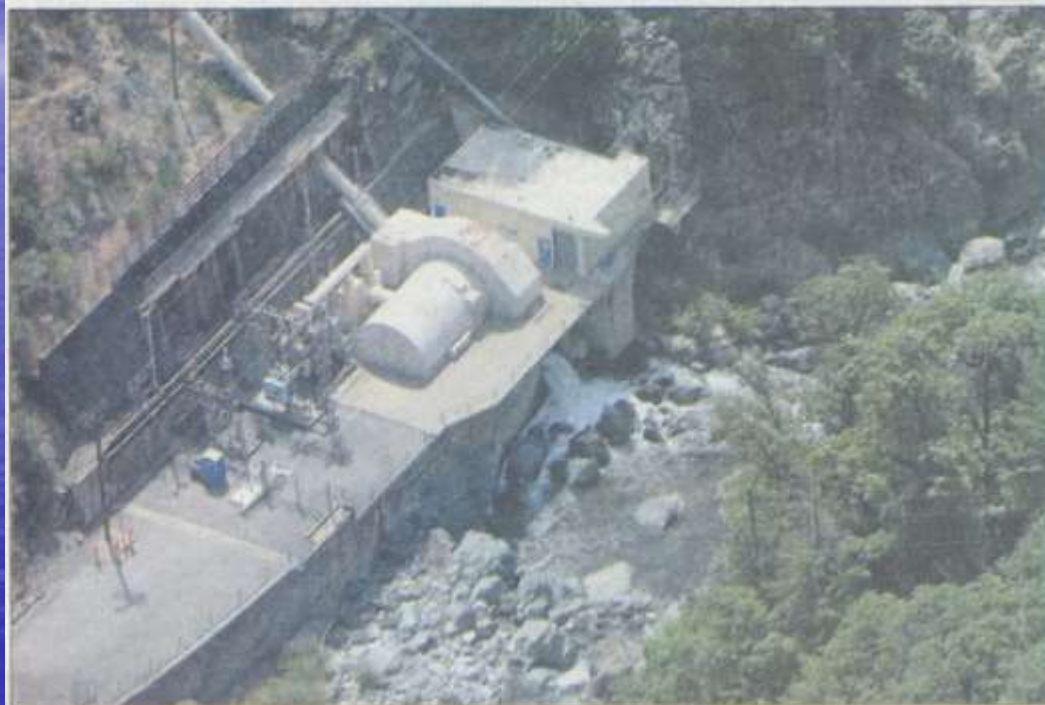




POWER AND ENVIRONMENT

# PG&E TO WITHDRAW LICENSE APPLICATION

Chico ER 2/3/17



DAN REIDEL — ENTERWISE RECORD FILE PHOTO

Water flows into Butte Creek from PG&E's De Sabla Powerhouse in this aerial photo from July 2015. The utility isn't planning to renew its federal power generation license for the project.

## Changes to FERC license agreement could affect salmon in Butte Creek

**By Dan Reidel**  
dreidel@chicoer.com  
@danthereporter on Twitter

**DESABLA** Operating the hydroelectric plants on Butte Creek just isn't worth it to PG&E anymore, and that's a potential threat to a rare strain of salmon.

population of threatened spring-run chinook salmon in Butte Creek will die.

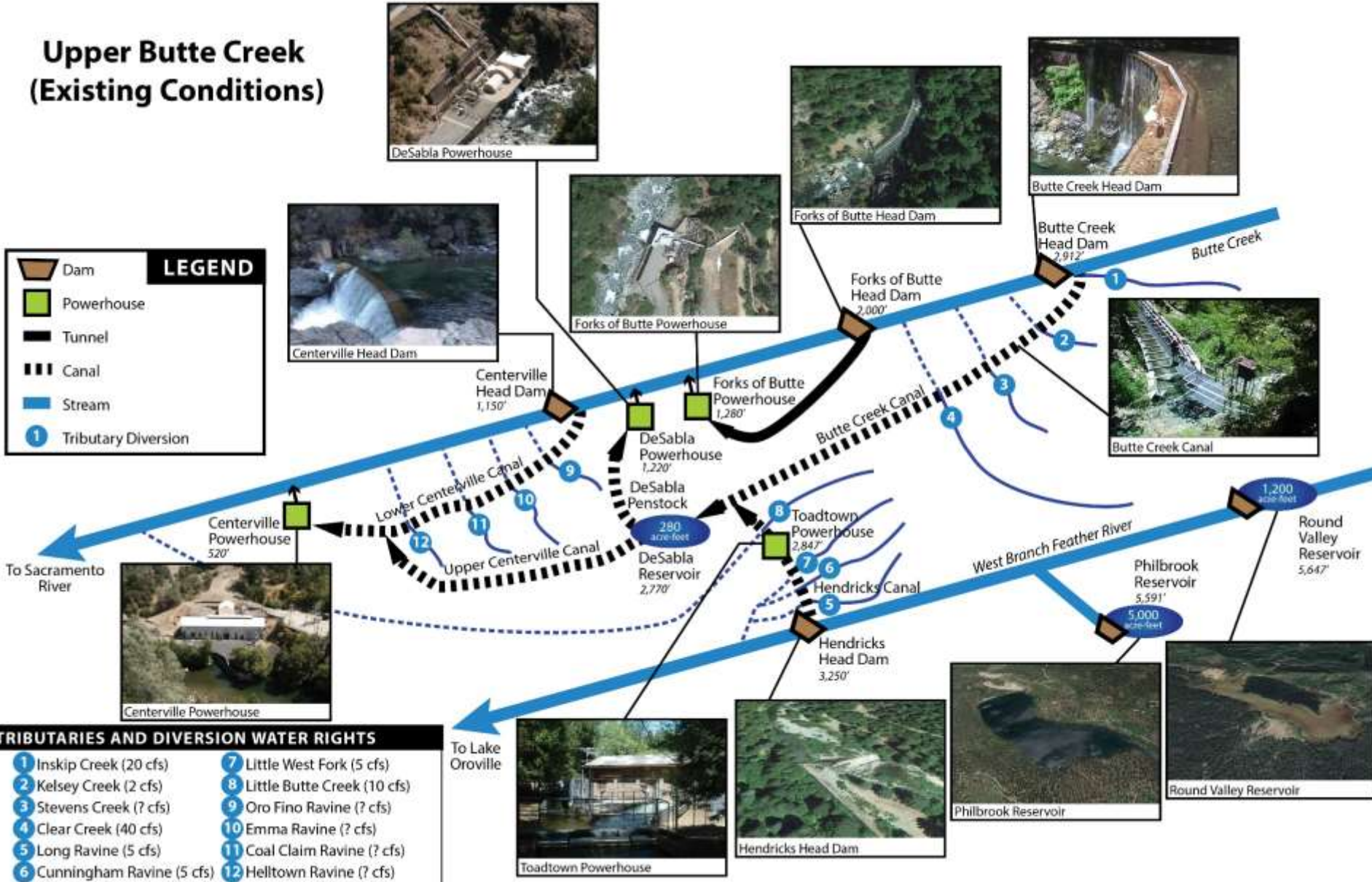
### Round Valley to Centerville

The license with FERC includes a project that runs from Round Valley Reser-





# Upper Butte Creek (Existing Conditions)



**LEGEND**

- Dam
- Powerhouse
- Tunnel
- Canal
- Stream
- Tributary Diversion

**TRIBUTARIES AND DIVERSION WATER RIGHTS**

1 Inskip Creek (20 cfs)	7 Little West Fork (5 cfs)
2 Kelsey Creek (2 cfs)	8 Little Butte Creek (10 cfs)
3 Stevens Creek (? cfs)	9 Oro Fino Ravine (? cfs)
4 Clear Creek (40 cfs)	10 Emma Ravine (? cfs)
5 Long Ravine (5 cfs)	11 Coal Claim Ravine (? cfs)
6 Cunningham Ravine (5 cfs)	12 Helltown Ravine (? cfs)





Butte Head Dam 2912 feet elevation



# Butte Canal Elevated Sections







Centerville Head Dam 1150 feet elevation









Centerville Powerhouse 520 feet elevation



# Centerville PH Update 2018

Powerhouse originally started in 1906

- Main Turbine offline since 2009
- Repairs completed 2011
- Start-up attempted Feb. 2011
- Penstock pressure fluctuations indicate failing integrity
- Both units taken offline
- Flow maintained in canal through 2013
- No diversions since 2014

Round Valley Reservoir



**Figure A7.1-1. Round Valley Reservoir.**



**Figure A7.1-2. Round Valley Reservoir.**

Philbrook Reservoir



**Figure A7.1-3. Philbrook Reservoir with Dock.**



**Figure A7.1-4. Philbrook Reservoir.**

Hendricks Head Dam  
And Canal



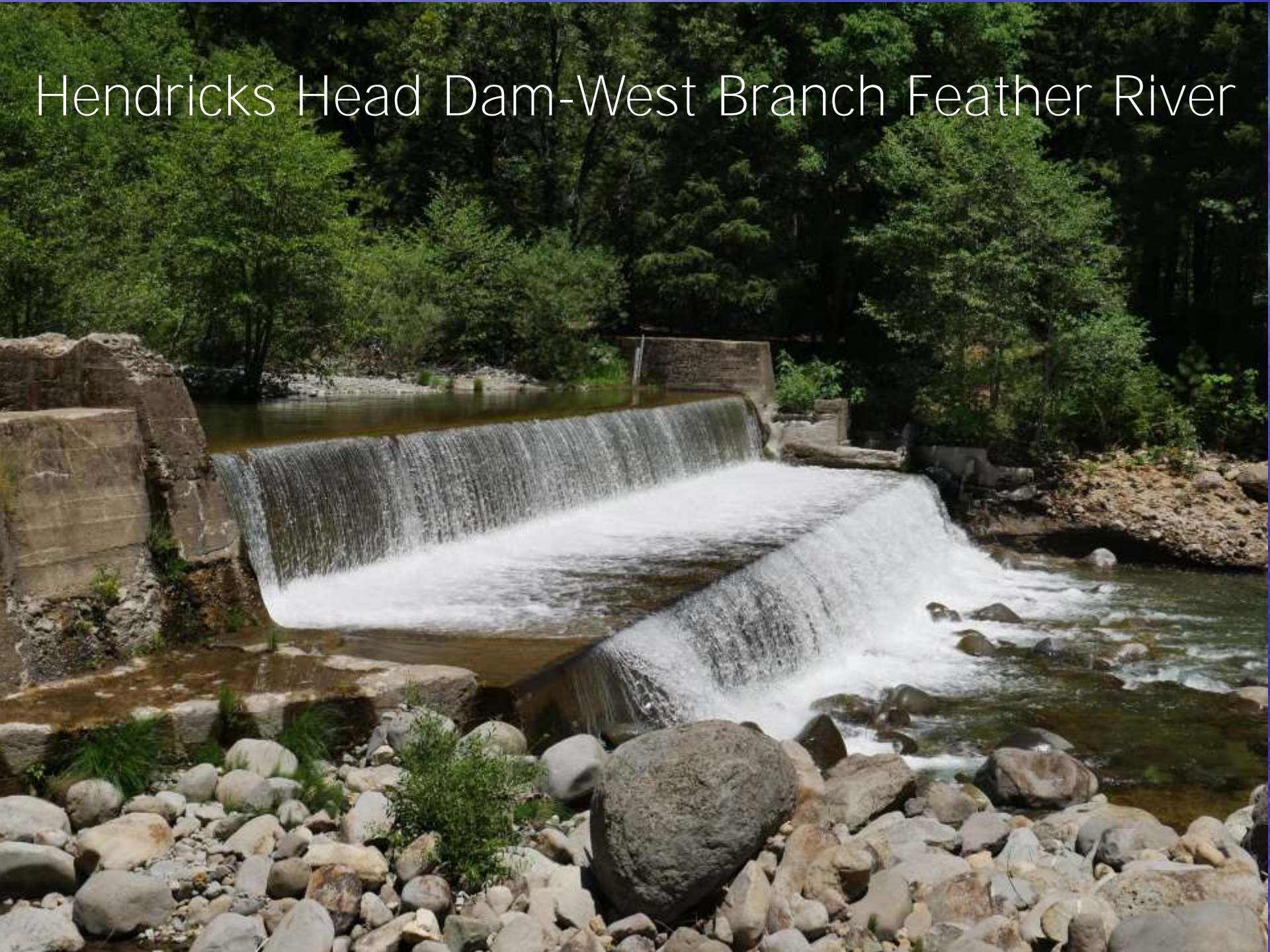
**Figure A7.1-5. Hendricks Diversion Dam.**



**Figure A7.1-6. Hendricks Canal.**



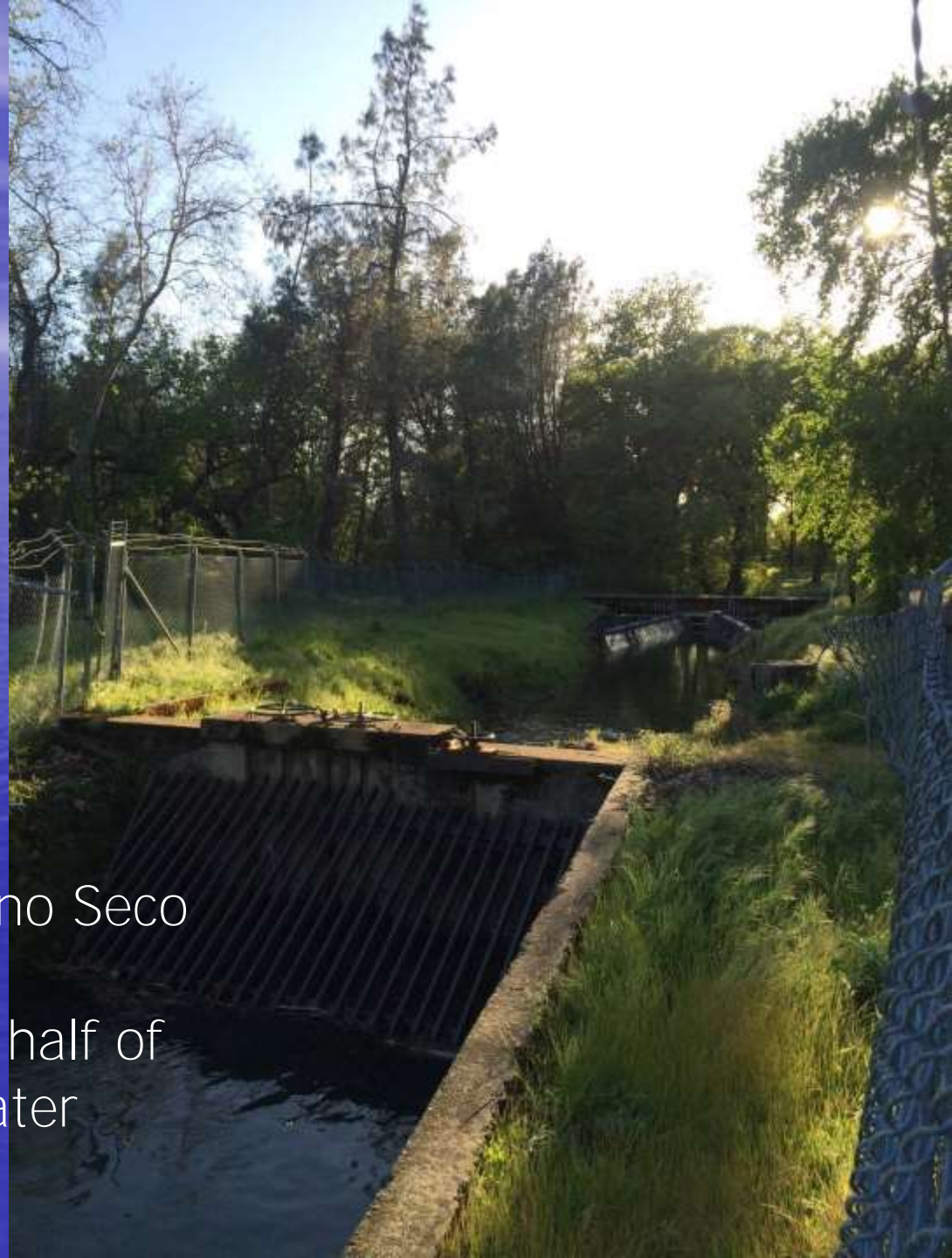
# Hendricks Head Dam-West Branch Feather River





Parrott/Phelan  
Diversion  
M&T Ranch, Llano Seco

Water Rights to half of  
the imported water





Fish Ladder/Irrigation Diversion



# Decommission, Retool or Repurpose

## **Centerville System is no longer viable:**

Decommission Centerville Head Dam

Repurpose Powerhouse

Repurpose Flume System and protect from failure

## **Butte Canal**

Provides 1/3 water(power) yet 2/3 maintenance cost

System prone to failure

Drastically reduced stream flows in viable upper Butte Creek habitat

Butte Head Dam is old, sediment filled and no fish passage

## **Hendricks Canal**

2/3 water, 1/3 maintenance costs

Prone to failure, flow limited by failure potential

Leakage

Temperature increase

## **DeSabra Reservoir**

Serious temperature increase – Decommission, retool or repurpose

**Round Valley Reservoir** - Restore to wet meadow

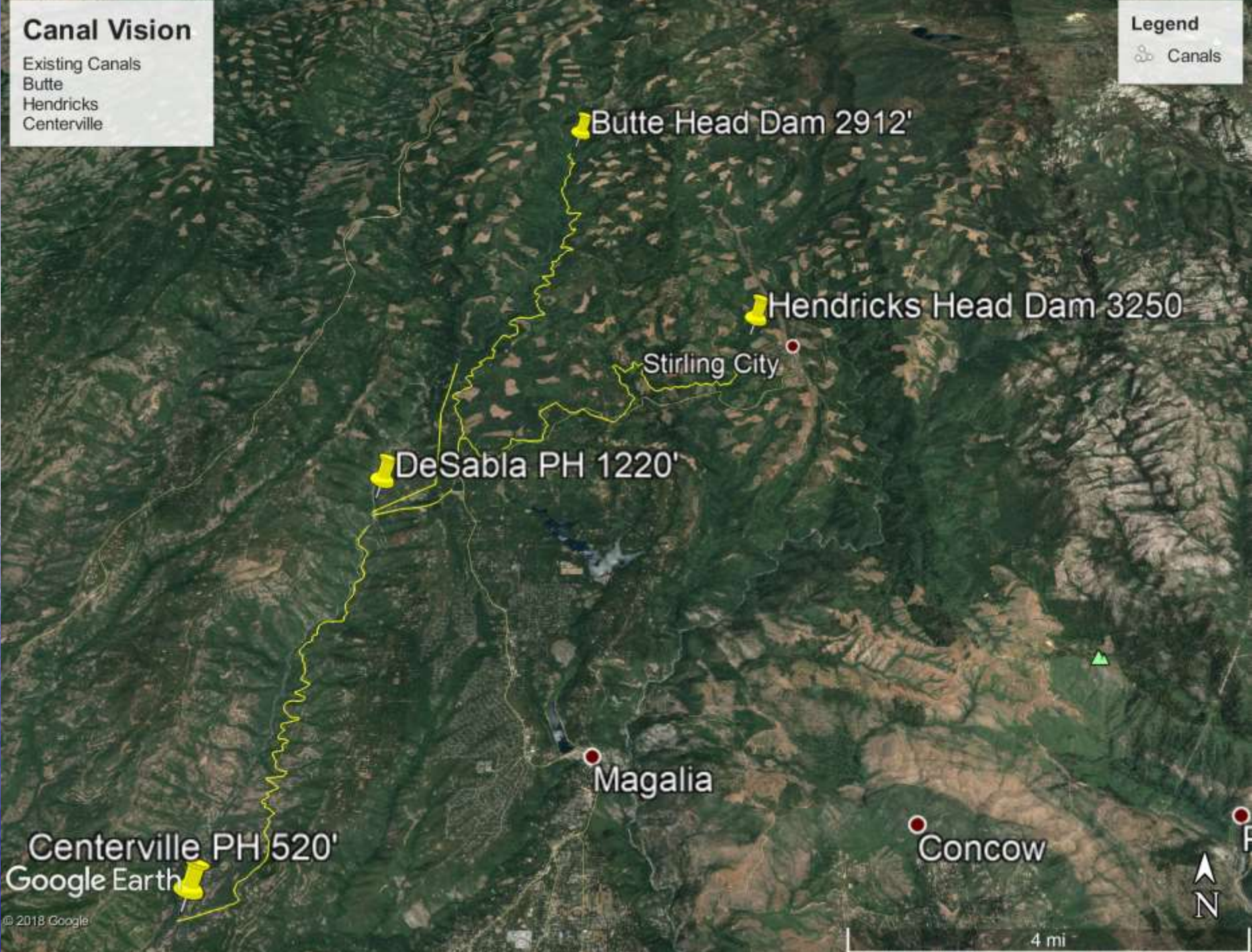


# Canal Vision

- Existing Canals
- Butte
- Hendricks
- Centerville

## Legend

Canals



Centerville PH 520'

Google Earth

Butte Head Dam 2912'

Hendricks Head Dam 3250

Stirling City

DeSabra PH 1220'

Magalia

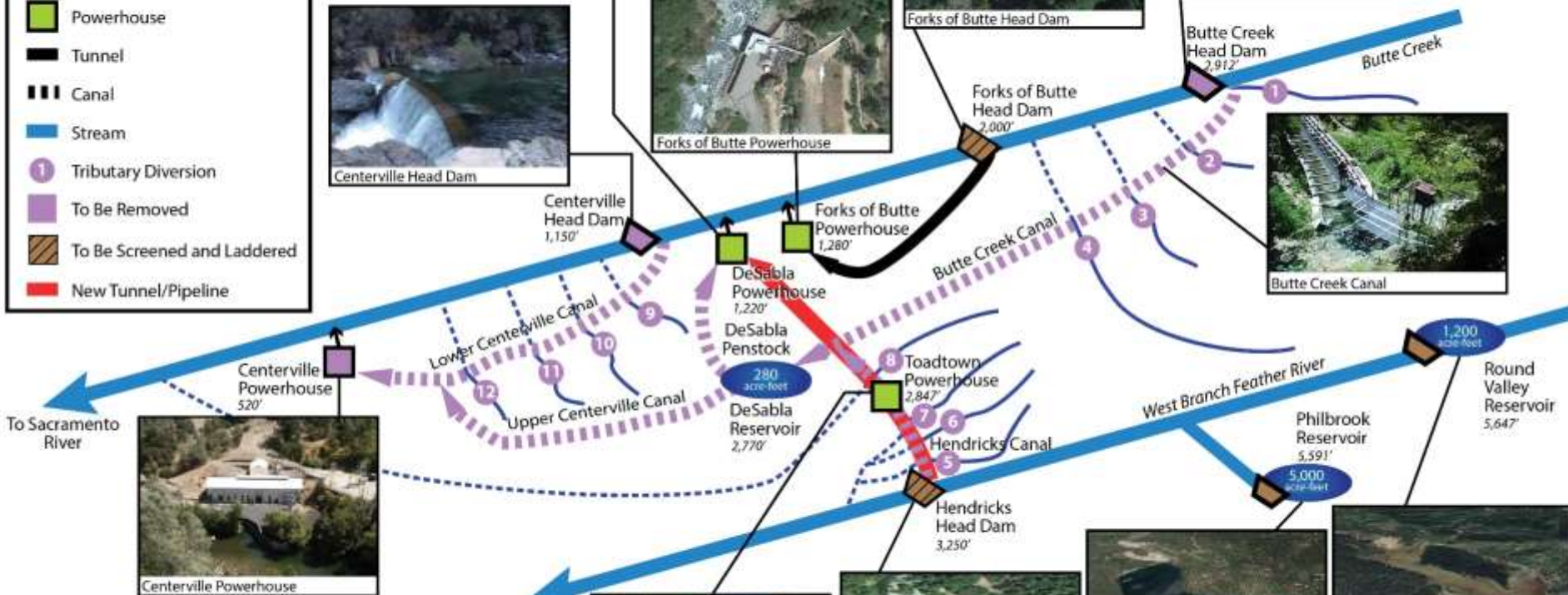
Concow



# Upper Butte Creek (Proposed Future Conditions)

**LEGEND**

- Dam
- Powerhouse
- Tunnel
- Canal
- Stream
- Tributary Diversion
- To Be Removed
- To Be Screened and Laddered
- New Tunnel/Pipeline



**TRIBUTARIES AND DIVERSION WATER RIGHTS**

1 Inskip Creek (20 cfs)	7 Little West Fork (5 cfs)
2 Kelsey Creek (2 cfs)	8 Little Butte Creek (10 cfs)
3 Stevens Creek (? cfs)	9 Oro Fino Ravine (? cfs)
4 Clear Creek (40 cfs)	10 Emma Ravine (? cfs)
5 Long Ravine (5 cfs)	11 Coal Claim Ravine (? cfs)
6 Cunningham Ravine (5 cfs)	12 Helltown Ravine (? cfs)

To Sacramento River

To Lake Oroville

1,200 acre-foot

Round Valley Reservoir  
5,647'

5,000 acre-foot

Philbrook Reservoir  
5,591'

2,847'

Toadtown Powerhouse

Hendricks Head Dam  
3,250'

1,220'

DeSabra Powerhouse

DeSabra Reservoir  
2,770'

280 acre-foot

DeSabra Penstock

1,280'

Forks of Butte Powerhouse

Forks of Butte Head Dam  
2,000'

2,912'

Butte Creek Head Dam

Butte Creek Head Dam  
2,912'

1

2

3

4

5

6

7

8

9

10

11

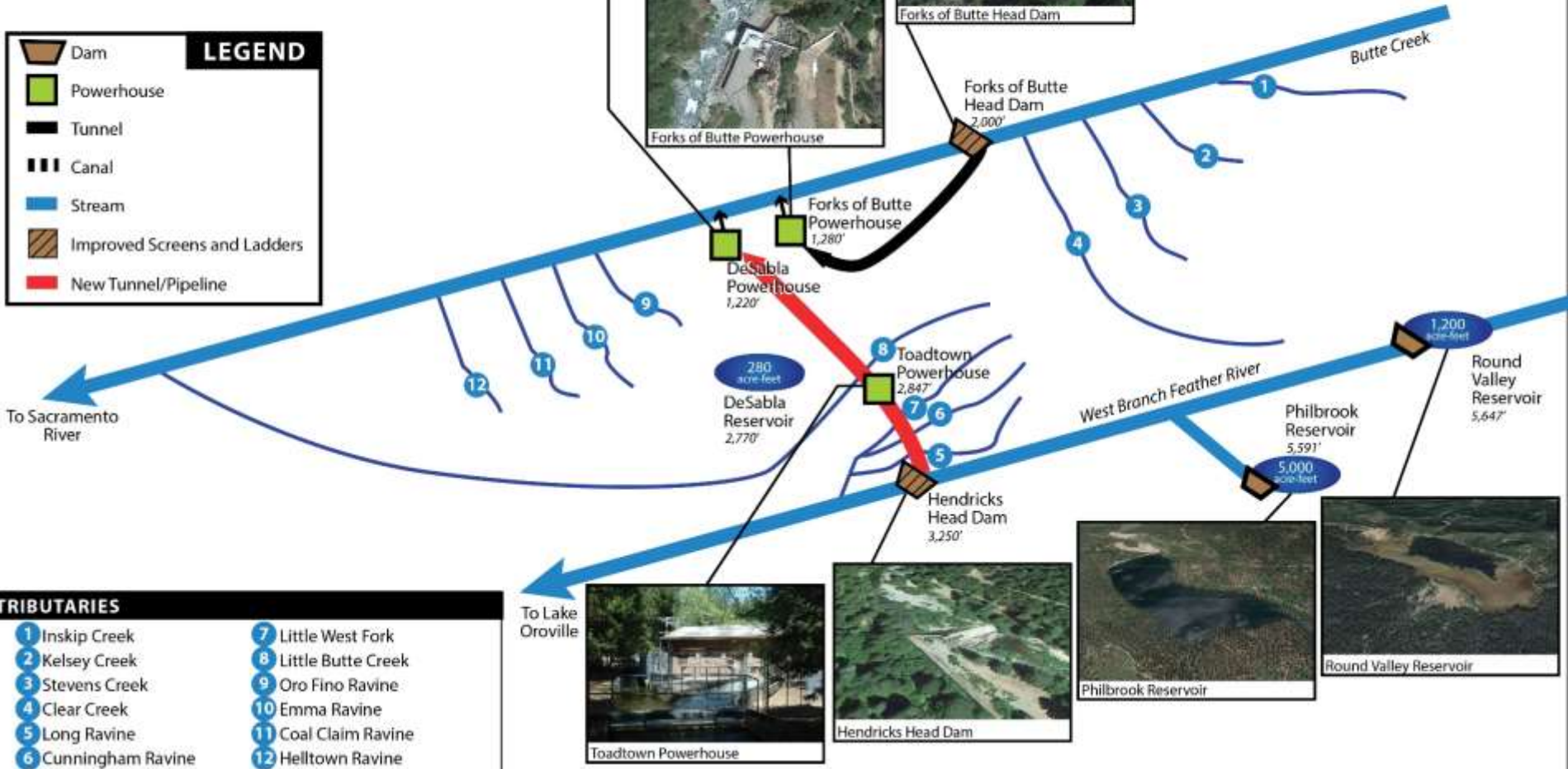
12

# Upper Butte Creek (Future Restored Conditions)



**LEGEND**

- Dam
- Powerhouse
- Tunnel
- Canal
- Stream
- Improved Screens and Ladders
- New Tunnel/Pipeline







# Tunnel Vision

Various options for tunnels

**Legend**

-  Location-Distance
-  Tunnels

Water Tunnels 2.5 & 3.5 miles

Hendricks-Clear Creek 2.7

Hendricks 7.18

Long Ravine 4.22

Stirling City

Lovelock

De Sabla





# Salmon Pool July 12, 2003



Salmon Pool August 12, 2003







# Butte Creek Quartz Bowl

Mostly promise....  
but problems will persist

Friends of Butte Creek  
[www.buttecreek.org](http://www.buttecreek.org)



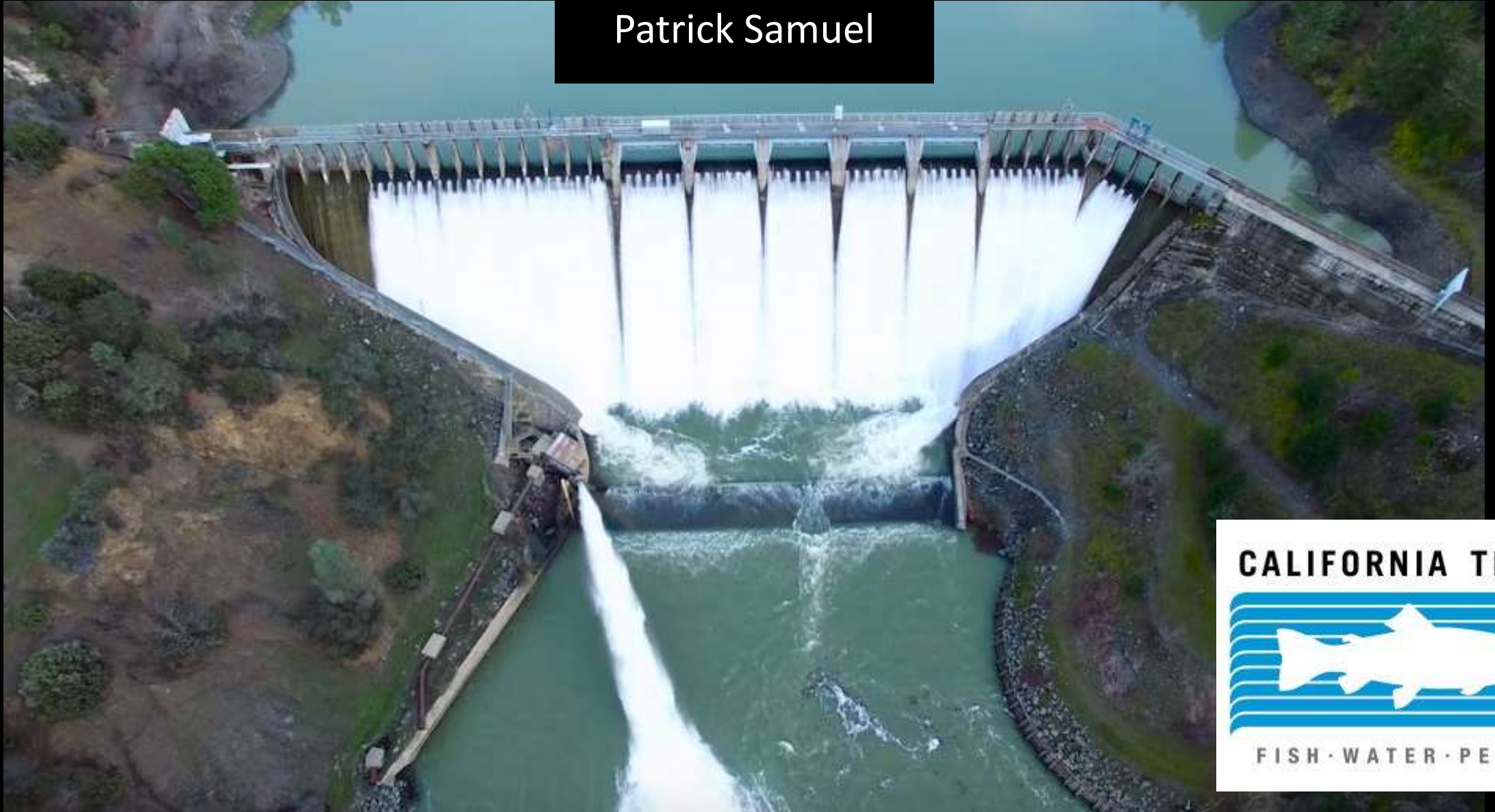
# Butte Creek DeSabra- Centerville Hydro Project - Decommission or Retool? Salmon Want to Know

Allen Harthorn  
Friends of Butte Creek

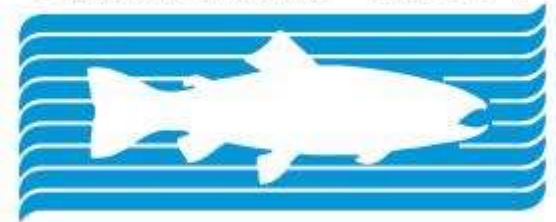


# Potter Valley Project: Fish Passage, Streamflow Opportunities

Patrick Samuel



**CALIFORNIA TROUT**



FISH · WATER · PEOPLE

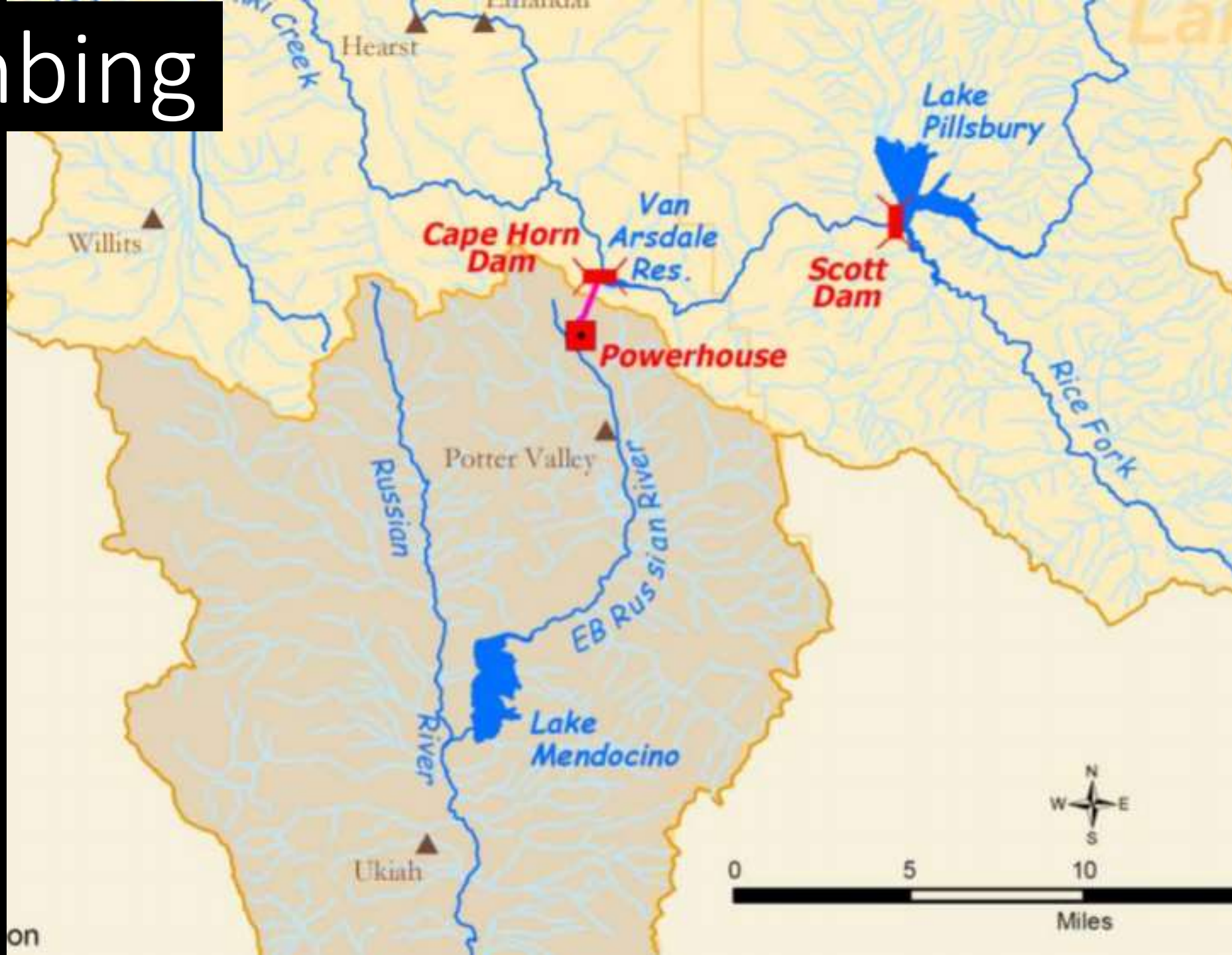


# Potter Valley Project (FERC #77): Bringing the Upper Eel, Russian together since 1908

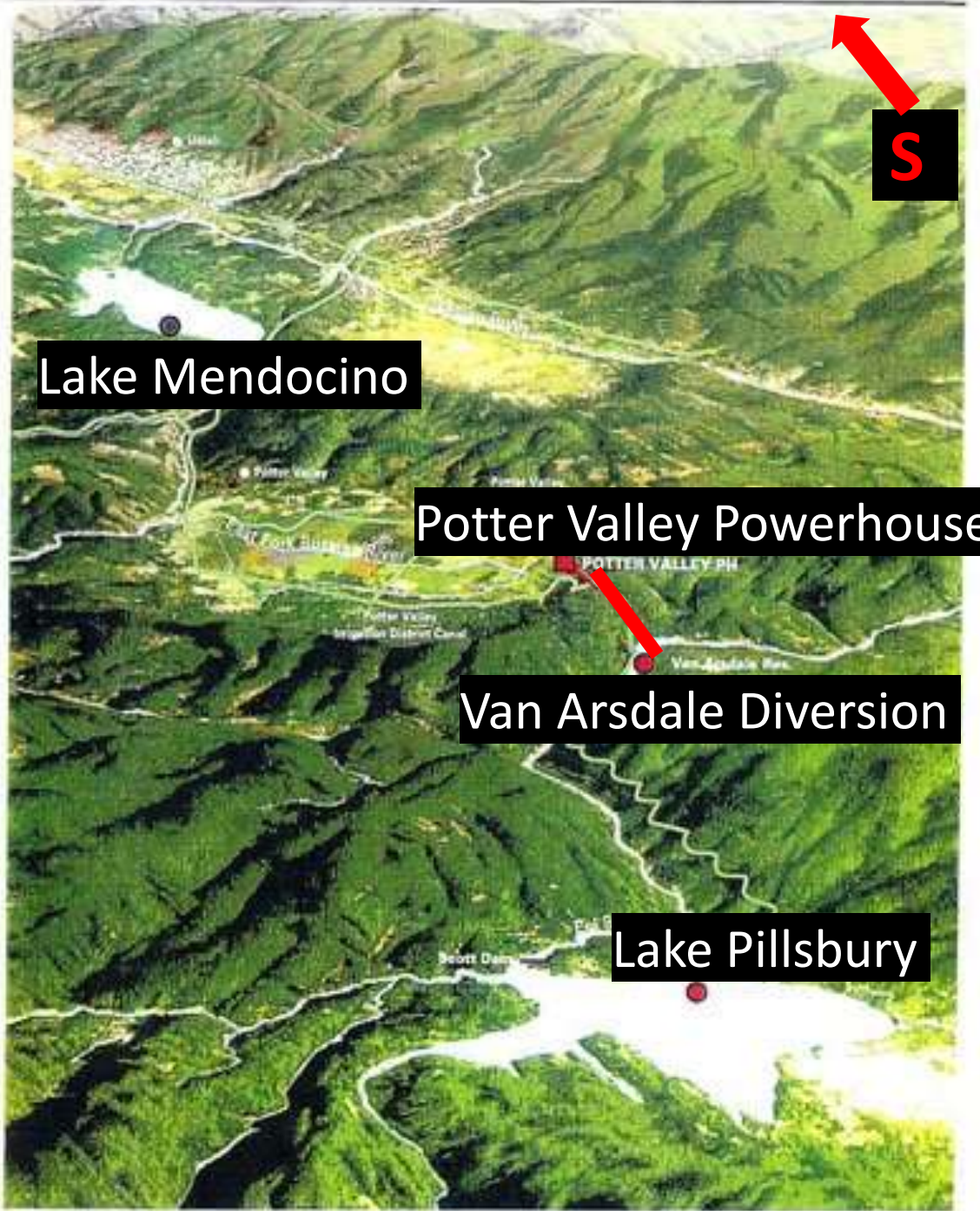




# Plumbing







- Scott Dam - Lake Pillsbury (~75,000 acre-feet); capacity decreasing w/ sediment
- Cape Horn Dam - Van Arsdale Reservoir (~190 acre-feet), diverts 250-300cfs into tunnel
- Potter Valley Powerhouse on East Branch Russian River, Lake Mendocino (~122,000 acre-feet)
  - Since 2007, avg. annual diversion dropped to ~90,000 acre-feet
- NMFS' 2002 BiOp required minimum flows to support salmon, steelhead below dams and powerhouse: upstream migration in fall, juvenile outmigration in spring, and summer rearing
  - 2,500 acre-feet block releases provided

PG&E FERC License expires in 4 yrs; submitted NOI to File an Application for New License



# Streamflows



2002 NMFS BiOp-mandated releases to sustain temps.  $\sim 15^{\circ}\text{C}$ ; 20-100cfs

Annually, 2,500 acre-ft for block release at discretion of CDFW, NMFS; first “block water” release in May 2012

Outcome: cool, suitable conditions downstream of Scott and Cape Horn dams, powerhouse, and in 12mi. between Scott, Cape Horn

- Support spawning and rearing, may discourage juvenile outmigration, especially of *O. mykiss*



# Listed Salmonids Impacted

Eel: SONCC coho (endangered), California Coast Chinook (threatened, likely to become endangered), NC steelhead (winter/summer – threatened)

Russian: CCC coho (endangered), CCC steelhead (threatened)

- Volitional passage is necessary for recovery



# Opportunity for Salmonids

Wild, abundant populations

- size, undeveloped condition, restoration, and cold headwaters

291-463km for steelhead, 89-127km for Chinook for potential migration, spawning, and rearing upstream of Scott Dam

Potential for multiple life histories: fall and spring-run Chinook, winter and summer steelhead; plus coho and lamprey

Some areas > 5,000 ft elevation, reliable snowpack into summer – Native Fish Society, most within Mendocino National Forest, Snow Mountain Wilderness



Cooper, E. J., A. P. O'Dowd, J. Graham, D. Ward, D. Mierau, and R. Taylor. 2017. "An Estimation of Potential Salmonid Habitat and Carrying Capacity in the Upper Mainstem Eel River, California." Master's Thesis, Humboldt State University, Arcata, CA.



# Next Steps



- Do releases improve conditions for salmonids (cooler temps., better flows, (but suppressing outmigration?))
- Block water releases in different water years – are new habitat rule curves needed?
- Date of water allocation decision from Oct. 1 to after storm events (March or April) for block release
- Tradeoffs and costs/benefits of volitional passage for recovery, balancing needs of people in Potter Valley, Russian River
- PG&E, state and federal resource agencies, tribes, other stakeholders engage in discussions on relicensing

# FERC and Ad Hoc Committee Pathways

- FERC process has own jurisdiction, timeline - if re-licensing application is not withdrawn by PG&E - by 2022
- Congressman Huffman convened Potter Valley ad hoc Committee: potential alternatives for fish passage, water delivery and supply, and social, economic considerations
  - Not bound by FERC jurisdiction, deals with where Potter Valley will get its water, fish passage alternatives, water delivery to Russian River, etc.
- Eel/Russian Commission: Humboldt, Lake, Mendocino, Sonoma counties Joint Powers Authority
- Ad hoc Committee and JPA could inform a settlement agreement





# Infrastructure Options

## 2 Facilitated Technical Working Groups

- Fish Passage

- Assess passage obligations, liability costs for ongoing maintenance, feasible alternatives
- Dam removal feasibility assessment, cost-benefit analysis, liability study

- Water Supply

- 1) Potter Valley dams and powerhouse decommissioning w/ no diversion
- 2) Decommissioning Scott Dam, powerhouse w/ (winter-only) diversion at Van Arsdale
- 3) Decommissioning Scott Dam, modifying Van Arsdale diversion conduit/piping for greater (winter) diversion; raising Coyote Dam
  - Consider water storage options that allow irrigation water delivery to PPID



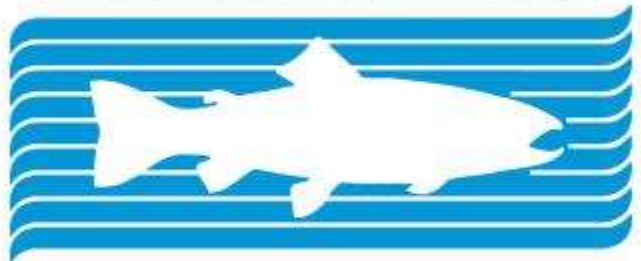
# Current Discussions

- What is feasibility, infrastructure need, and cost/benefit analysis for each alternative for: salmonid recovery, water supply, deliveries?
- What water volumes are necessary for winter run-of-river diversion?
- What are costs/liabilities associated with Coyote Dam raise on Lake Mendocino?
- What are dam safety considerations, what to do with potentially contaminated sediments stored behind dams?
- What impacts would removal of Scott Dam have on economy, recreation in the region?





# CALIFORNIA TROUT



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# Managing Infrastructure in the Stream Environment



**36<sup>th</sup> Annual Salmonid Restoration Conference**

**April 14<sup>th</sup>, 2018**



# Team – Authors

Joel S Sholtes<sup>1</sup>, Caroline Ubing<sup>1</sup>, Timothy J Randle<sup>1</sup>, Jon Fripp<sup>2</sup>, Daniel Cenderelli<sup>3</sup>, and Drew C Baird<sup>1</sup>



**U.S. Department of the Interior  
Bureau of Reclamation  
Technical Service Center  
Denver, Colorado**



**U.S. Department of Agriculture  
Natural Resources Cons. Service  
National Design, Construction,  
and Soil Mechanics Center  
Fort Worth, Texas**



**U.S. Department of Agriculture  
Forest Service  
National Stream and Aquatic  
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Federal Energy  
Regulatory Commission



**US Army Corps  
of Engineers®**





U.S. Secretary of the Interior

Assistant Secretary for Water and  
Science



Advisory Committee on Water Information



Subcommittee on Sedimentation (SOS)



**Work Group on Environment & Infrastructure**

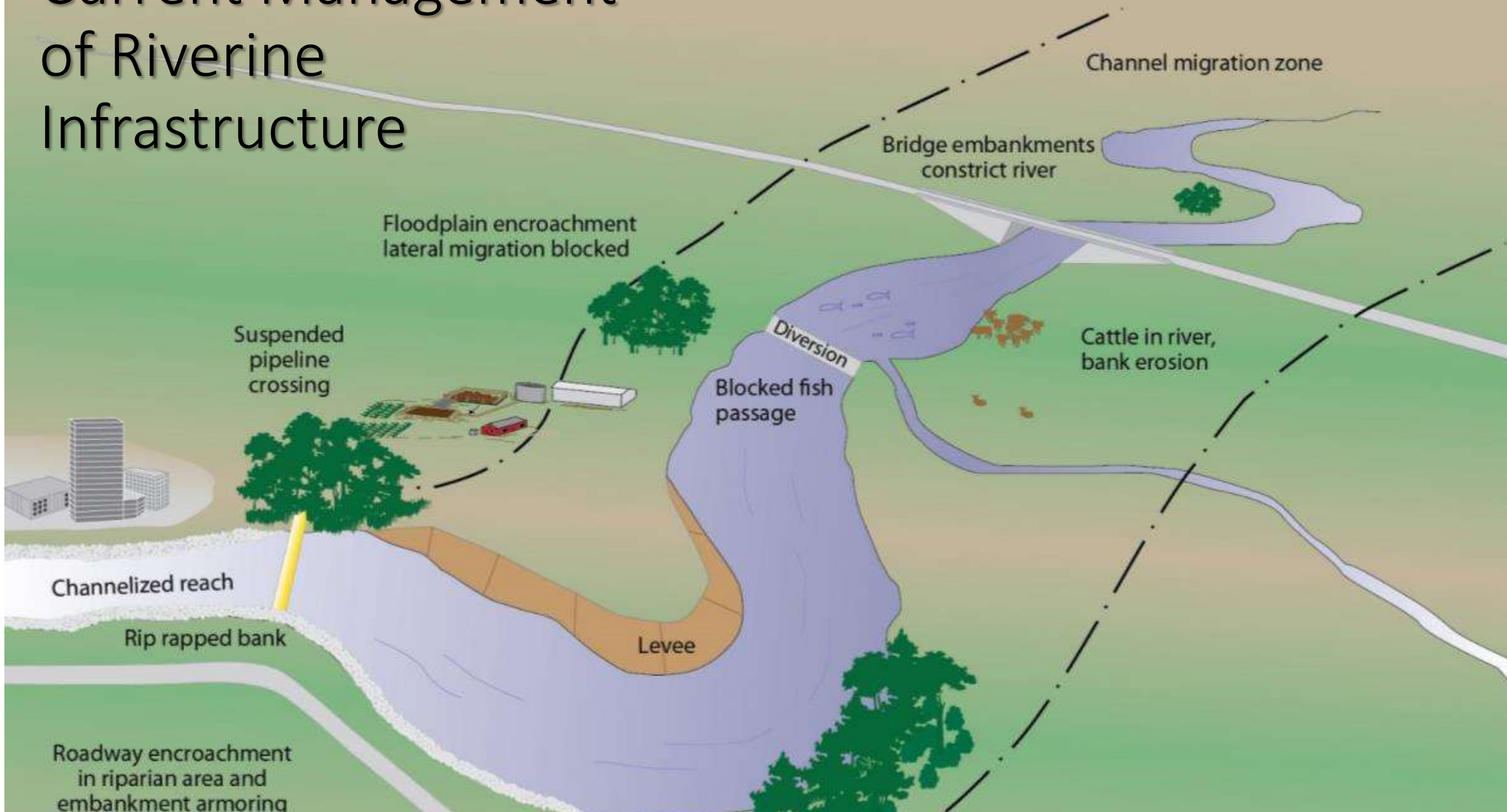
# Purpose

Introduce to managers/planners how to build, maintain, or repair infrastructure that is resilient to riverine hazards.

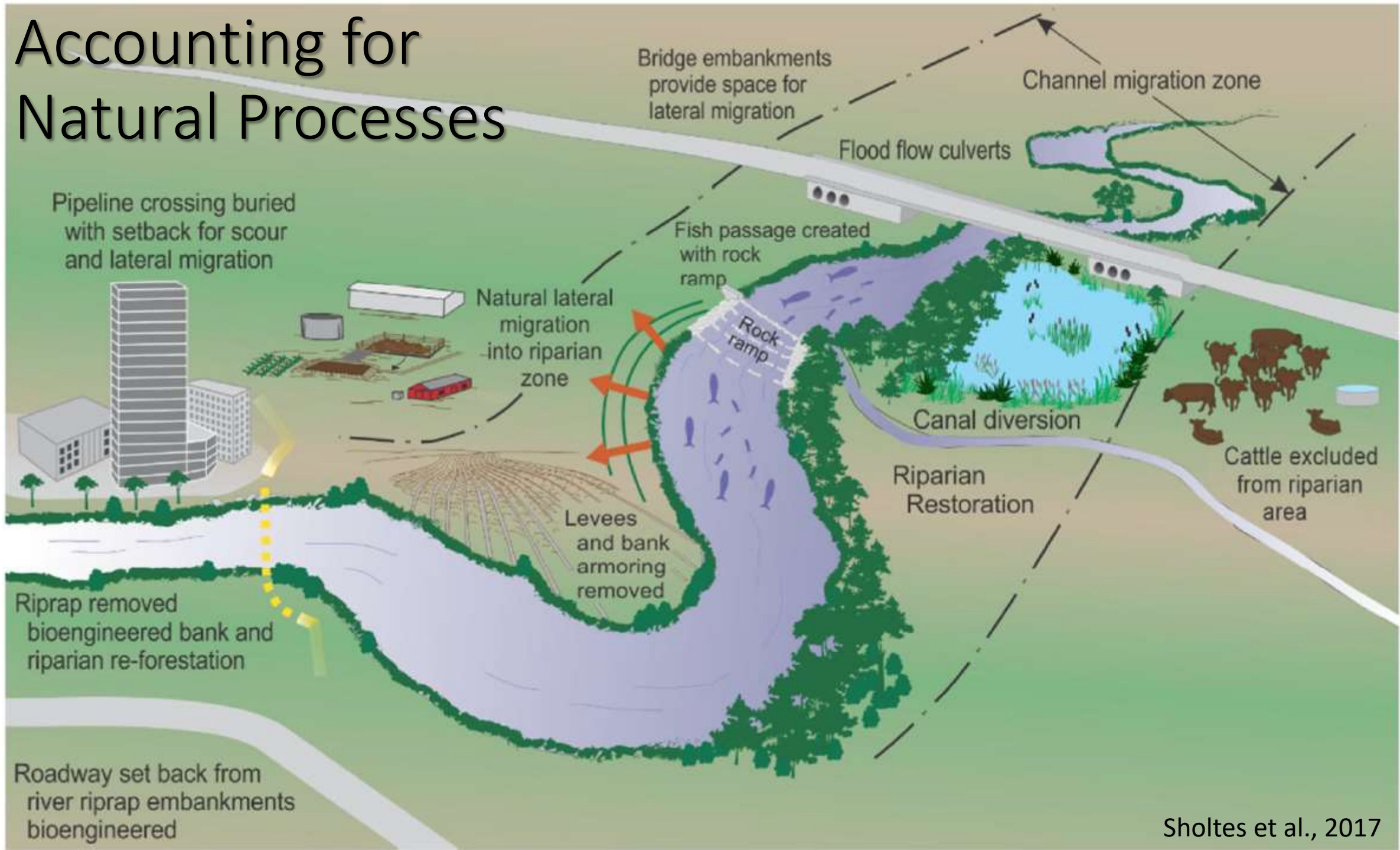
- I. Introduce fundamentals of river processes and ecosystems
- II. Provide a decision tool to replace, repair or build new infrastructure
- III. Examine challenges & solutions associated with 11 infrastructure types
- IV. Discuss managing riverine infrastructure under uncertainty



# Current Management of Riverine Infrastructure

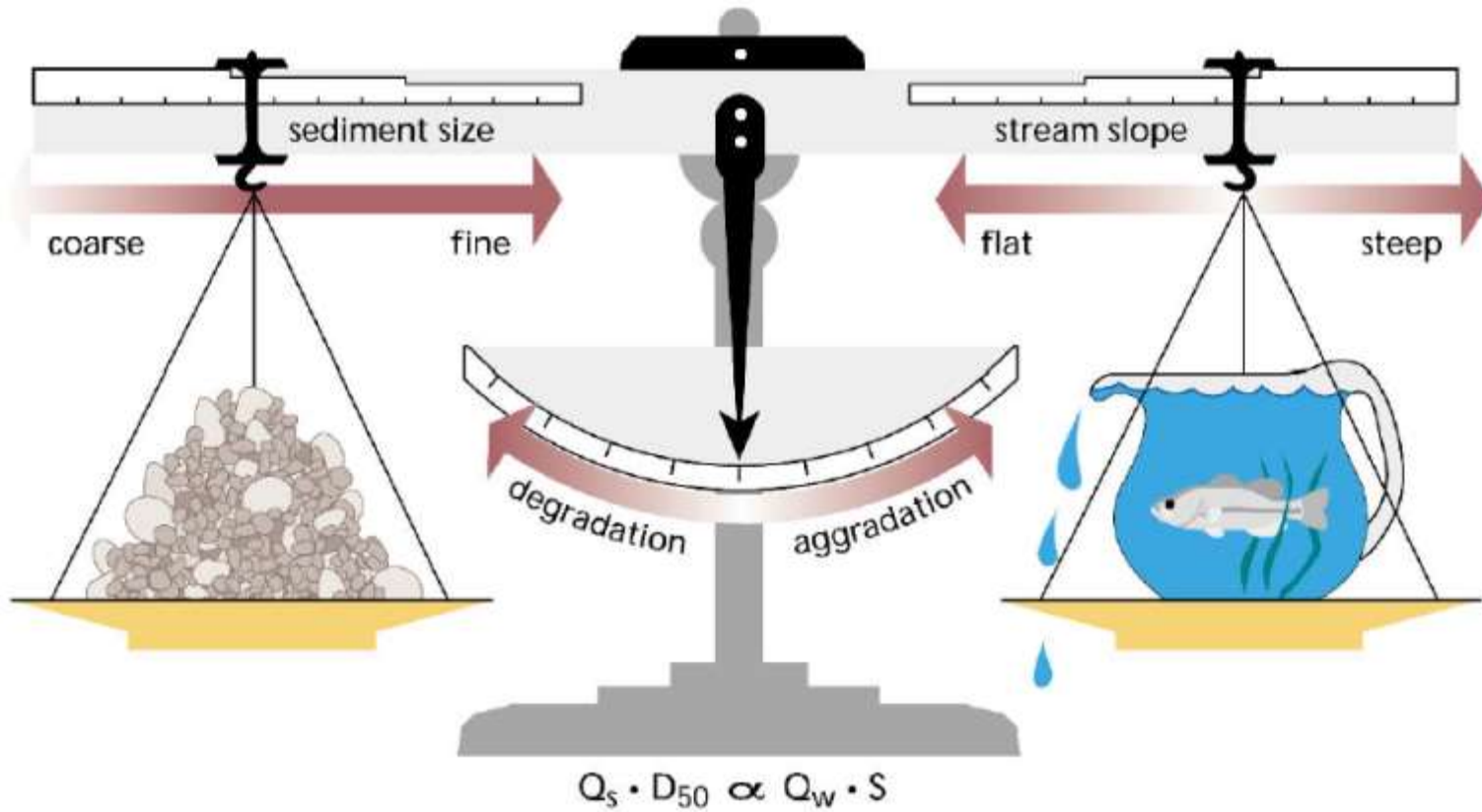


# Accounting for Natural Processes





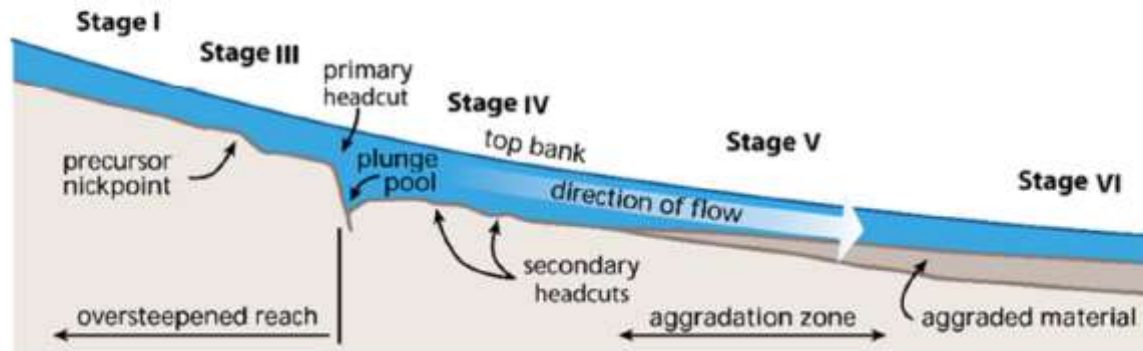
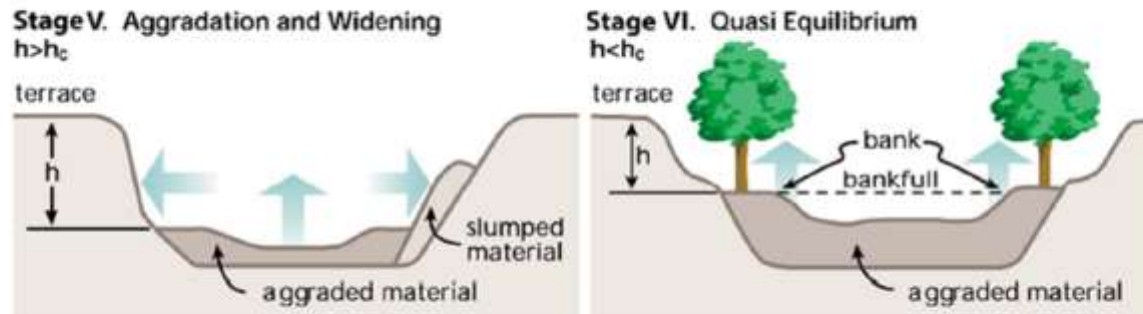
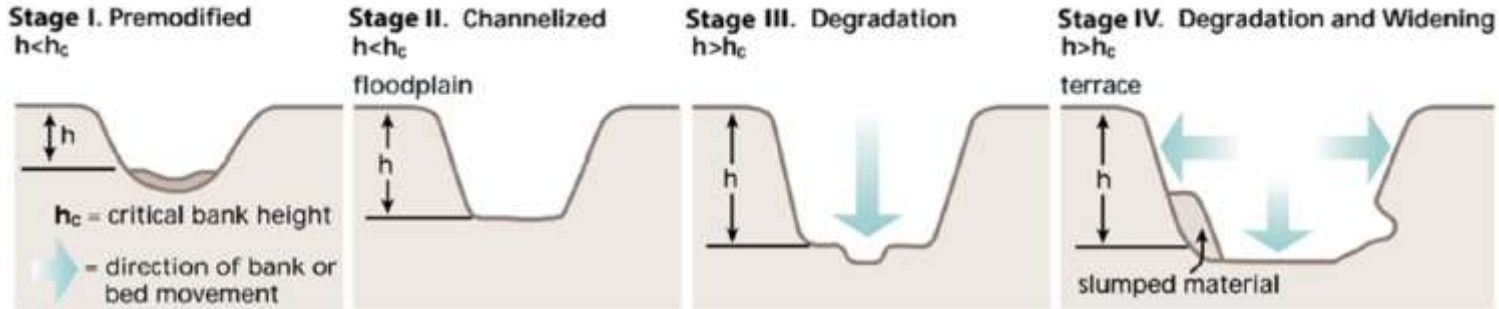
# I. Introduce Fundamentals



[www.fgmorph.com](http://www.fgmorph.com)



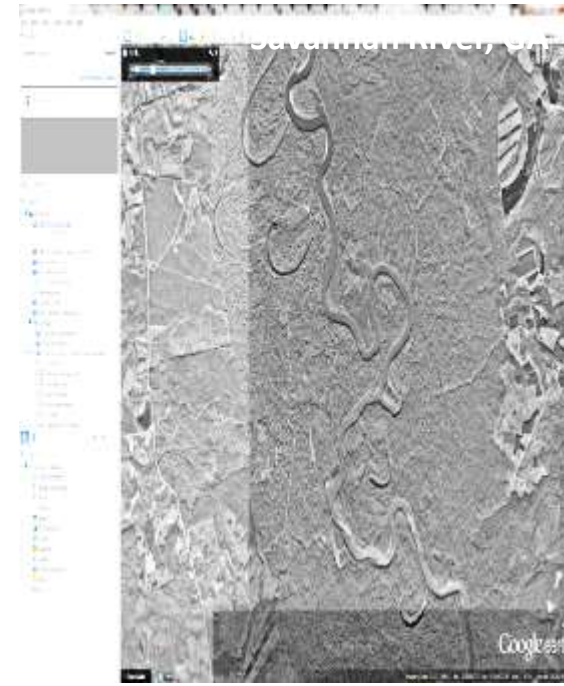
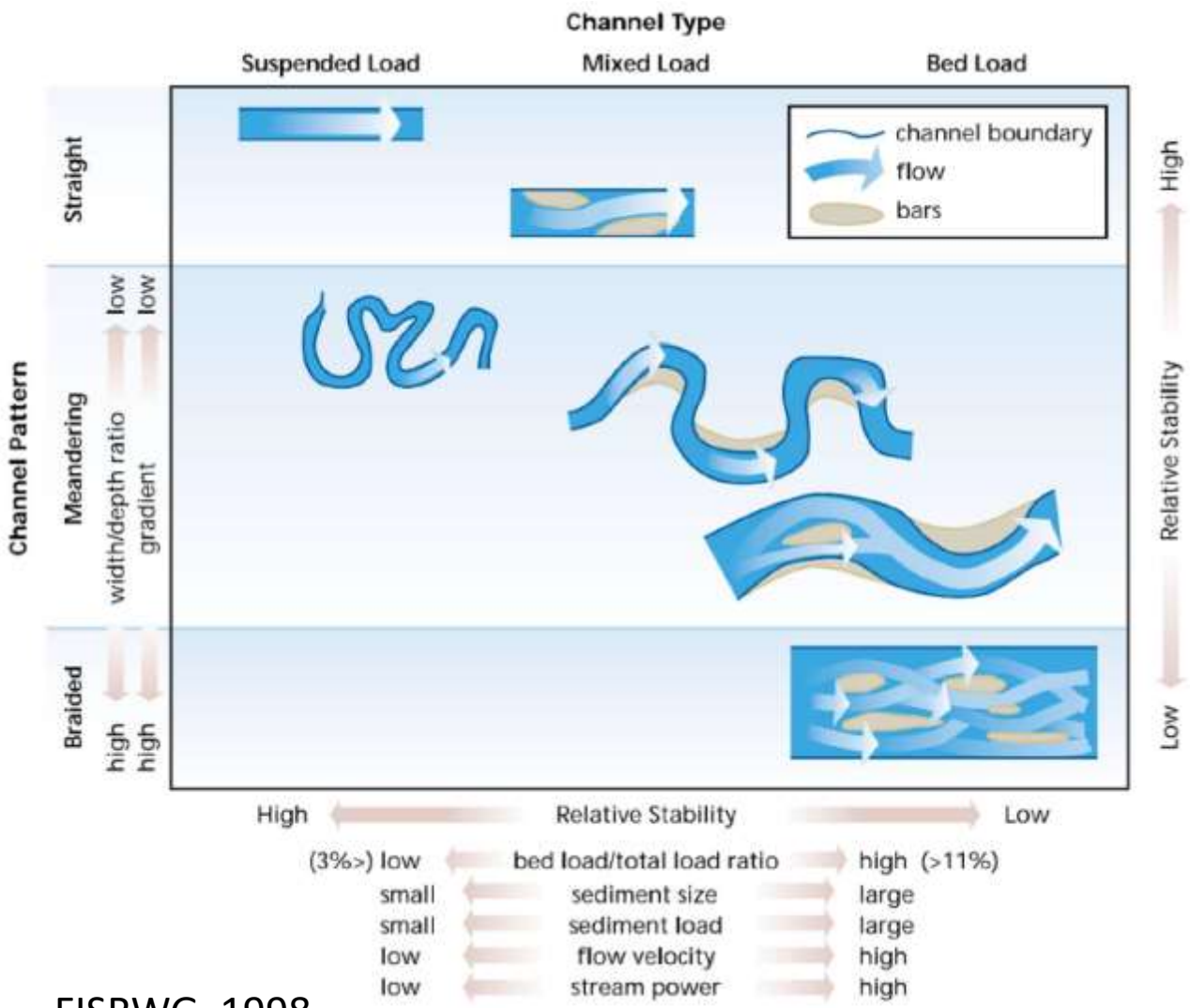
# I. Introduce Fundamentals



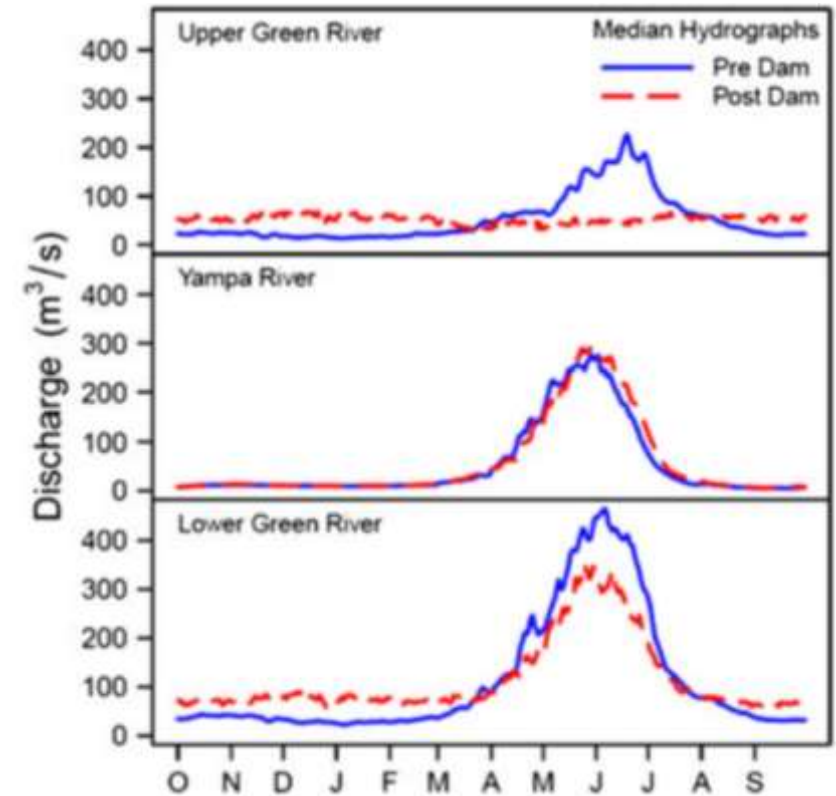
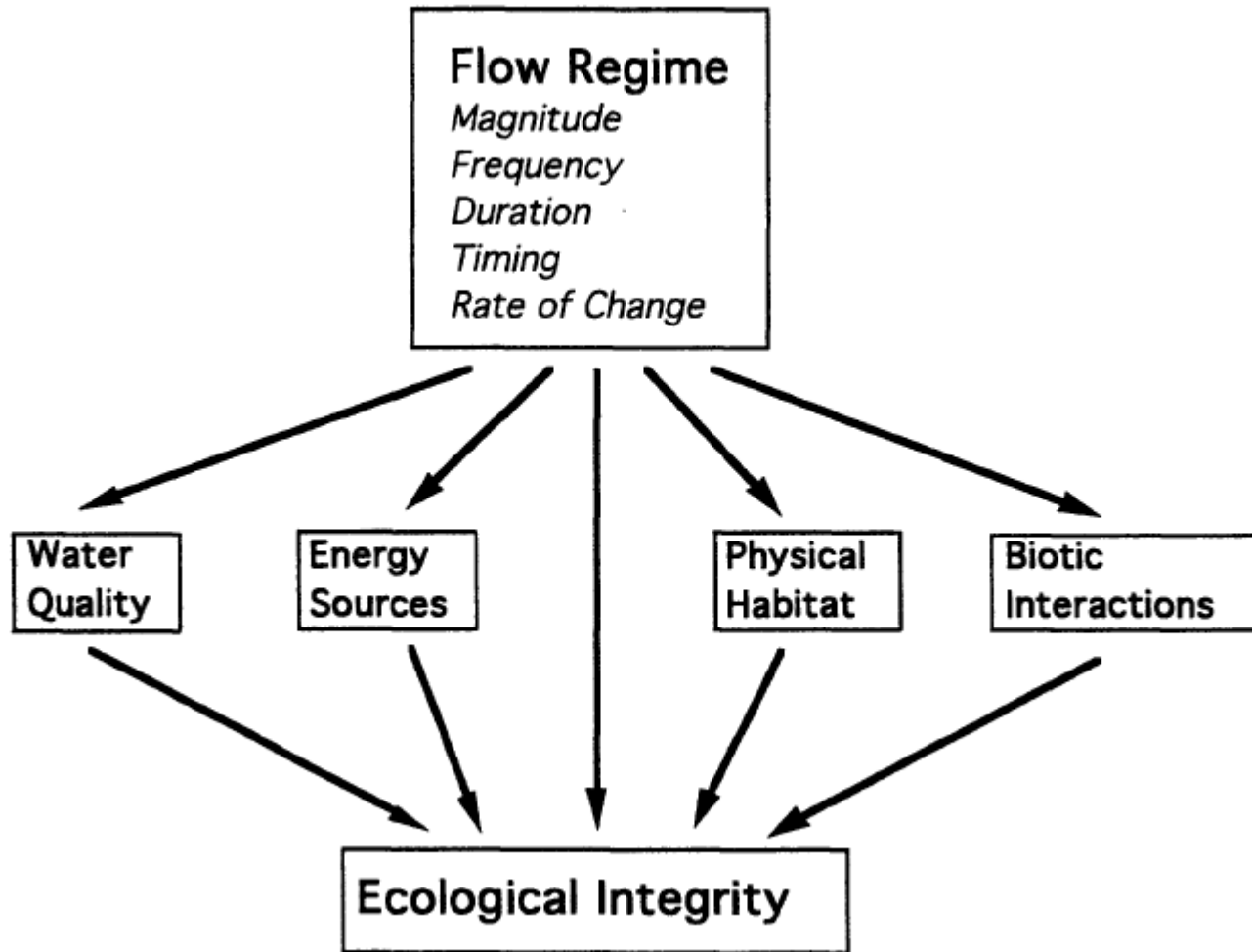
www.fgmmorph.com



# I. Riverine Fundamentals



# I. Riverine Fundamentals





# I. Riverine Fundamentals

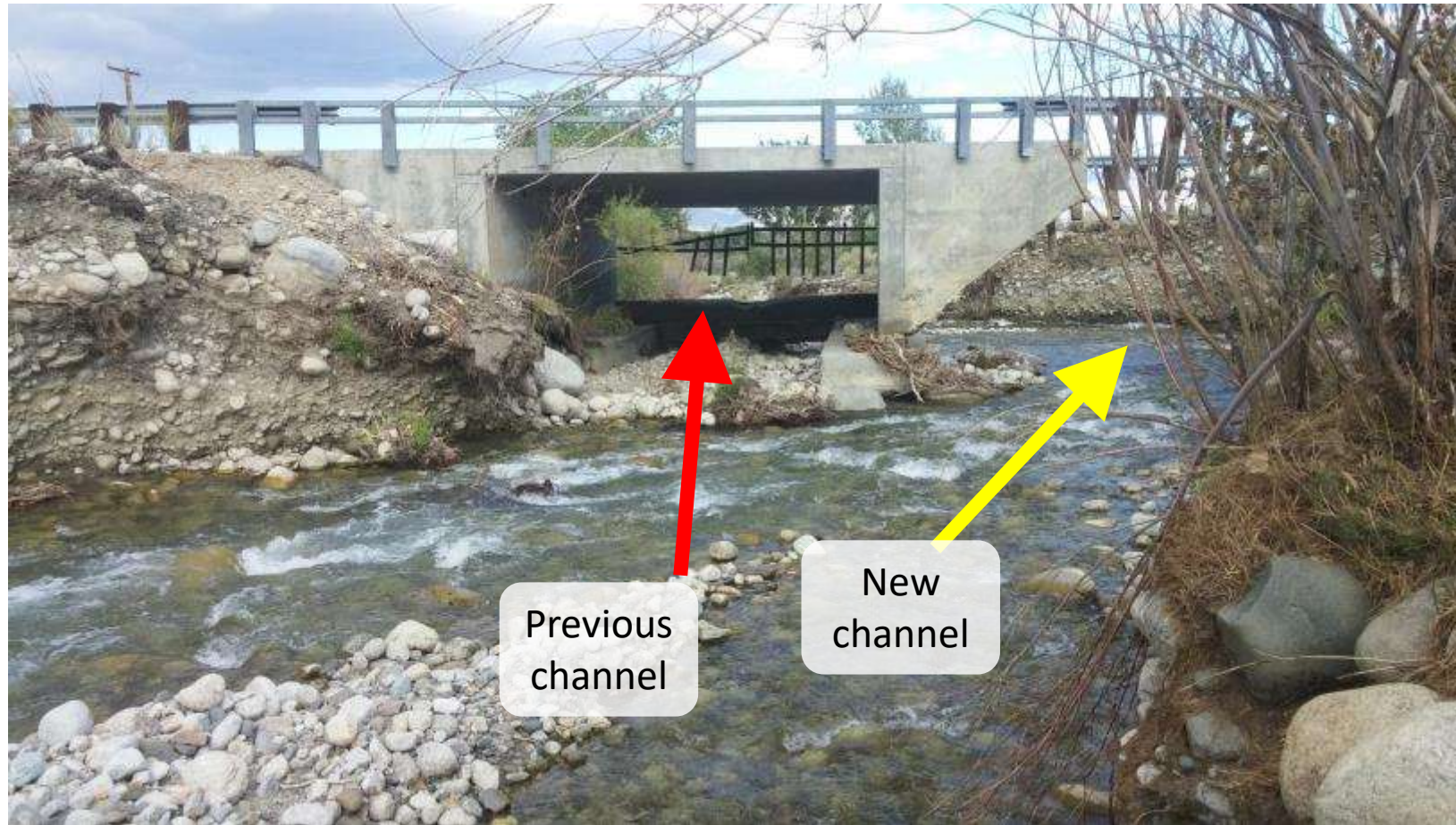
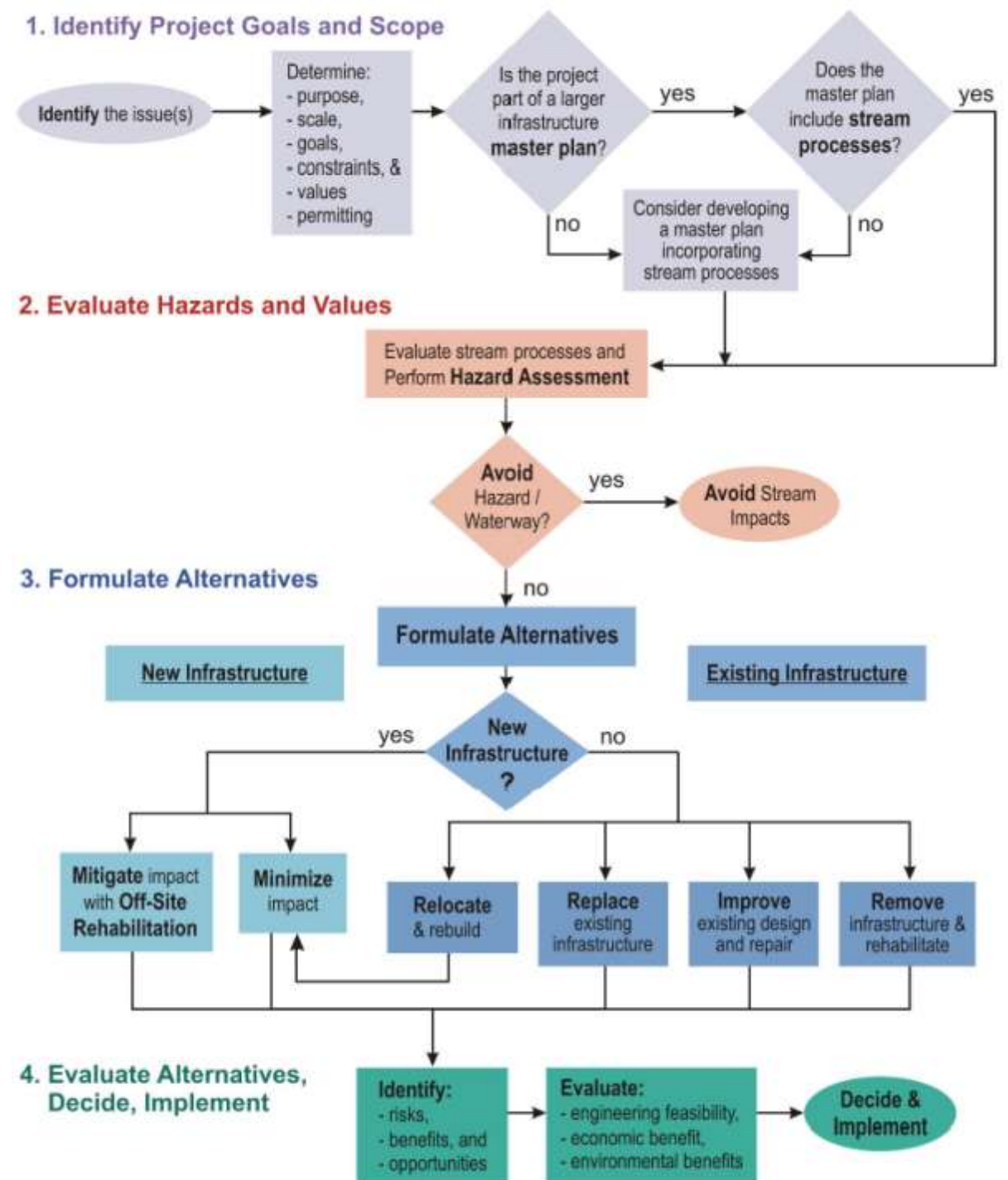


Photo Credit: Nathan Holste (USBR)

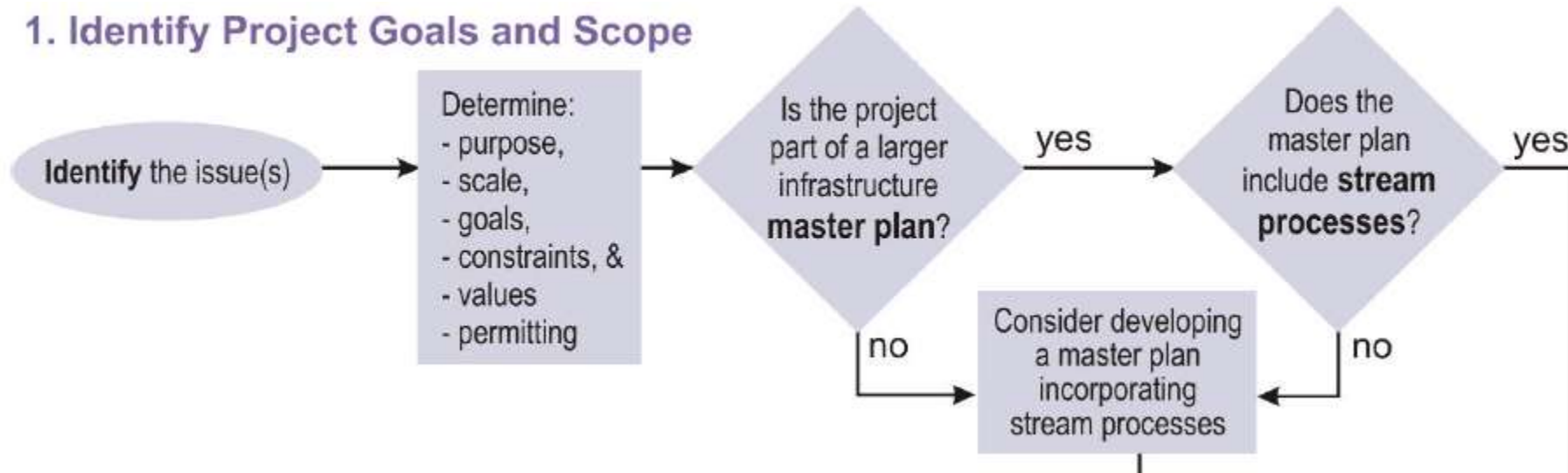
# II. Provide a decision tool to replace, repair or build new infrastructure





# 1. Identify Project Goals and Scope

## 1. Identify Project Goals and Scope



## 2. Evaluate Hazards & Values

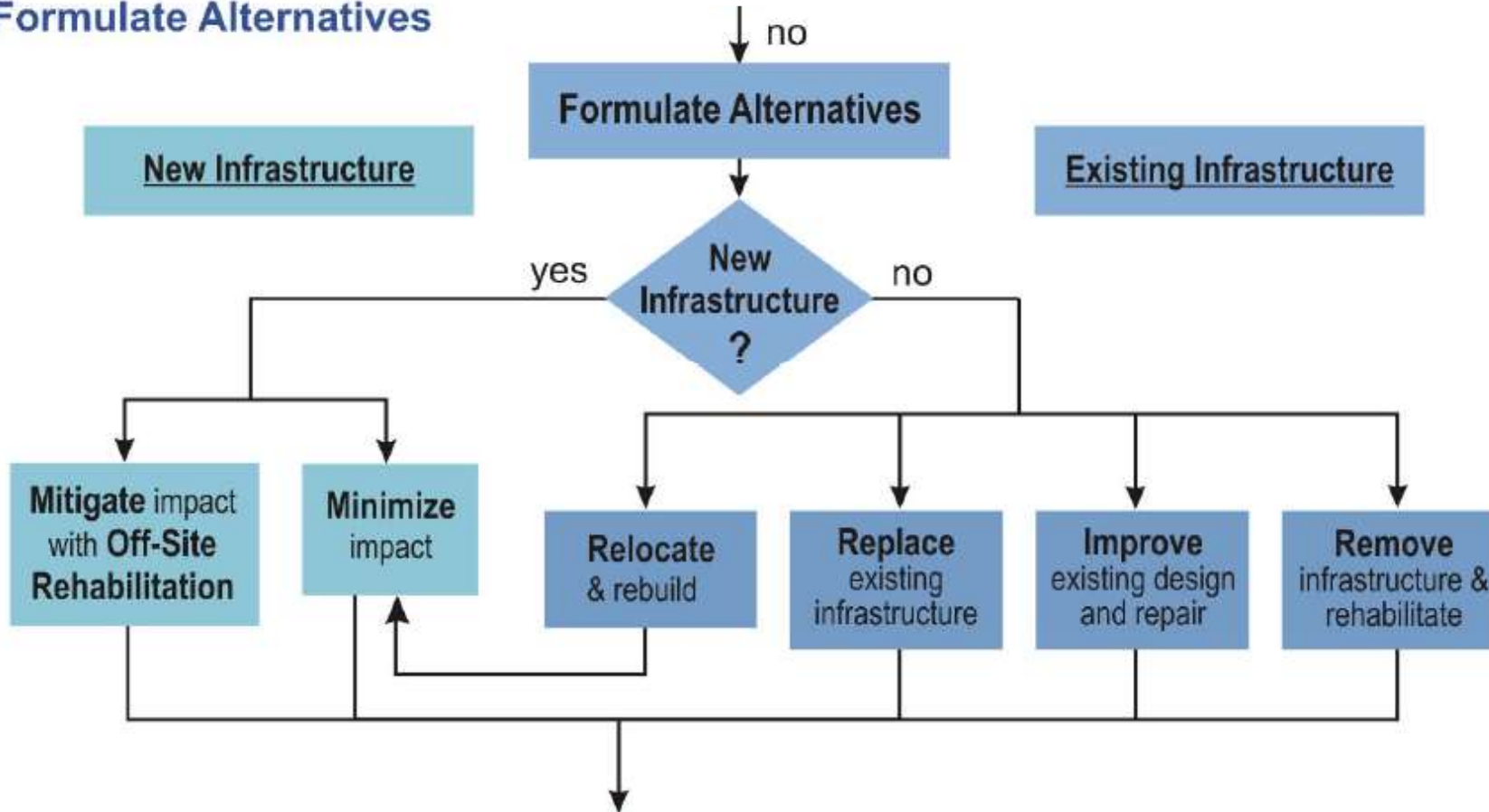
### 2. Evaluate Hazards and Values



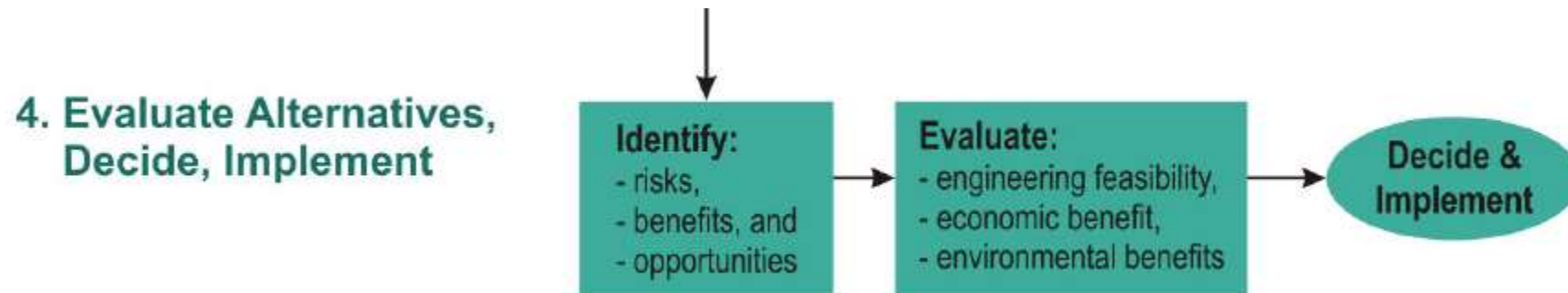


# 3. Formulate Alternatives

## 3. Formulate Alternatives



# 4. Evaluate Alternatives, Decide, Implement





# III. Examine Infrastructure Challenges & Solutions

1. Floodplain encroachment
2. Large wood management
3. Pipelines
4. Levees & dikes
5. Streambank protection
6. Stormwater infrastructure
7. Channelized rivers
8. Grade control structures
9. Transportation infrastructure

10. Dams and reservoirs

11. Surface water diversions

## Management Questions

- How does infrastructure affect river processes and ecosystems?
- Does the cost of more resilient and ecologically sound infrastructure balance reduce maintenance costs?
- How can we better build, repair, decommission infrastructure in river environments?

# Large Wood Management



## National Large Wood Manual

Assessment, Planning, Design, and Maintenance of Large Wood in Fluvial Ecosystems: Restoring Process, Function, and Structure

January 2016



U.S. Department of the Interior  
Bureau of Reclamation



US Army Corps  
of Engineers®  
Engineer Research and  
Development Center



# Grade Control Structures



Photo Credit: ARS



Photo Credit: Timothy Randle (USBR)



# Transportation Infrastructure



**Before**



**After**

Photo Credit: Colorado  
Department of Transportation



# Transportation Infrastructure



Photo Credit: Daniel Cenderelli (USFS)

# IV. Managing under Uncertainty

1. Incorporating tolerances for change in design
2. Robust Alternatives Analysis
3. Actionable Science: future land use and climate
4. Adaptive Management



# Summary

Introduce to managers/planners how to build, maintain, or repair infrastructure that is resilient to riverine hazards.

- I. Introduce fundamentals of river processes and ecosystems
- II. Provide a decision tool to replace, repair or build new infrastructure
- III. Examine challenges & solutions associated with 11 infrastructure types
- IV. Discuss managing riverine infrastructure under uncertainty

# References

- Sholtes J.S., Ubing C., Randle T.J., Fripp J., Cenderelli, D.A., Baird D.C. (2017). *Managing Infrastructure in the Stream Environment*. Advisory Committee on Water Information, Subcommittee on Sedimentation. 65p.
- Federal Interagency Stream Restoration Working Group (FISRWG). 1998. Stream Corridor Restoration: Principles, Processes, and Practices. U.S. Department of Agriculture.  
[http://www.nrcs.usda.gov/wps/portal/nrcs/detailfull/national/water/?cid=stelprd\\_b1043448](http://www.nrcs.usda.gov/wps/portal/nrcs/detailfull/national/water/?cid=stelprd_b1043448).
- Poff, N., J. Allan, M. Bain, J. Karr, K. Prestegard, B. Richter, E. Sparks. and J. Stromberg. 1997. The Natural Flow Regime. *BioScience*, 47(11):769-784.
- Bureau of Reclamation and U.S. Army Corps of Engineers. 2015. National Large Wood Manual: Assessment, Planning, Design, and Maintenance of Large Wood in Fluvial Ecosystems: Restoring Process, Function, and Structure.  
[www.usbr.gov/pn/](http://www.usbr.gov/pn/).



# Managing Infrastructure in the Stream Environment



<https://acwi.gov/sos/>

# Cultivating Ecological Solutions On Agricultural Lands

Jacob Katz – California Trout



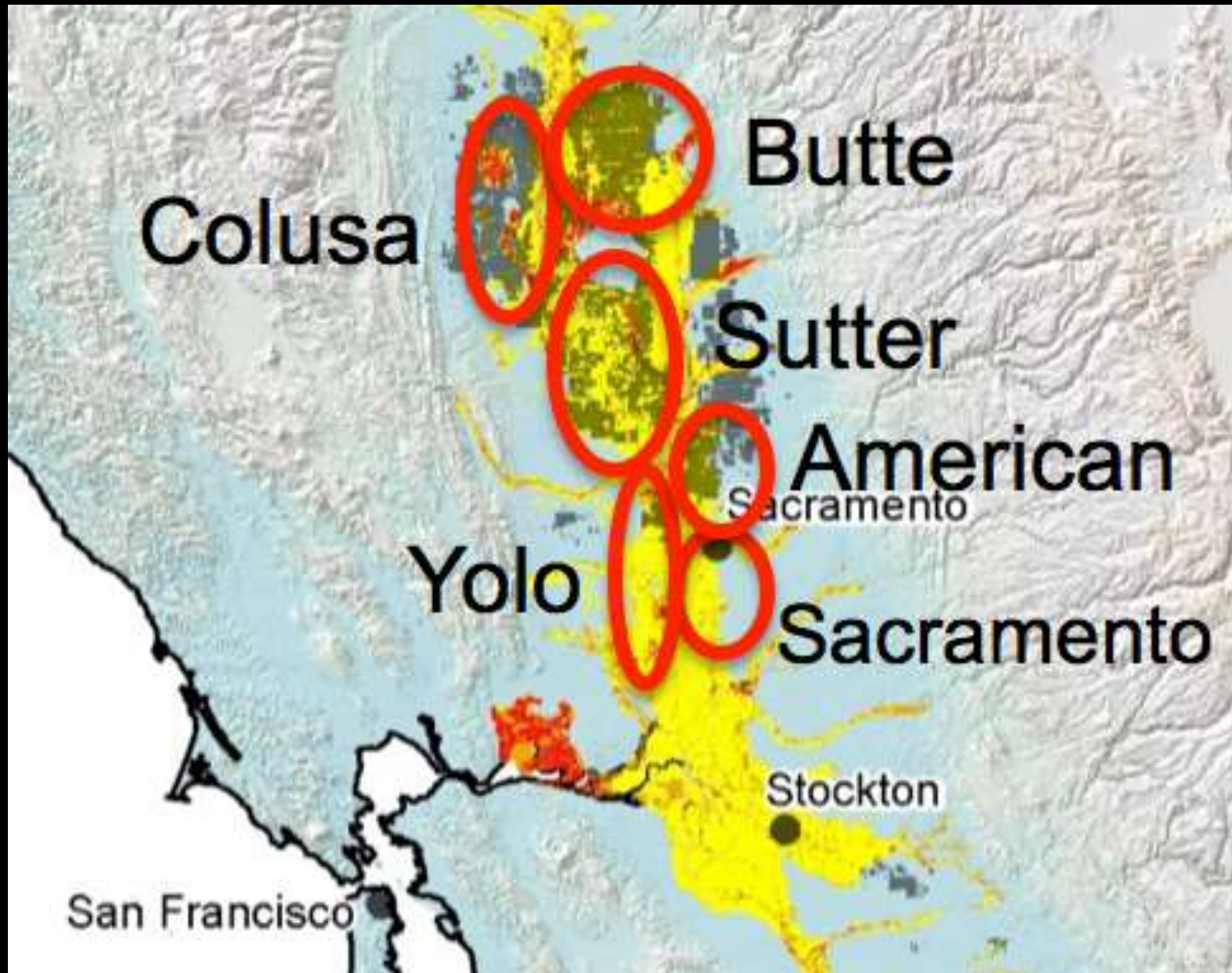


# Cultivating Ecological Solutions On Agricultural (Wet)Lands

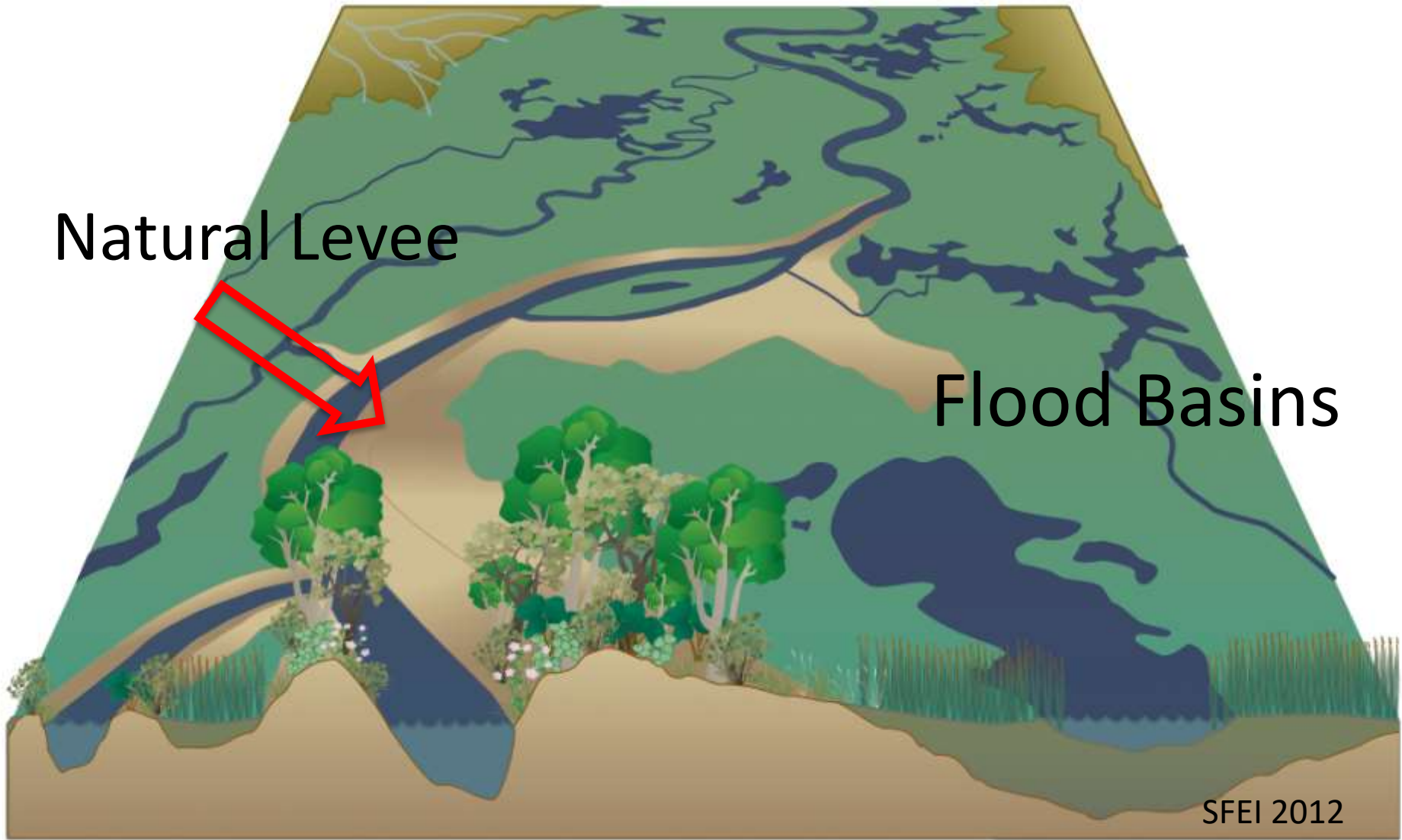
Jacob Katz – California Trout



# Sac Valley = Flood Basins







Natural Levee

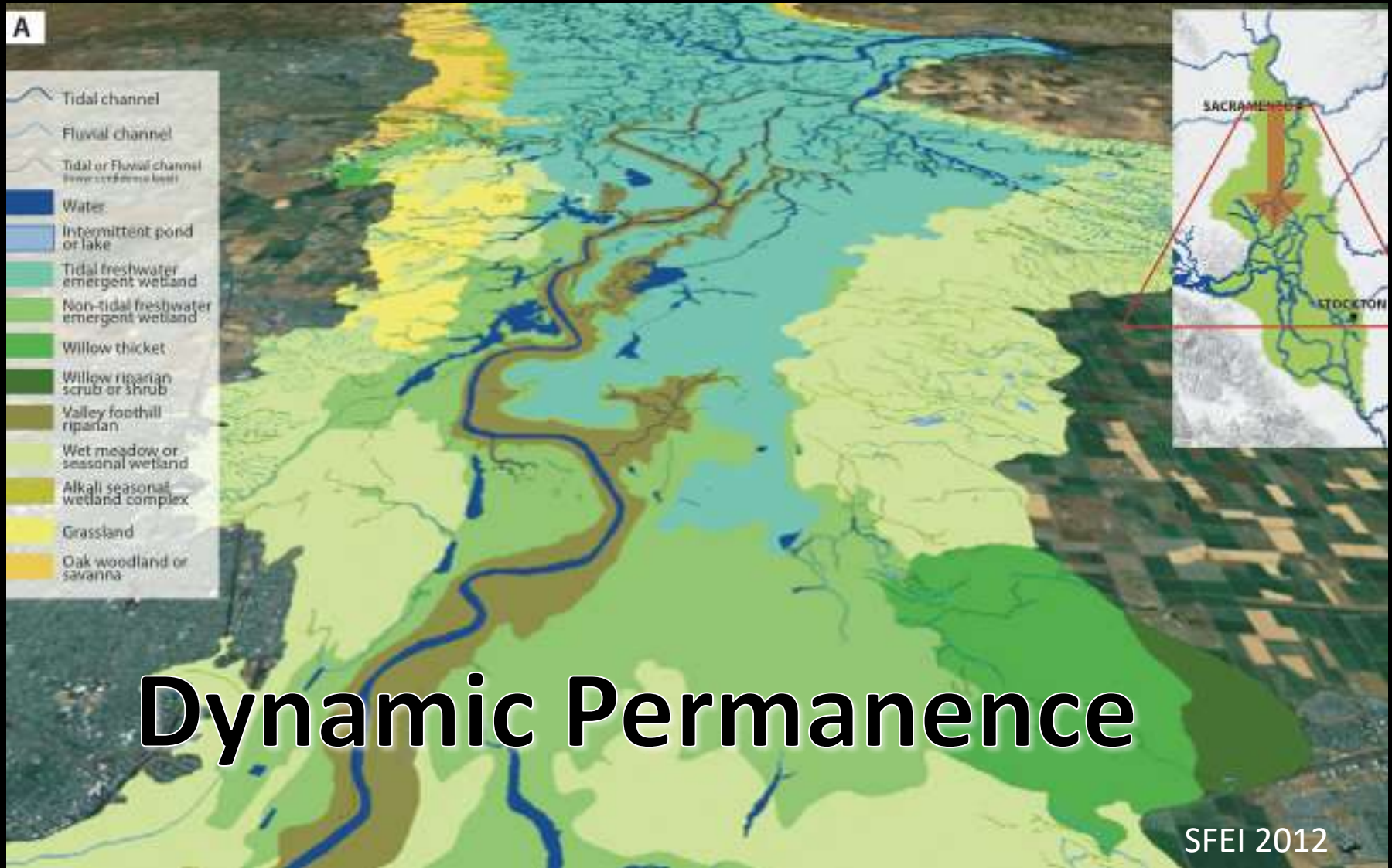
Flood Basins

SFEI 2012

# Fluvial Processes



# A Shifting Mosaic of Wetland Habitat Types



# Reclamation





13,000 miles of levees

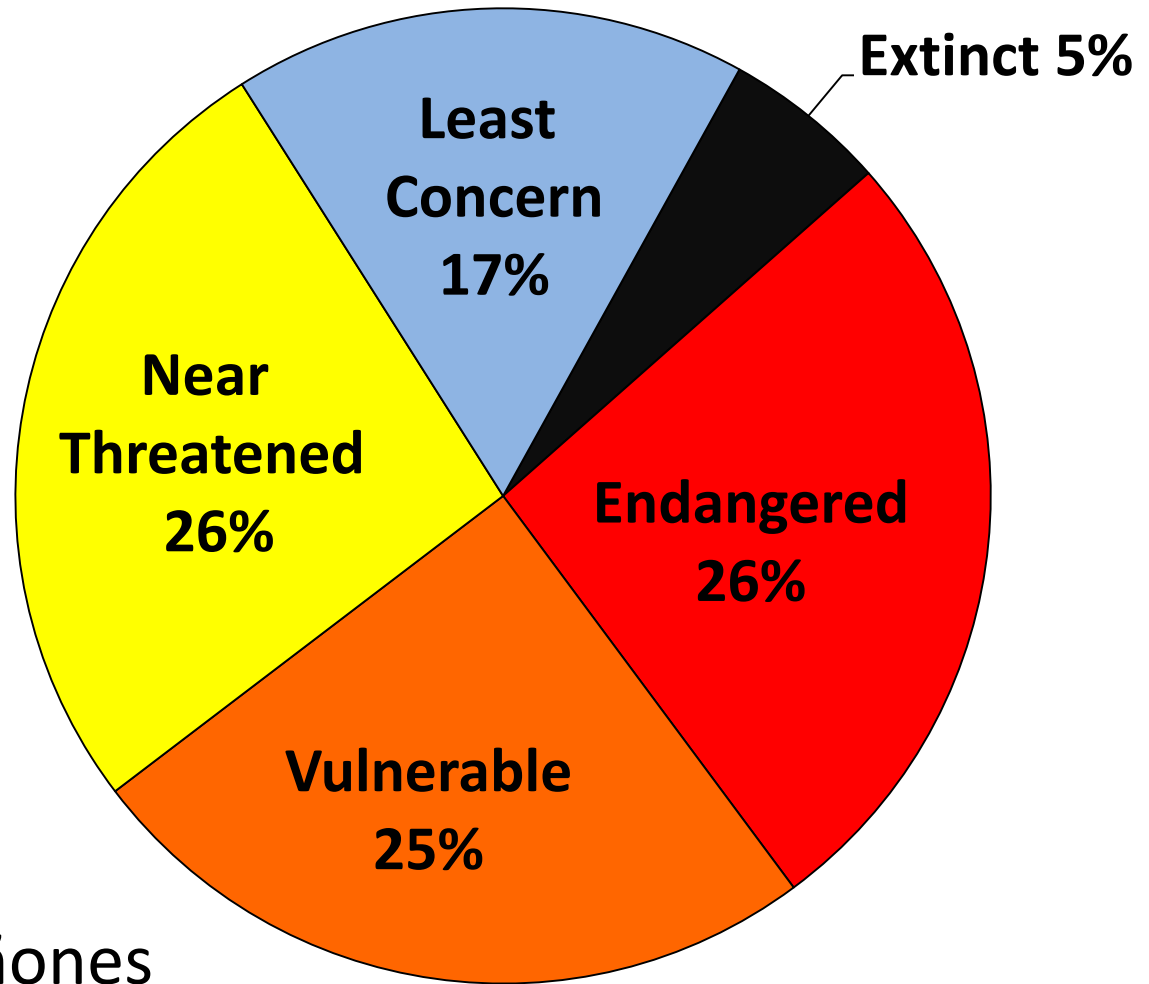




# Drainage



# CA NATIVE FISHES



**83%**

Extinct or  
in decline

Moyle, Katz & Quiñones  
Biological Conservation,  
Vol 144, issue 10, Oct. 2011

**N=129**



# Central Valley Chinook



Of 4 runs

3 are endangered, the other is dominated by hatcheries

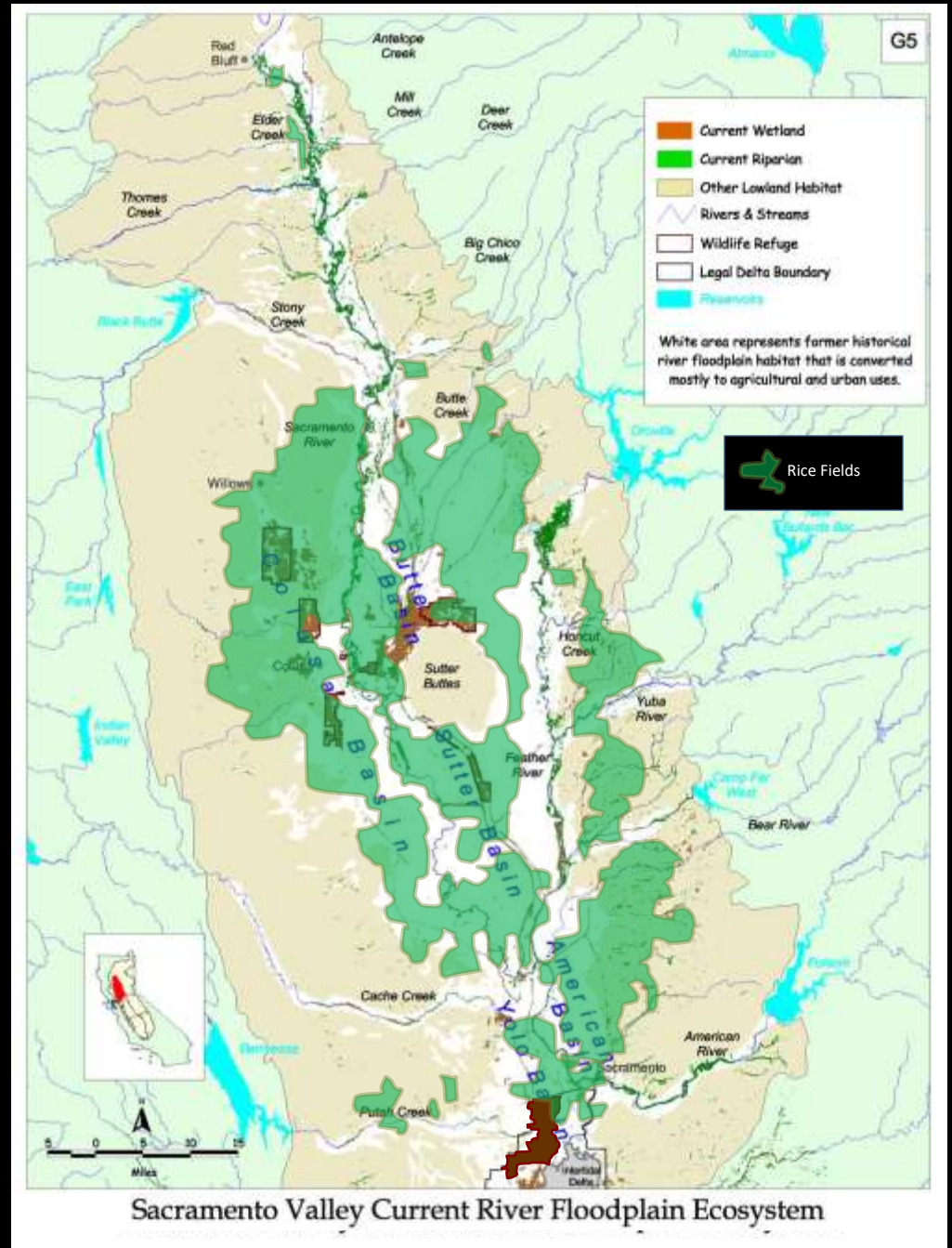


# Historic:

Fall run Chinook evolved rearing on floodplains

# TODAY:

- **95%** of floodplains lost
- drained and converted to rice.
- In California 550,000 acres of rice is farmed annually.
- Now, many of the rice fields are managed for migrating birds during winter months.







**We are never going back**



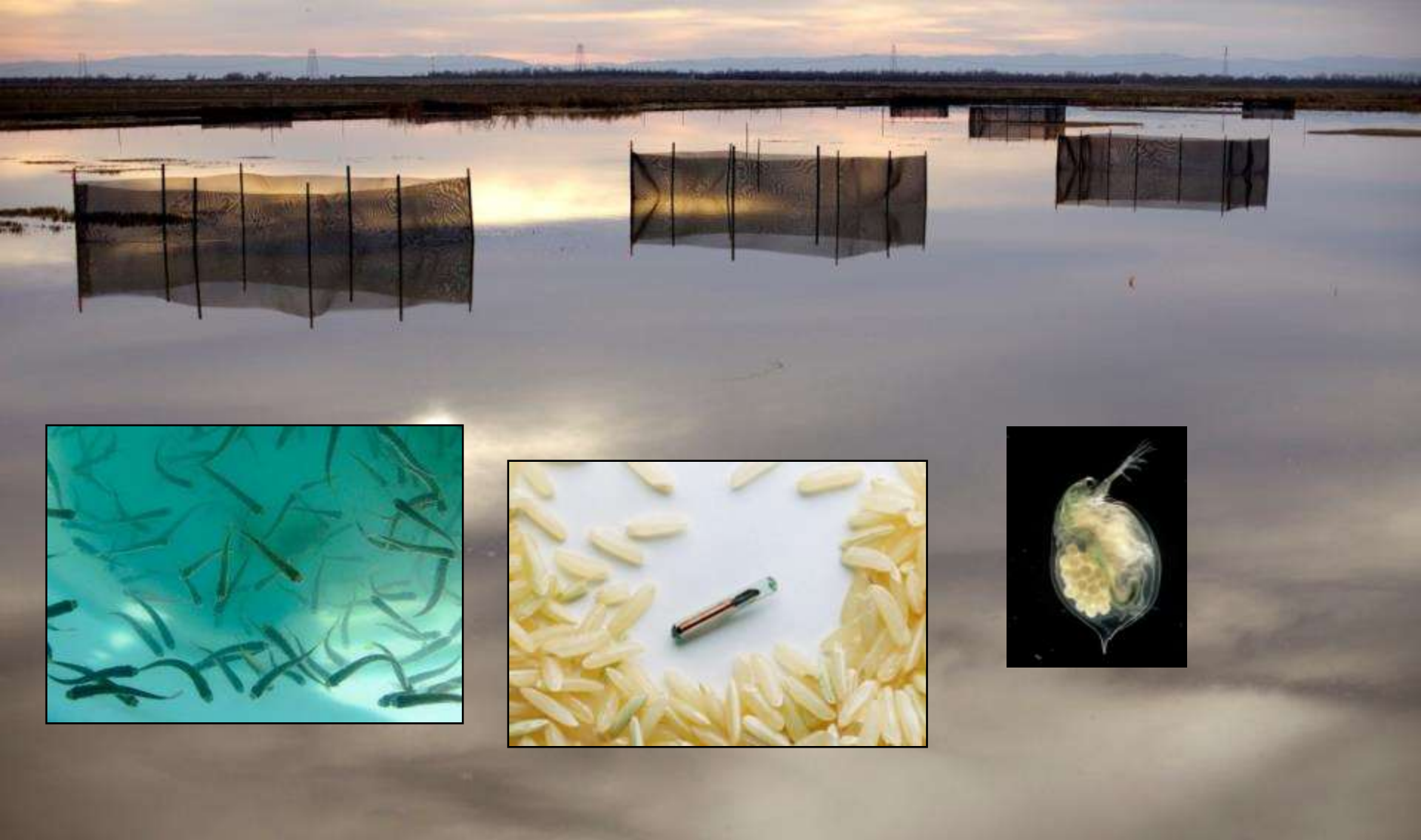
**American/ Natomas Basin**

**Yolo Basin**

**Sacramento Basin**

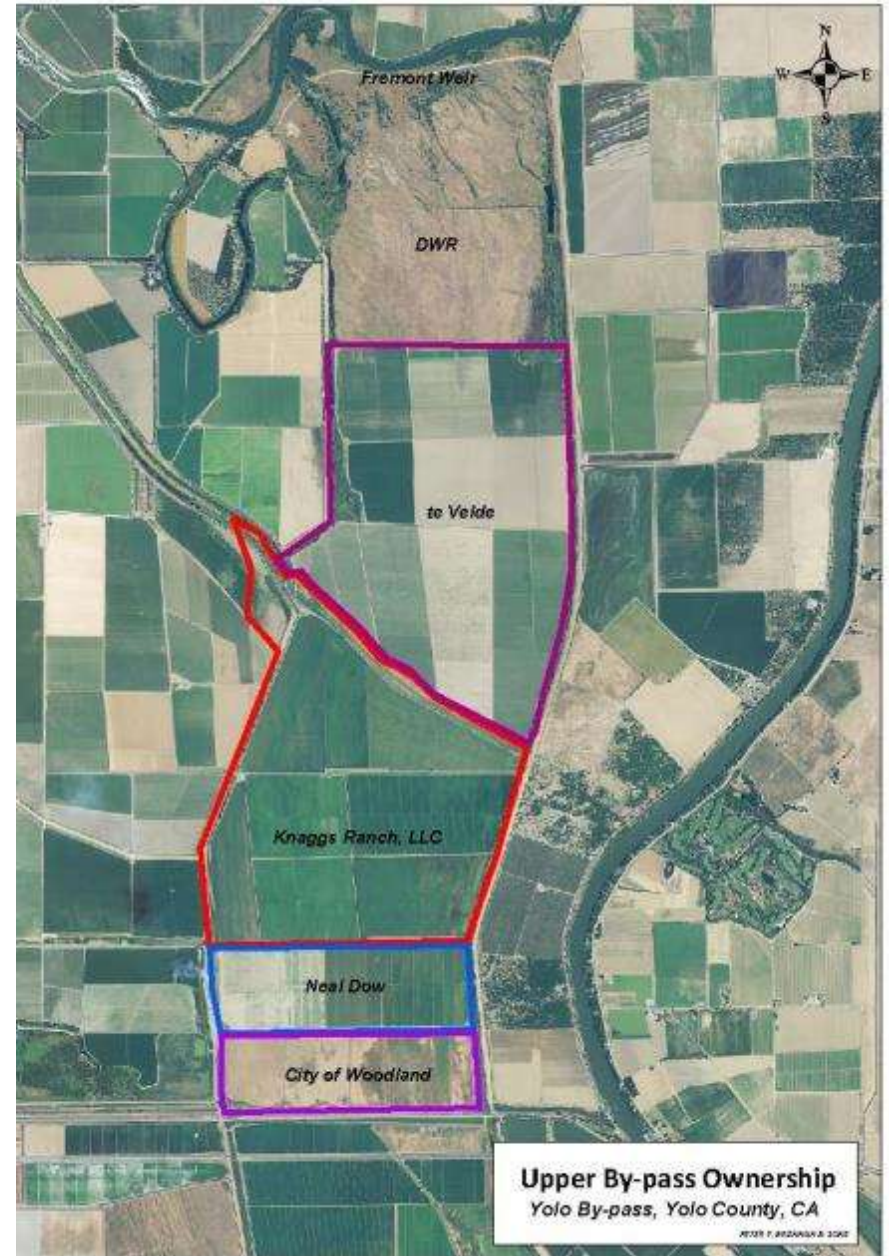
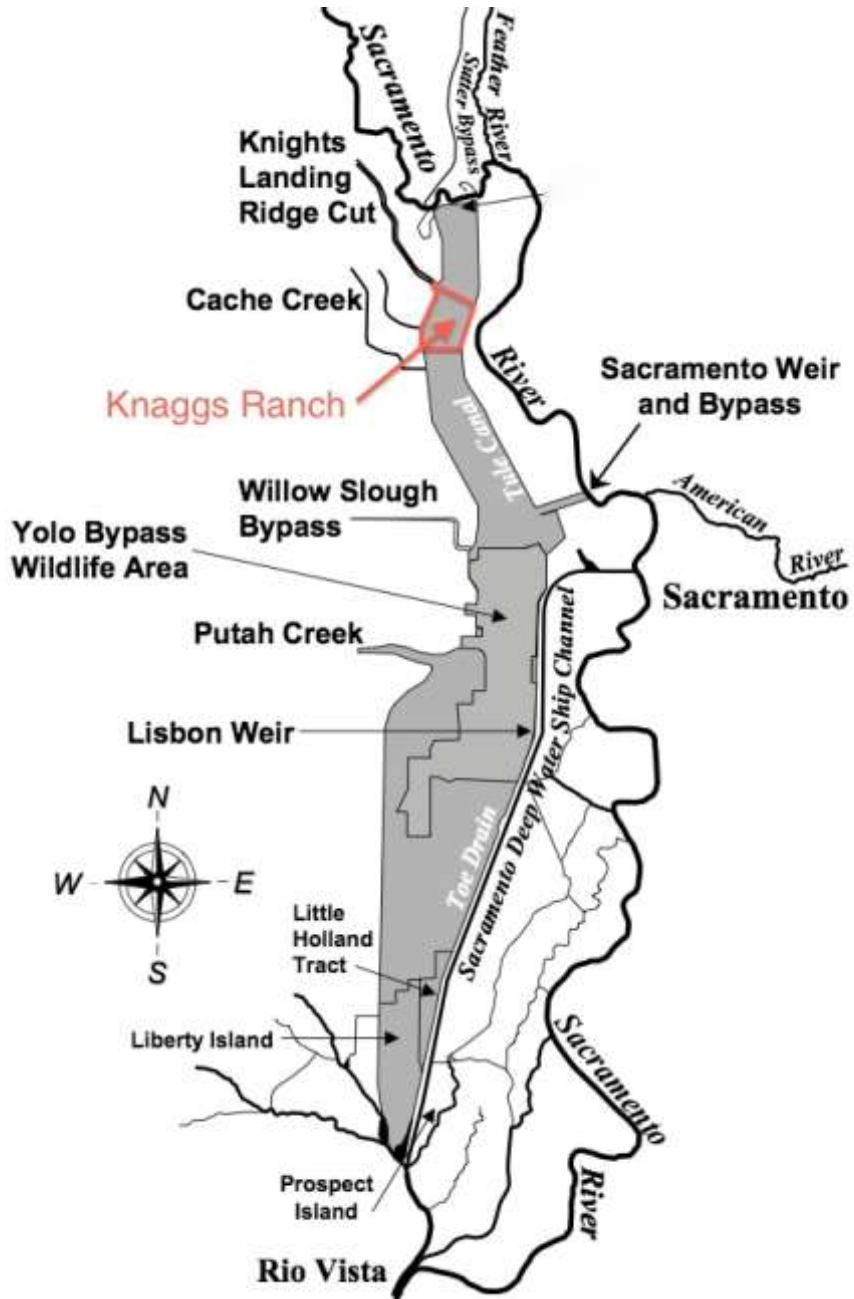






Mimicking natural floodplain processes  
in post-harvest floodplain rice fields

# Knaggs Ranch on Yolo Bypass





# Post Rice Harvest - November

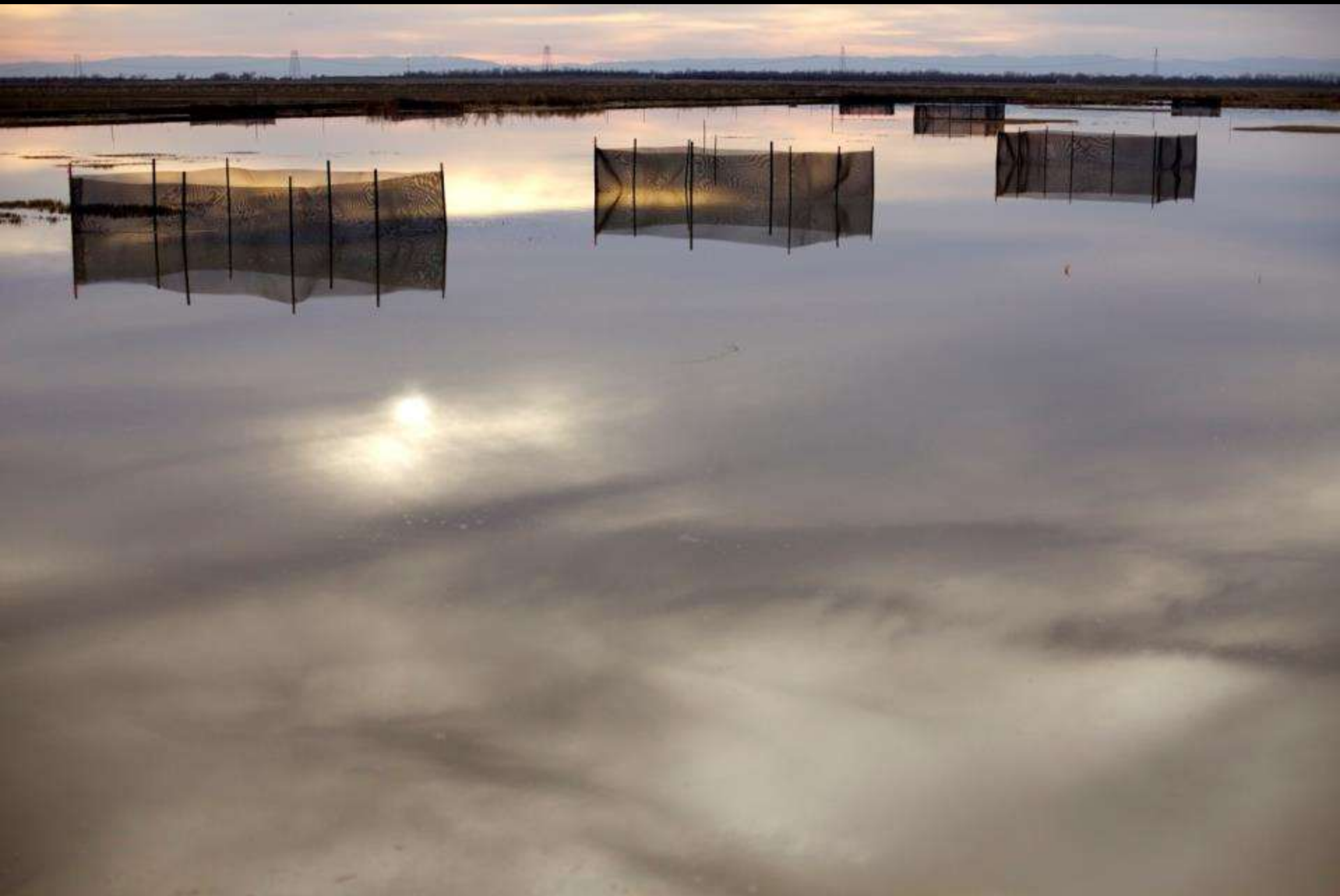






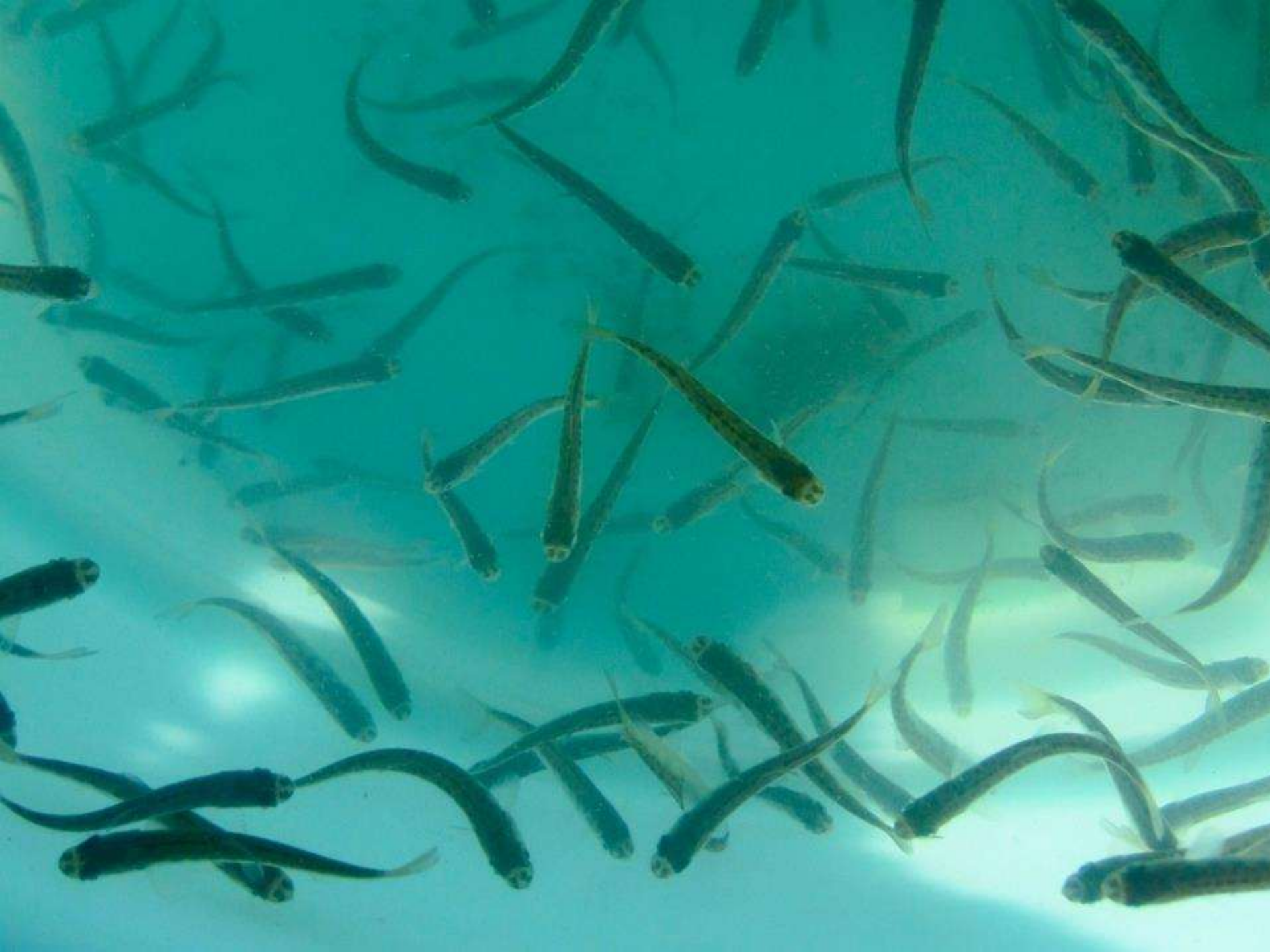
Carson Jeffres

















# Passive integrated transponder (PIT tags)







Fish measured every 2 weeks





After 6 weeks field drained











Fish measured and  
tags read

G  
R  
O  
W  
T  
H



**Jan 31 – Week 0 – planted in rice field**



**March 12 – Week 6 – released from rice field**



**April 13 – Week 10 – 13 miles downstream**



# Central Valley Waterfowl











Nine 2-acre fields

Substrate type?



Fallow



Stubble



Stomped



Sbl

F

Smp

F

Sbl

Smp

Sbl

Smp

F

© 2013 Google

2013 Pilot Project  
50 Acres

Knaggs Ranch

# Farm Practices And Fish?



# Replicated Ag Floodplains at Knaggs Ranch

## Hypotheses tested

**2013**

**Substrate effects**

**2014**

**Depth refugia**

**2015**

**Draining techniques**

**2016**

**Survival over time**

Day 0

Day 38

2013



3/19

53 mm

1.5 g

4/27

90 mm

9.4 g

0.94 mm/d

0.18 g/d



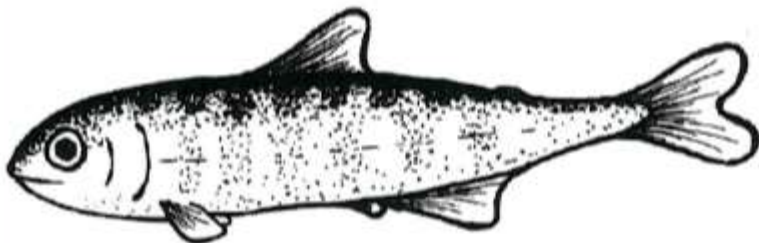
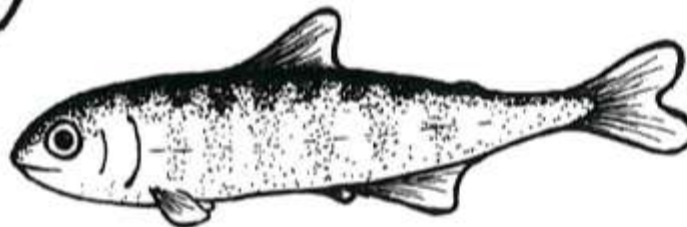
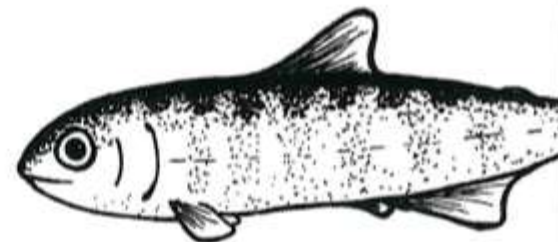
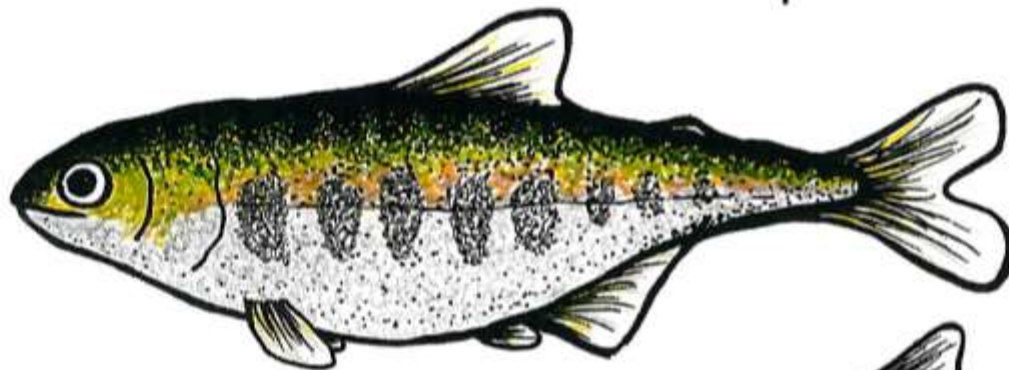
# 2015: Fish at Multiple Locations



# Same Results

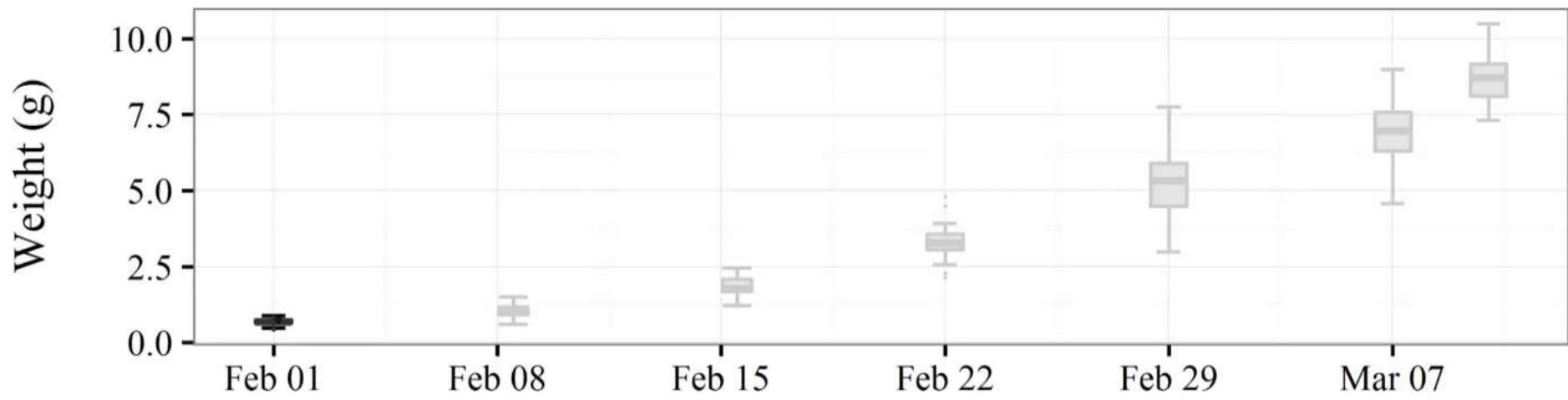
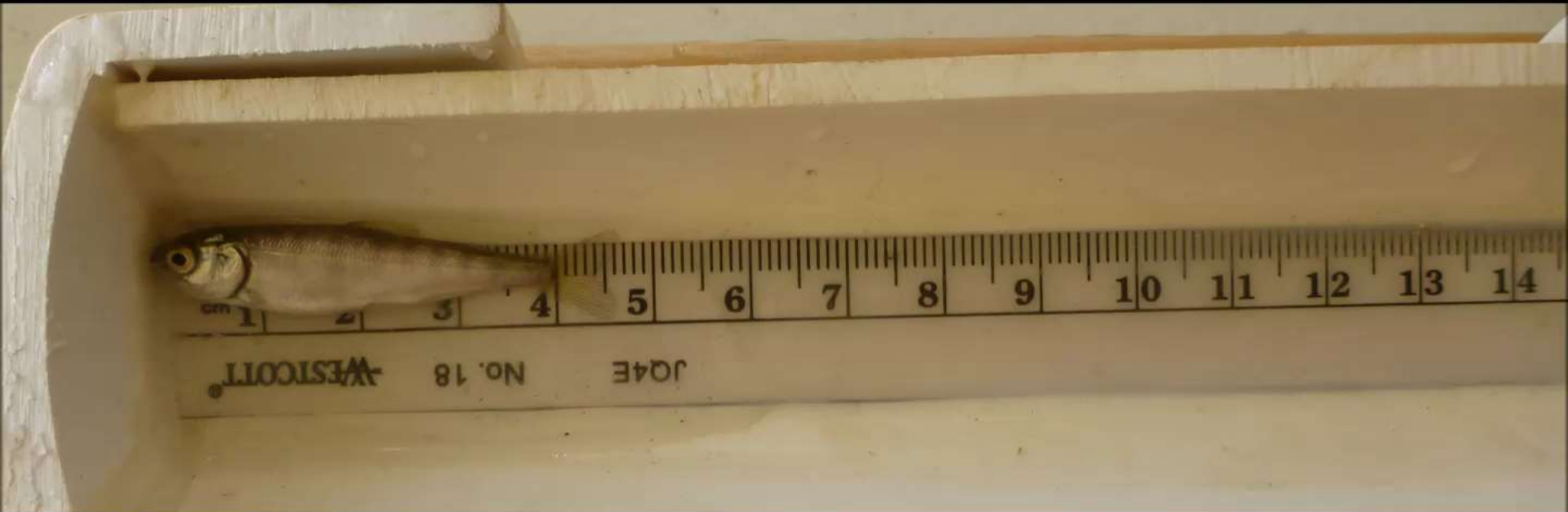
## The Nigiri Project

Floodplain Fatties





# Stocking day

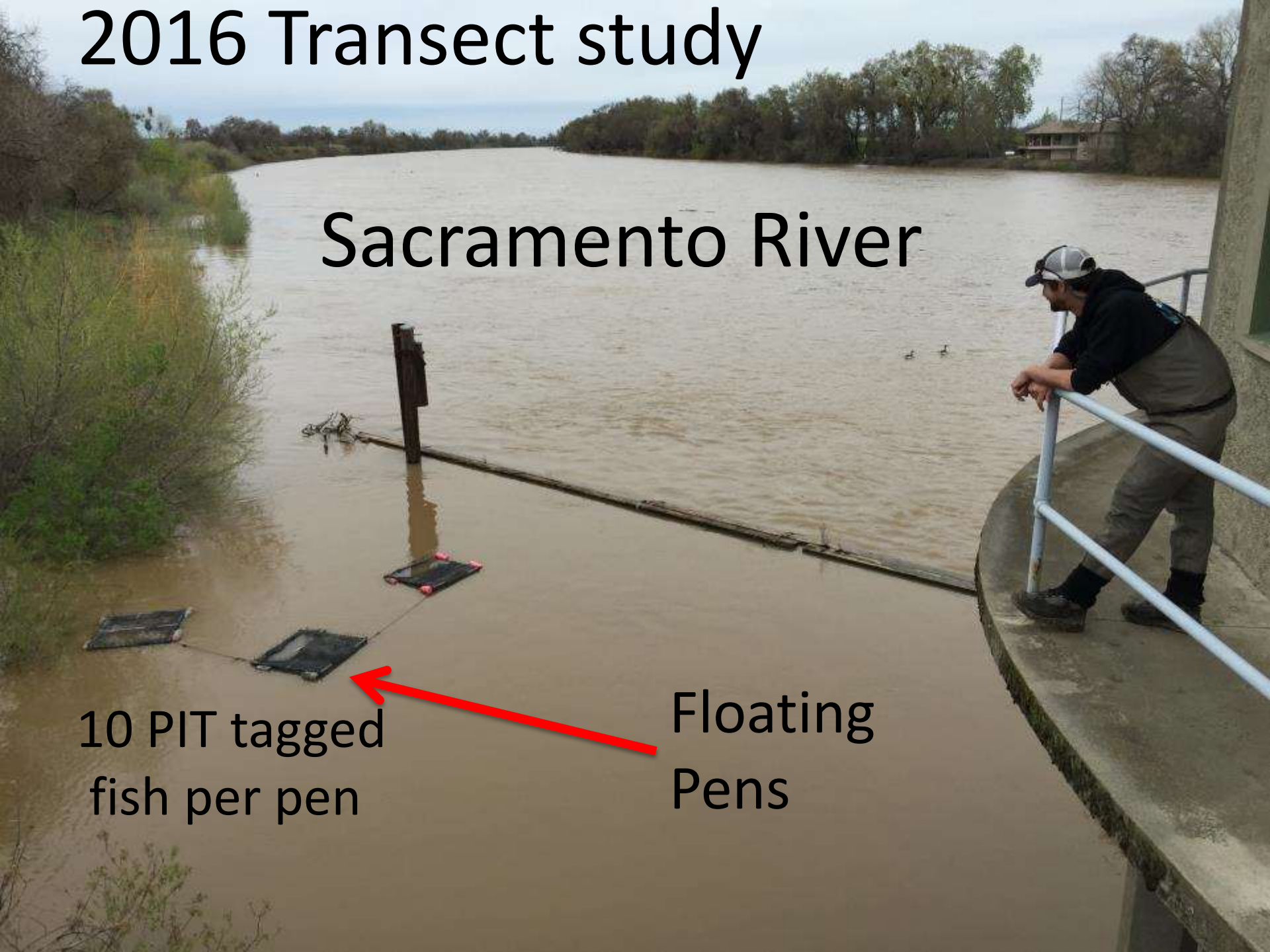


# 2016 Transect study

## Sacramento River

10 PIT tagged  
fish per pen

Floating  
Pens





**Floating  
Pens**



**Tule Canal**

# Managed Agricultural Floodplain At Knaggs Ranch on Yolo Bypass





**Floodplain**

**Canal**

**River**



**These fish were the same size 3 weeks prior to photo**

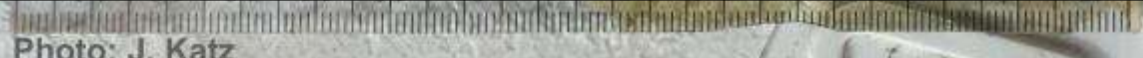


Photo: J. Katz

3-11-2016

Preliminary Results from  
2016 Central Valley Riverine  
Transect Study

# Growth

700% the growth  
in just 3 weeks

Weight (g)

Floodplain

Canal

River

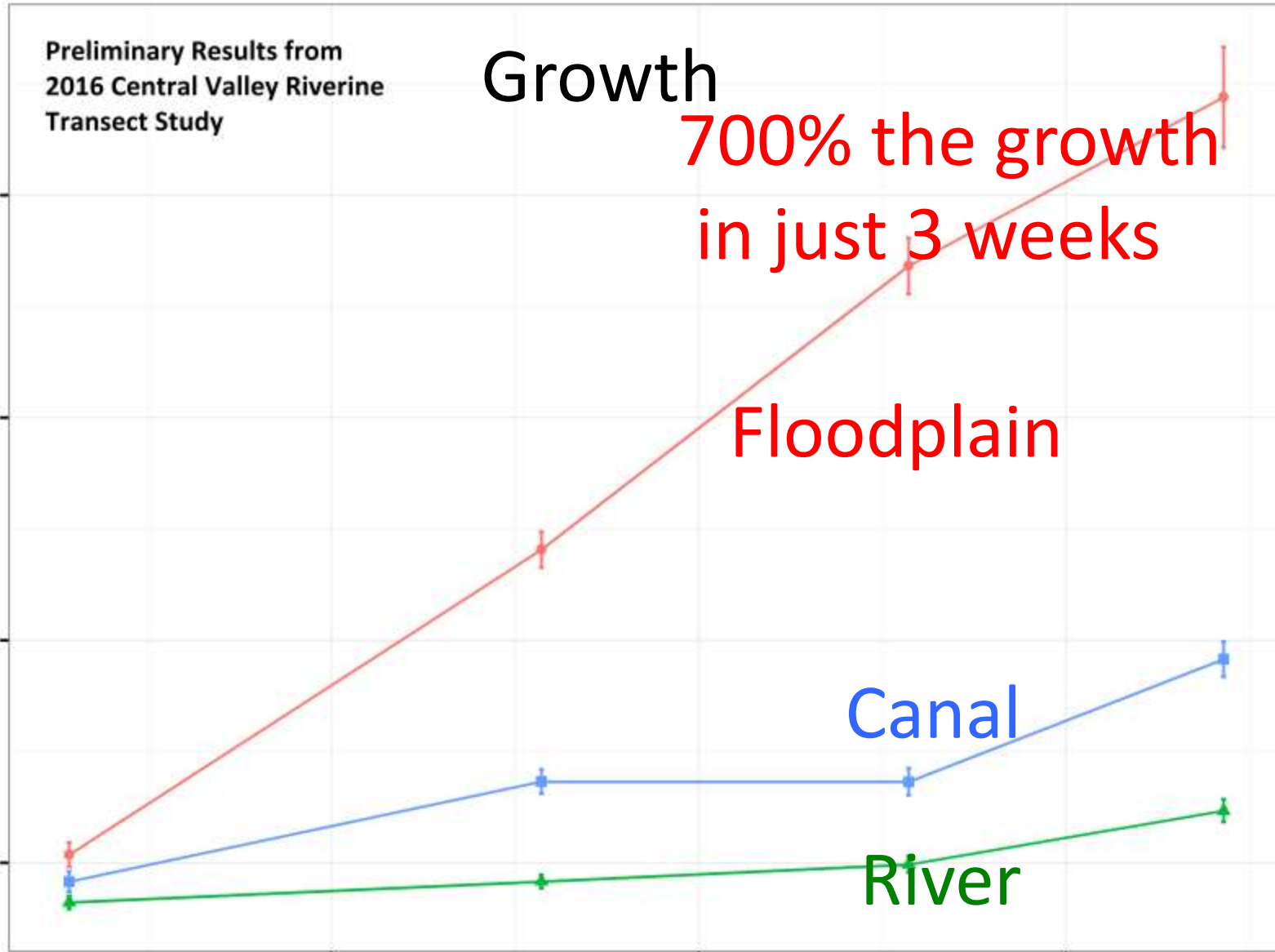
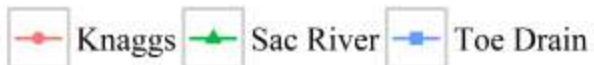
5  
4  
3  
2

Feb 22

Feb 29

Mar 07

Date



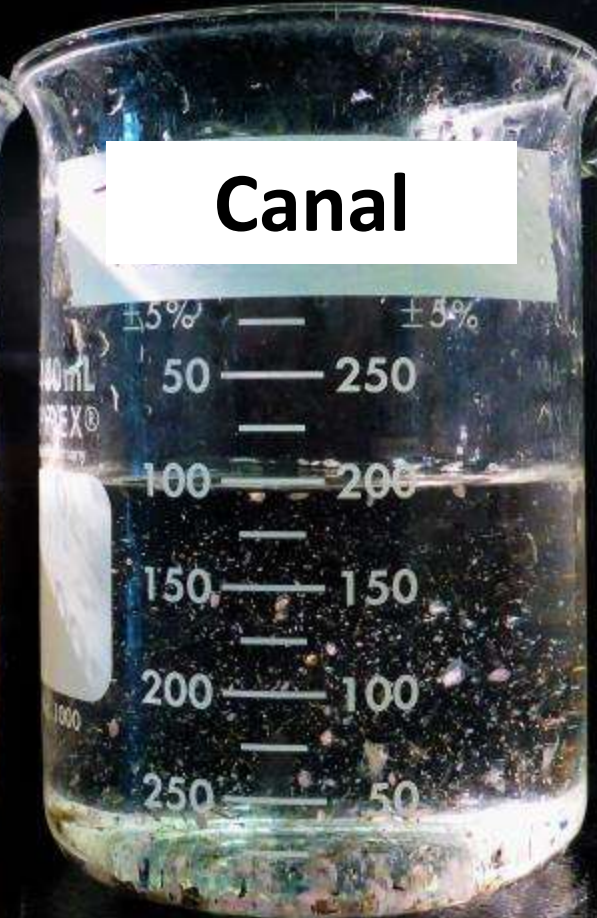


# The Food is on the Floodplain



Total: 251,143/m<sup>3</sup>

149x



Total: 10,057/m<sup>3</sup>

6x



Total: 1,687/m<sup>3</sup>

x

Bug Density Across Habitats

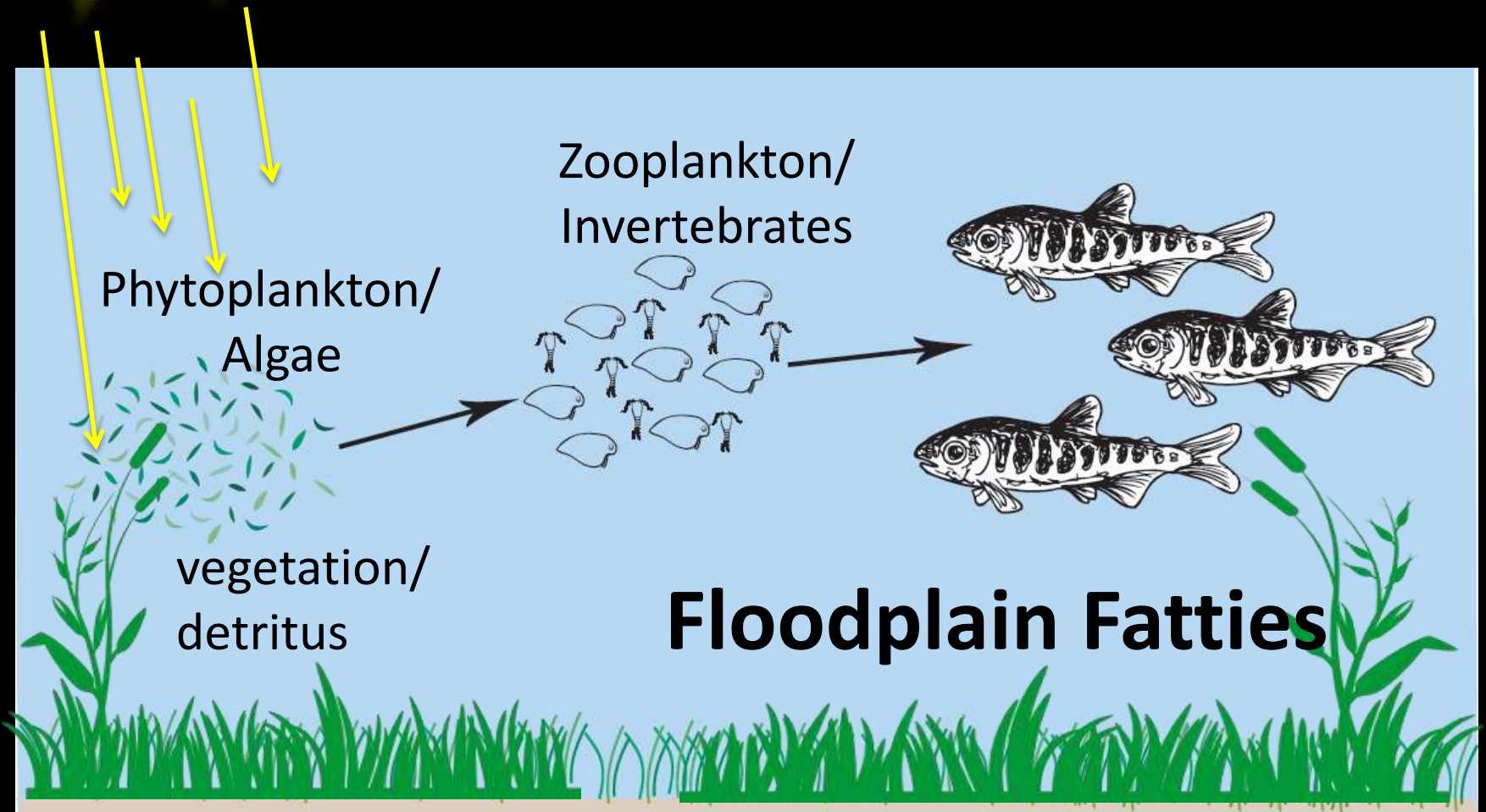
# Floodplains are the



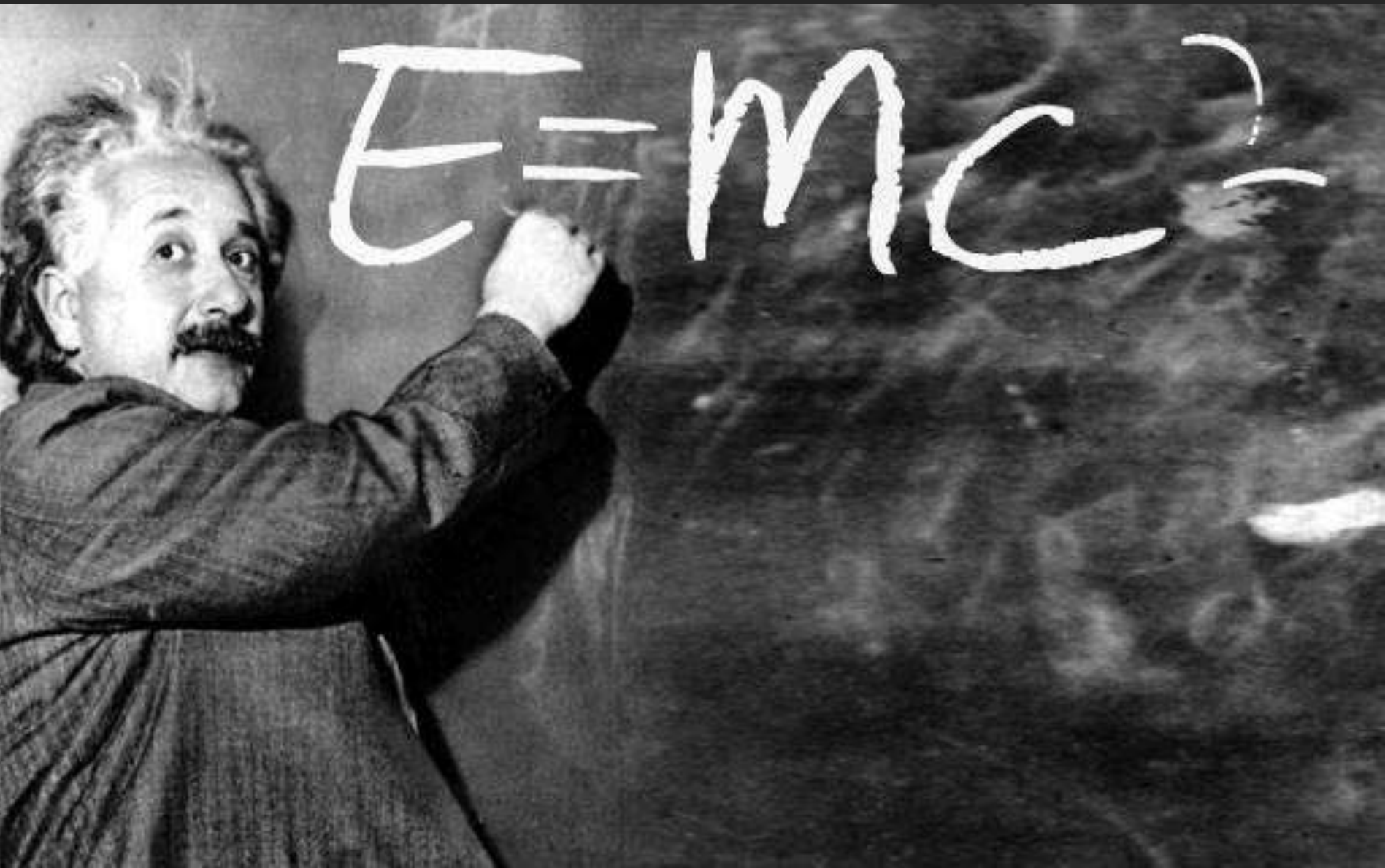
# River's solar panels



# Mimicking Hydrologic Process To Restore Ecological Function

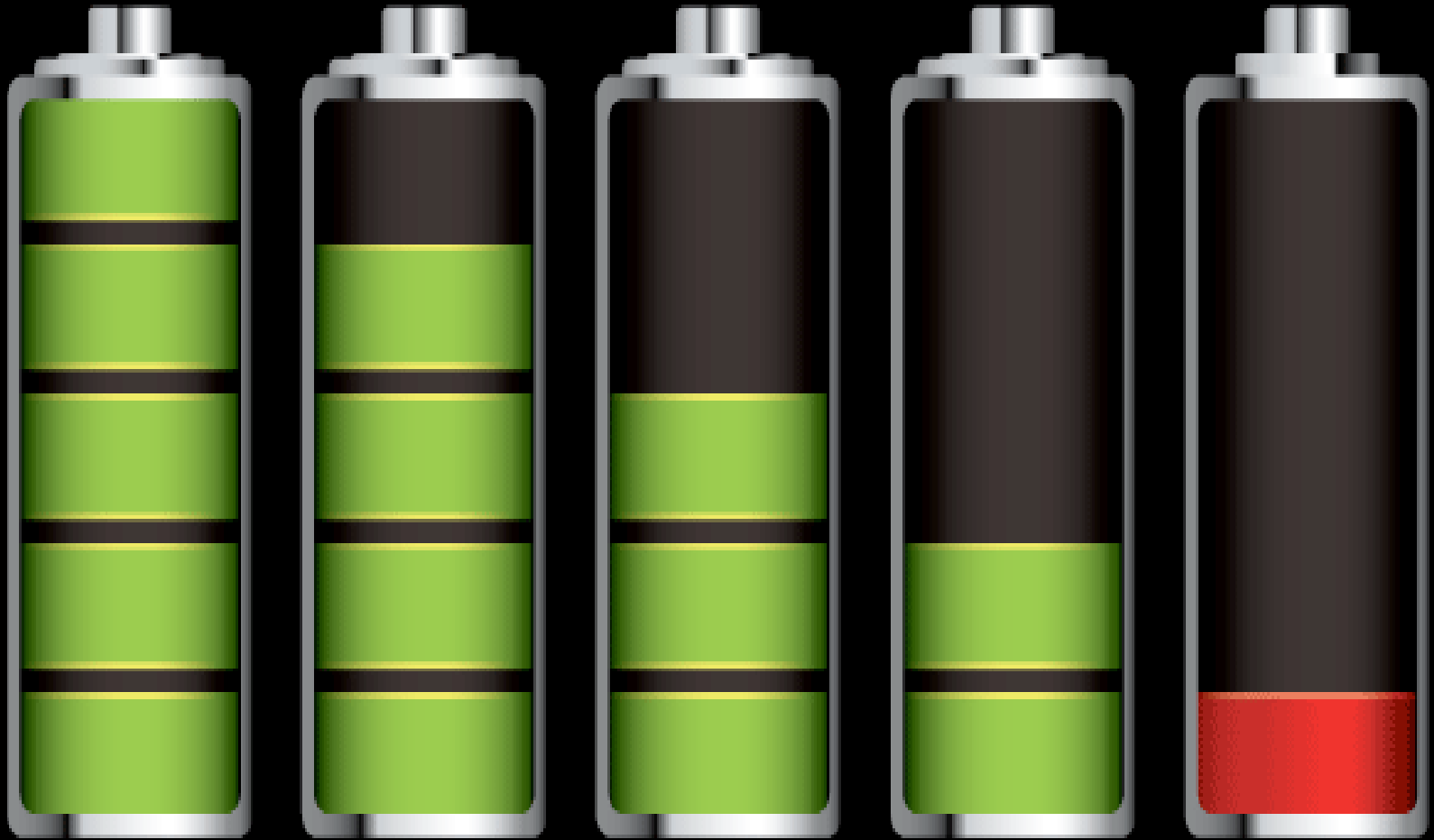


# Not Rocket Science





# Loss of Seasonally Inundated Floodplain



Pre-development

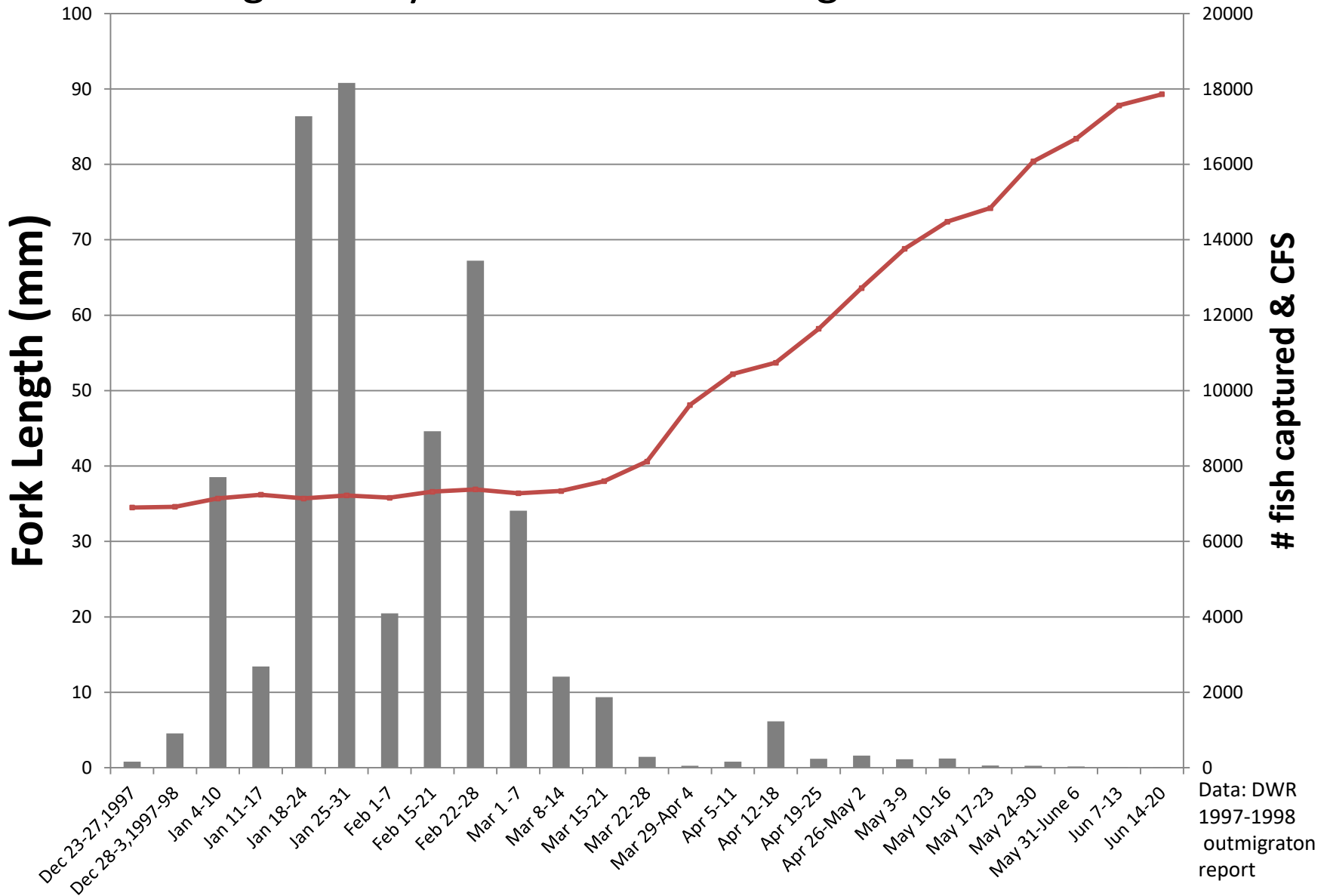
Today

**Ecosystem Running Out of Power!**

# Feather River 1997-1998

Estimated number of outmigrants **43,707,500**

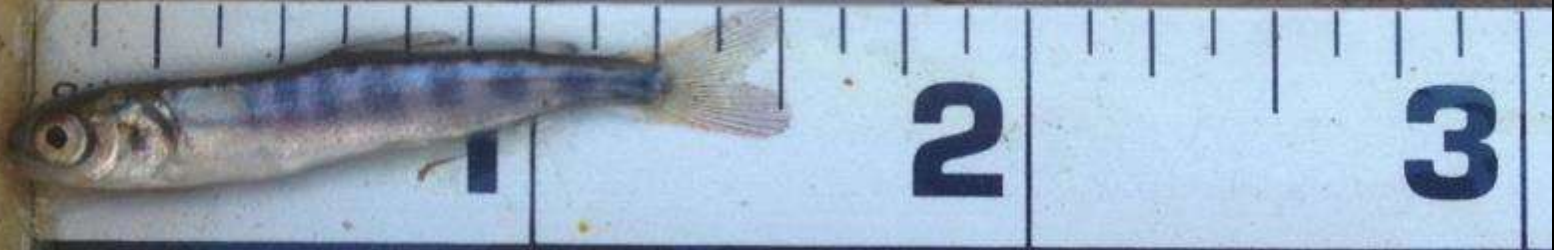
**99.8%** emigrated by mid March. Average size **~38mm**





# Fish Gotta Eat Too!

**River**



**Floodplain**

Feb 2014



# Fish Food on Floodplain Farm Fields

2017







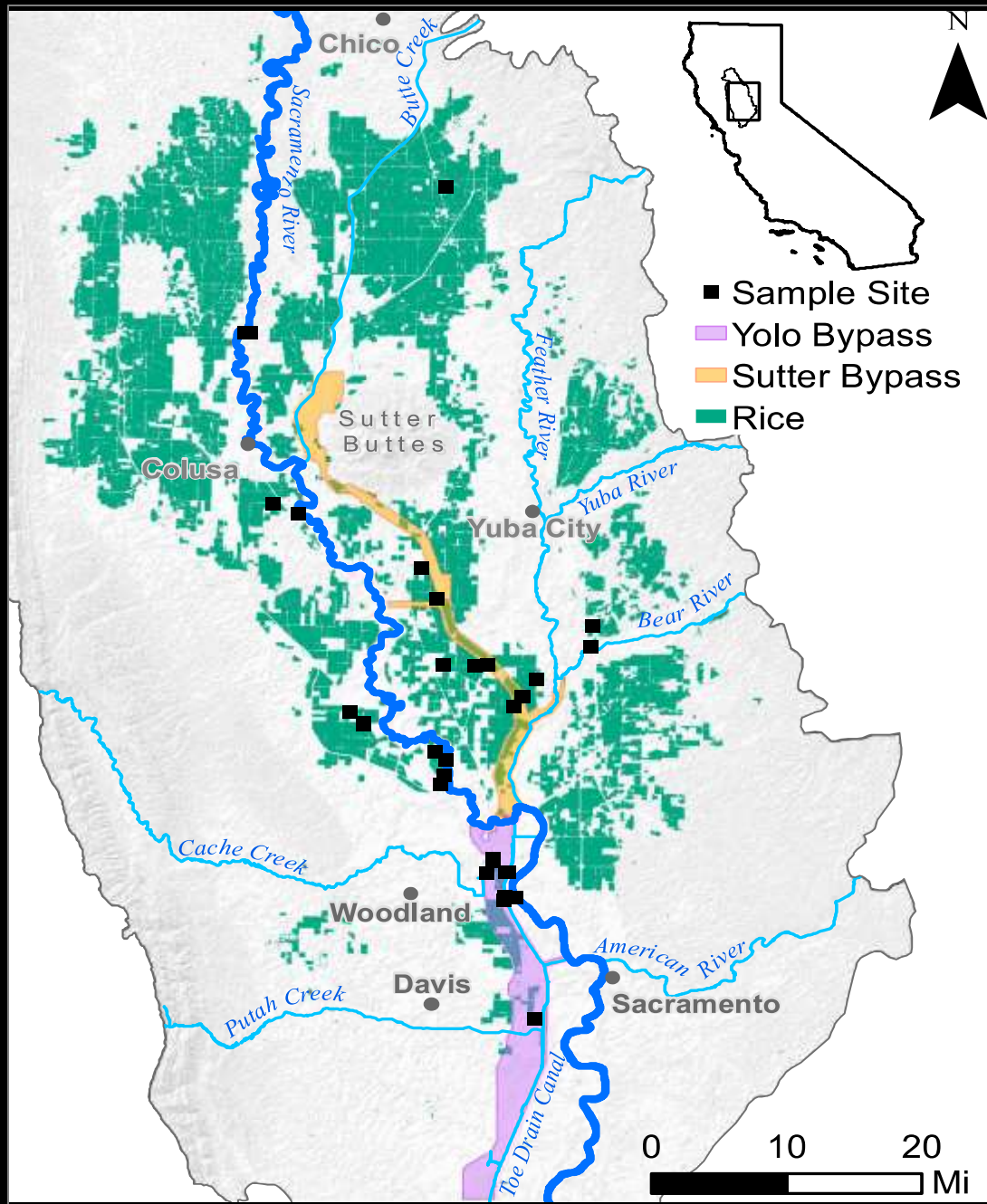
Knaggs Ranch

Davis Ranches

Next Generation Foods







# Flooding Ag Tracts For Improved Salmon Habitat

Residence Time = **Puddle Power**



Spread it—Slow it—Sink it—Grow it



# Its in the bag

Managed Floodplain



# Time for levee 2.0







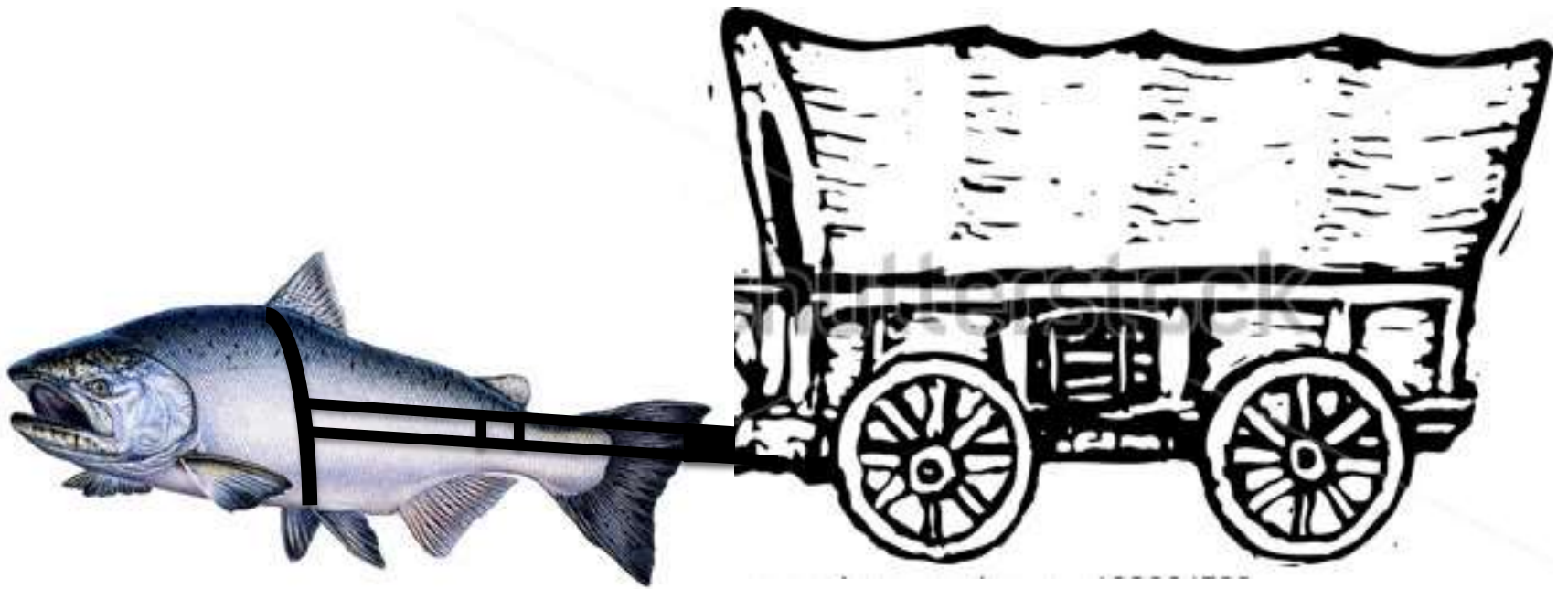
# Managing floodplains for multiple uses:



- Flood protection
- Agriculture
- Aquifer recharge
- Critical habitat for native fish, birds and wildlife
- Food web production



# Central Valley Salmon Habitat Partnership



'bout time we circled the fish wagons

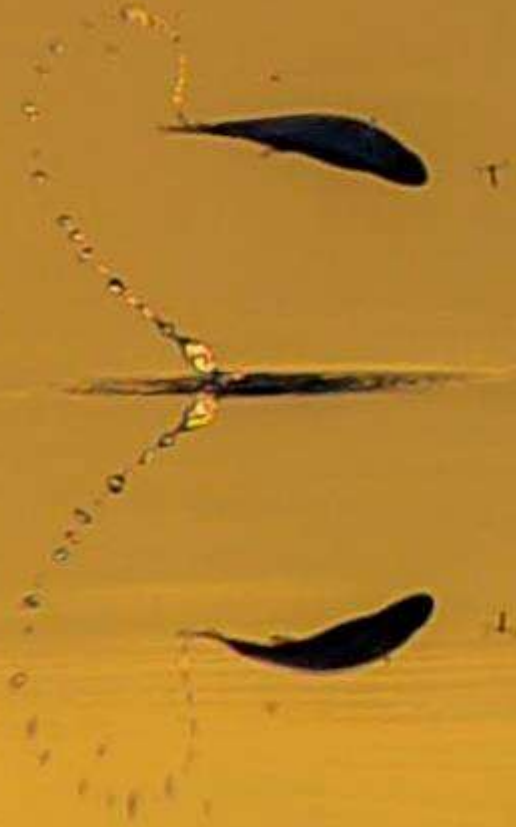


# Process-Based Reconciliation

Integrating a working knowledge of natural process, into management of natural resources



# Questions?



Carson Jeffres